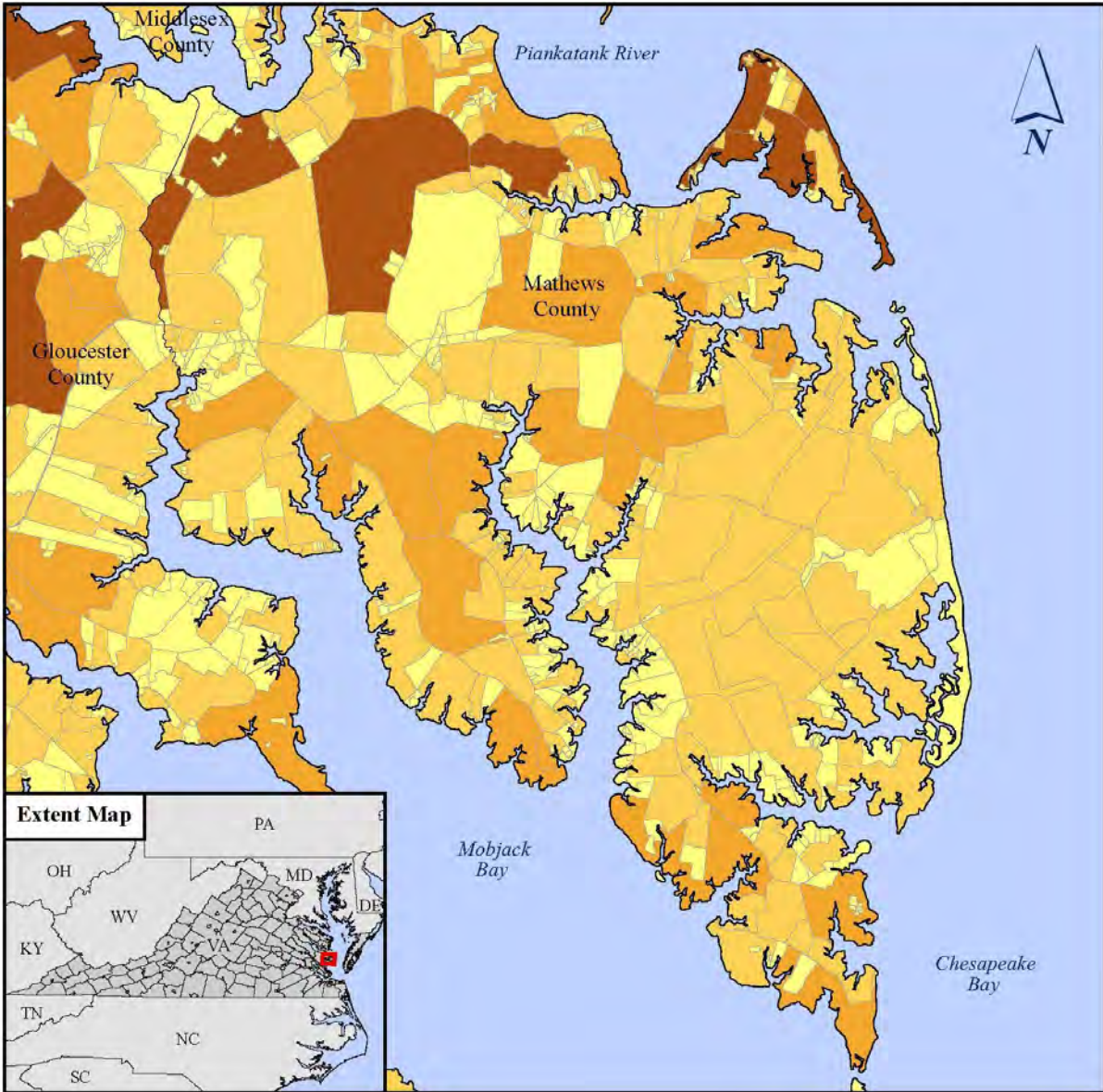


Figure 128:

**HAZUS-MH Hurricane Module: Total Annualized Loss**



**Middle Peninsula Planning District Commission**

**Dewberry**

**Projection:**  
VA Lambert Conformal Conic  
North American Datum 1983

*Disclaimer: Uncertainties are inherent in any loss estimation methodology. The purpose of the analysis and data sets are to give general indication of areas that may be susceptible to hazards.*

**Legend:**  
Annualized Loss by Census Block

- <= \$699
- \$700 - \$2,500
- \$2,501 - \$6,000
- \$6,001 - \$12,500
- \$12,501 - \$29,200

0 0.5 1 2 Miles

**Data Information:**  
Direct economic annualized loss was calculated using the probabilistic scenario. Annualized loss is defined as the expected value of loss in any one year, and is developed by aggregating the losses and exceedance probabilities.  
*Loss values have been summarized from building type files.*

**Data Sources:**  
HAZUS-MH v2.2 Wind Model (analysis 03/2015)  
HAZUS-MH v2.2 County Boundaries  
MPPDC Town Boundaries



Figure 129:

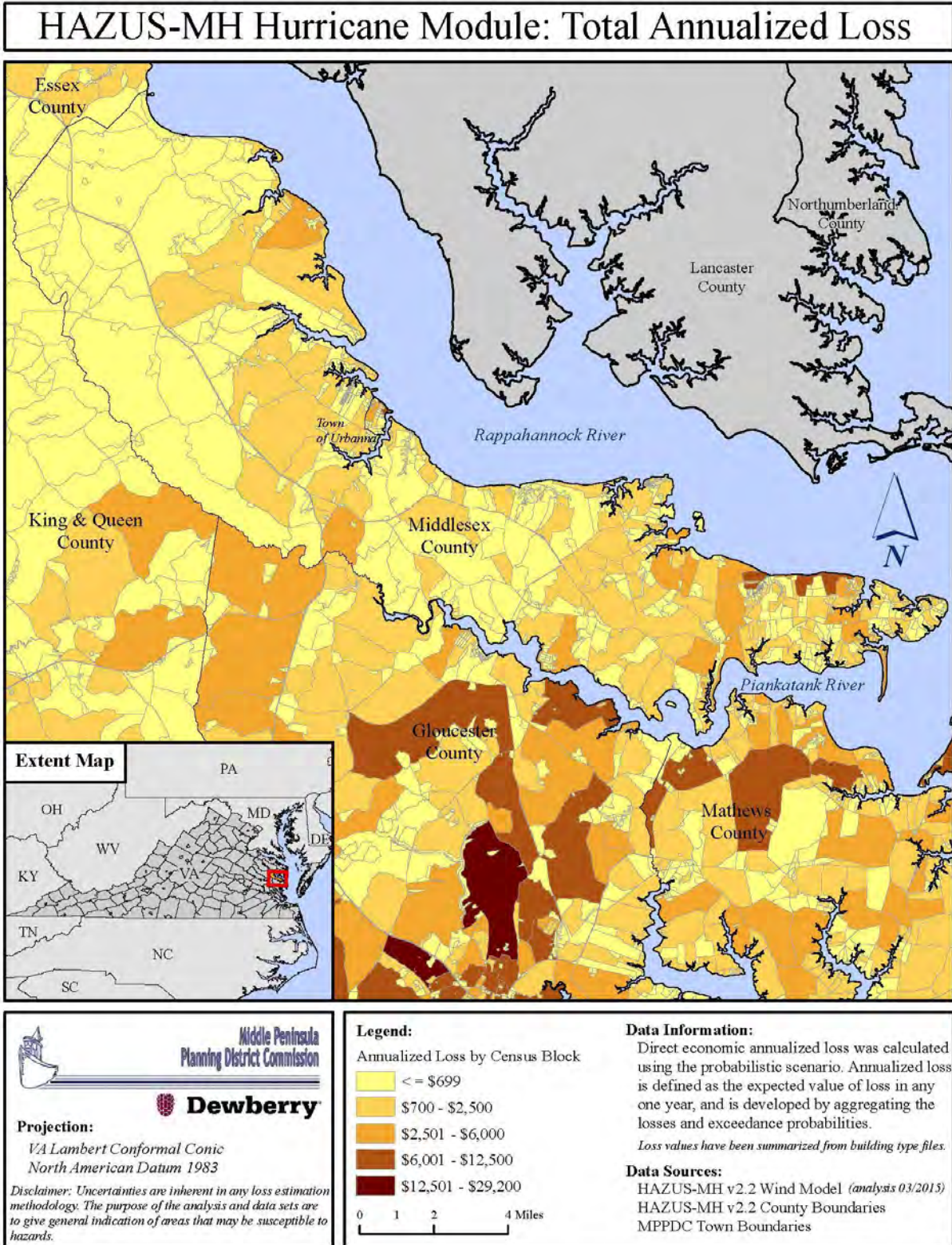
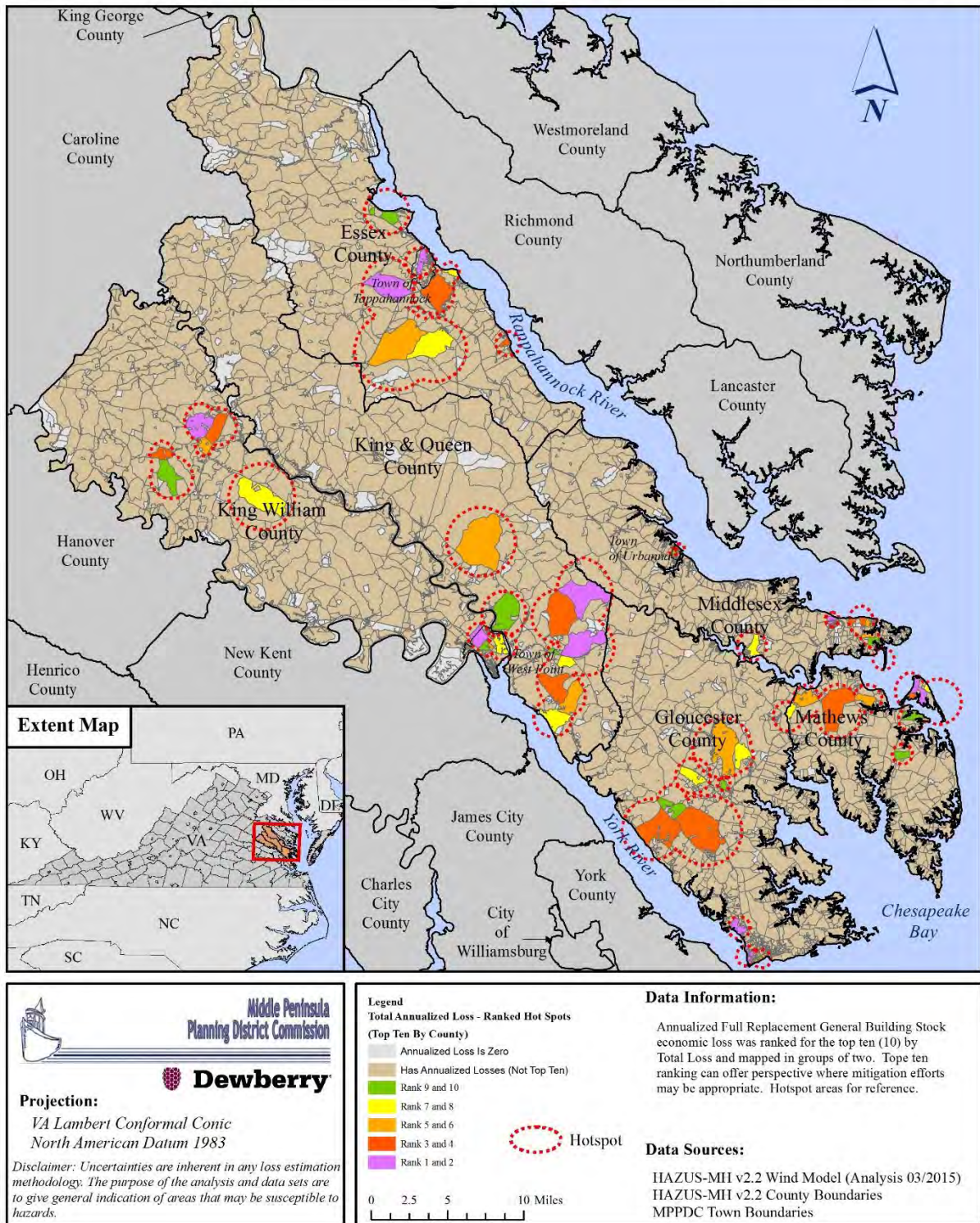




Figure 130:

HAZUS-MH Hurricane Module: Total Annualized Loss (Ranked)



Gloucester County accounts for almost 50% of the planning district's annualized losses. While losses are distributed throughout the County a few patterns of concentration can be identified. Many of the census blocks exhibiting annualized losses of \$10,000 or greater appear to be on either side of State Route 17, clustered and radiating around Gloucester Courthouse. More specifically, from Gloucester Courthouse to the York River being bounded on the North by County 606 or Ark Road and bounded on the south by Nursery Lane, Haynes Pond, and Carter Creek – this area accounts for approximately \$226,000 (or approximately 18%) of expected annualized damages. On the northern side of Gloucester Courthouse the area generally bounded in the west by Beech Swamp and Cow Creek in the east, and being traversed by Indian Road through the middle and extending north-east to the Piankatank River in the vicinity of Ferry Creek at Hell Neck – this area accounts for approximately \$131,000 (or approximately 11%) of expected annualized damages. Finally, those census blocks having the greatest expected annualized losses are in the vicinity of Hayes and Gloucester Point along the York River where as much as \$285,000-plus (or approximately 23% - and greater) of annualized damages are estimated. Losses in Mathews County are also spread throughout the county with pockets of higher loss in the northern one-third of the county. Approximately \$210,000 US Dollars (or 45%) of estimated annualized damages can be attributed to the northern one-third of the County; versus approximately \$145,000 US Dollars (or 31%) in the center and \$109,000 US Dollars (or 24%) in the southern one-third. Compared to Gloucester County, Mathews only has two (2) census blocks having expected annualized losses of \$10,000 or greater, versus eighteen (18) such blocks in Gloucester. Mathews County accounts for approximately \$464,000 or 18% of the total annualized losses in the planning district.

Middlesex County accounts for 15% of the total losses. The greatest concentration of estimated annualized loss is in the lower-eastern portion of the County; Gray's Point Road and south-eastward. This south-eastern portion of the County includes approximately \$240,000 US Dollars (or 65%) of the estimated damages for the County. Other concentrations of estimated damages are distributed between Saluda, Urbanna and Water View. Urbanna accounts for approximately 6% of the annualized losses at approximately \$24,000 US Dollars. Urbanna also includes two (2) census blocks within the top ten ranked blocks within the County accounting for \$11,400 US Dollars or 48% of the losses in Urbanna.

Seven-percent of the total annualized damages (\$168,260) for the region are attributed to King William County. King William exhibits four (4) primary areas where losses are concentrated. The first being the Town of West Point which can be attributed with thirty-one percent (31%) of the damages within the County having approximately \$51,800 US Dollars of annualized loss. Next, there are two (2) areas near both Aylett and Manquin on the northern side of US 360 (Richmond-Tappahannock Highway). These two areas combined account for approximately \$25,100 of annualized losses or fifteen-percent (15%). Last, the central portion of the County includes an area on either side of King William Road from West River Road in the north to Horse Landing Road in the south and accounting for roughly \$7,500 US Dollars or four-percent (4%) of losses. The remainder of losses are distributed throughout the county with the greatest concentration of loss in the northwest quarter of the County. The Pamunkey Indian Reservation is estimated to have annualized loss values of approximately \$1,100 US Dollars and the Mattaponi Reservation close to \$830 US Dollars; combined the Indian Reservation losses account for approximately 1.2% of the losses throughout the County.

Essex County accounts for 7% of the total annualized losses. The greatest concentration of potential annualized wind damage exists in the central portion of the County – to include the Town of Tappahannock. This central area is traversed by three (3) of the primary roads being, US 360 (Richmond Highway), US 17 (Tidewater Trail) and Tappahannock Boulevard – running through the Town of Tappahannock. The combined annualized losses for this general area is approximately \$71,000 US Dollars or forty-one percent (41%) of the losses within the County. The Town of Tappahannock

accounts for twenty-percent (20%) of the damages in the County and an estimated \$34,700 in annualized damages. Two pockets of development along the Rappahannock River (one south of Tappahannock and the other on the north side) represent clusters of potential damages. The area to the south of Tappahannock exists in the vicinity of River Landing Road in the north and Mill Swamp Road in the south having potential damages of \$8,500 annually. The area north of Tappahannock is the vicinity near Woodside Country Club having potential damages of \$7,300 annually.

King and Queen County has the lowest annualized loss values for the region, accounting for 4% of the total damages. Residential occupancy makes up the majority of the losses in the county. The southern one-third of the county, from roughly Dragon Run State Forest southward, has the greatest concentration of losses across the entire County accounting for nearly \$59,500 or 60% of the losses. The remaining 40% of potential losses are distributed through the remainder of the county to the north and west with approximately \$14,000 or 14% existing north of the Richmond-Tappahannock Highway and twenty-six percent (26%) distributed between the Richmond-Tappahannock Highway in the north to roughly Dragon Run State Forest in the south; note that this area includes locales such as Bruington, King and Queen Courthouse as well as Walkerton.

### Building Damage

Hazus calculates expected damage percentages for each probabilistic return period. This represents the percentage of building square footage in each damage state. Five damage states have been specified in Hazus and are outlined in Table 70.

**Table 70: Hazus-MH damage state thresholds.**

Damage State	Qualitative Damage Description
<b>None (Livable)</b>	Little or no visible damage from the outside. No broken windows, or failed roof deck. Minimal loss of roof over, with no or very limited water penetration.
<b>Minor (Livable)</b>	Maximum of one broken window, door or garage door. Moderate roof cover loss that can be covered to prevent additional water entering the building. Marks or dents on wall requiring painting or patching for repair.
<b>Moderate (Typically still livable)</b>	Major roof cover damage, moderate window breakage. Minor roof sheathing failure. Some resulting damage to interior of building from water.
<b>Severe (Typically non-livable but repairable)</b>	Major window damage or roof sheathing loss. Major roof cover loss. Extensive damage to interior from water.
<b>Destruction (Non-livable)</b>	Complete roof failure and/or, failure of wall frame. Loss of more than 50% of roof sheathing.
<i>Hazus-MH V2.2 Technical Manual</i>	

### Building Damage by Annual Chance Frequency (i.e., Multi-frequency Building Damages)

- **10 Year** - Hazus estimates that about 1 building will have minor damage. No buildings (0) are expected to be at least moderately damaged and no buildings (0) are expected to be completely destroyed during the 10-year event, or 10% annual chance.
- **20 Year** - Hazus estimates that about 7 buildings will have minor damage. No buildings (0) are expected to be at least moderately damaged and no buildings (0) are expected to be completely destroyed during the 20-year event, or 5% annual chance.



- **50 Year** - Hazus estimates that about 5 buildings will be at least moderately damaged and no buildings (0) are expected to be completely destroyed during the 50-year event, or 2% annual chance.
- **100 Year** - Hazus estimates that about 42 buildings will be at least moderately damaged and a single building (1) is expected to have severe damage – potentially another single (1) building may be expected to be completely destroyed during the 100-year event, or 1% annual chance.
- **200 Year** - Hazus estimates that about 131 buildings will be at least moderately damaged, approximately two (2) buildings are expected to be severely damaged, and four (4) buildings are expected to be completely destroyed during the 200-year event, or 0.5% annual chance.
- **500 Year** - Hazus estimates that about 740 buildings will be at least moderately damaged, approximately forty-one (41) buildings are expected to be severely damaged, and forty-seven (47) buildings are expected to be completely destroyed during the 500-year event, or 0.2% annual chance.
- **1000 Year** - Hazus estimates that about 1,523 buildings will be at least moderately damaged, approximately 127 buildings are expected to be severely damaged, and 133 buildings are expected to be completely destroyed during the 1,000-year event, or 0.1% annual chance.

Table 71 and Appendix J provide detailed information on the damage state percentages and number of buildings damaged for each of the probabilistic return periods.

The default data and parameters that Hazus utilizes are capable of producing crude estimates of losses. Building damages, for each building stock category, are calculated based on the probabilities of the four different damage states for each wind building type as a function of peak gust wind speed. It should be noted that the results in Table 71 are based solely on the modeled direct economic loss for the study region with the simulated hurricane activity for each of the independent return periods. It is possible, and not uncommon, to see reversals in damage state percentages, and there is no guarantee that the non-economic results will increase monotonically with return period.

**Table 71: Building Damage by County.**

<b>Essex County</b>	<b>Average Damage State (%)</b>				
<b>Return Period</b>	None	Minor	Moderate	Severe	Destruction
10-year Event	<b>100.00%</b>	-	-	-	-
20-year Event	<b>99.98%</b>	<b>0.02%</b>	-	-	-
50-year Event	<b>98.49%</b>	<b>1.46%</b>	<b>0.05%</b>	-	-
100-year Event	<b>99.97%</b>	<b>0.03%</b>	-	-	-
200-year Event	<b>98.82%</b>	<b>1.14%</b>	<b>0.04%</b>	-	-
500-year Event	<b>99.77%</b>	<b>0.23%</b>	-	-	-
1000-year Event	<b>94.26%</b>	<b>5.36%</b>	<b>0.35%</b>	<b>0.01%</b>	<b>0.01%</b>

<b>Gloucester County</b>	<b>Average Damage State (%)</b>				
<b>Return Period</b>	None	Minor	Moderate	Severe	Destruction
10-year Event	<b>100.00%</b>	-	-	-	-
20-year Event	<b>99.97%</b>	<b>0.03%</b>	-	-	-
50-year Event	<b>99.95%</b>	<b>0.05%</b>	-	-	-
100-year Event	<b>96.96%</b>	<b>2.86%</b>	<b>0.17%</b>	-	-
200-year Event	<b>92.95%</b>	<b>6.50%</b>	<b>0.53%</b>	<b>0.02%</b>	<b>0.01%</b>
500-year Event	<b>81.28%</b>	<b>15.90%</b>	<b>2.48%</b>	<b>0.18%</b>	<b>0.15%</b>
1000-year Event	<b>78.04%</b>	<b>18.14%</b>	<b>3.28%</b>	<b>0.30%</b>	<b>0.25%</b>

<b>King &amp; Queen County</b>	<b>Average Damage State (%)</b>				
<b>Return Period</b>	None	Minor	Moderate	Severe	Destruction
10-year Event	<b>100.00%</b>	-	-	-	-
20-year Event	<b>100.00%</b>	-	-	-	-
50-year Event	<b>98.90%</b>	<b>1.08%</b>	<b>0.02%</b>	-	-
100-year Event	<b>99.88%</b>	<b>0.12%</b>	-	-	-
200-year Event	<b>97.79%</b>	<b>2.14%</b>	<b>0.07%</b>	-	-
500-year Event	<b>97.12%</b>	<b>2.73%</b>	<b>0.14%</b>	-	-
1000-year Event	<b>93.54%</b>	<b>6.03%</b>	<b>0.40%</b>	<b>0.01%</b>	<b>0.01%</b>

<b>King William County</b>	<b>Average Damage State (%)</b>				
<b>Return Period</b>	None	Minor	Moderate	Severe	Destruction
10-year Event	<b>99.99%</b>	<b>0.01%</b>	-	-	-
20-year Event	<b>99.99%</b>	<b>0.01%</b>	-	-	-
50-year Event	<b>98.94%</b>	<b>1.04%</b>	<b>0.02%</b>	-	-
100-year Event	<b>99.93%</b>	<b>0.06%</b>	-	-	-
200-year Event	<b>98.67%</b>	<b>1.28%</b>	<b>0.05%</b>	-	-
500-year Event	<b>98.78%</b>	<b>1.15%</b>	<b>0.07%</b>	-	-
1000-year Event	<b>97.01%</b>	<b>2.79%</b>	<b>0.18%</b>	-	<b>0.01%</b>

<b>Mathews County</b>	<b>Average Damage State (%)</b>				
<b>Return Period</b>	None	Minor	Moderate	Severe	Destruction
10-year Event	<b>100.00%</b>	-	-	-	-
20-year Event	<b>99.99%</b>	<b>0.01%</b>	-	-	-
50-year Event	<b>99.99%</b>	<b>0.01%</b>	-	-	-
100-year Event	<b>96.53%</b>	<b>3.31%</b>	<b>0.15%</b>	-	-
200-year Event	<b>95.89%</b>	<b>3.90%</b>	<b>0.20%</b>	-	-
500-year Event	<b>85.73%</b>	<b>12.67%</b>	<b>1.45%</b>	<b>0.075%</b>	<b>0.08%</b>
1000-year Event	<b>66.06%</b>	<b>26.15%</b>	<b>6.23%</b>	<b>0.81%</b>	<b>0.76%</b>

<b>Middlesex County</b>	<b>Average Damage State (%)</b>				
<b>Return Period</b>	None	Minor	Moderate	Severe	Destruction
10-year Event	<b>100.00%</b>	-	-	-	-
20-year Event	<b>99.99%</b>	<b>0.01%</b>	-	-	-
50-year Event	<b>99.90%</b>	<b>0.10%</b>	-	-	-
100-year Event	<b>98.70%</b>	<b>1.26%</b>	<b>0.04%</b>	-	-
200-year Event	<b>94.75%</b>	<b>4.95%</b>	<b>0.29%</b>	-	<b>0.01%</b>
500-year Event	<b>83.23%</b>	<b>14.25%</b>	<b>2.15%</b>	<b>0.17%</b>	<b>0.20%</b>
1000-year Event	<b>73.66%</b>	<b>20.86%</b>	<b>4.39%</b>	<b>0.53%</b>	<b>0.56%</b>

## Debris Generation

Hazus estimates the amount of debris that will be generated by a hurricane. The model breaks the debris into three general categories: Brick/Wood, Reinforced Concrete/Steel, and Trees. Tree debris makes up the majority of tonnage generated in the hurricane analysis. Brick and wood debris makes up the remainder and a very small percentage (0.01%) associated with Concrete and Steel; i.e., not shown in Table. Table 72 summarizes, by return period, the total generated debris by Type.

**Table 72: Hurricane debris generation.**

Return Period	Total Debris (tons)	Tree Debris (tons)	% Tree Debris	Brick & Wood (tons)	% Brick and Wood
<b>10-year Event</b>	84	84	100%	0	0.00%
<b>20-year Event</b>	31,872	31,867	99.98%	5	0.02%
<b>50-year Event</b>	155,202	154,721	99.69%	481	0.31%
<b>100-year Event</b>	136,004	134,162	98.65%	1,842	1.35%
<b>200-year Event</b>	322,936	318,532	98.64%	4,400	1.36%
<b>500-year Event</b>	376,818	363,772	96.54%	12,930	3.43%
<b>1000-year Event</b>	705,647	682,410	96.71%	22,801	3.23%

## Essential Facilities

Essential facilities, including medical care facilities, emergency response facilities and schools, are those vital to emergency response and recovery following a disaster. School buildings are included in this category because of the key role they often play in sheltering people displaced from damaged homes. Generally there are very few of each type of essential facilities in a census tract, making it easier to obtain site-specific information for each facility. Thus, damage and loss-of-function are evaluated on a building-by-building basis for this class of structures; even through the uncertainty in each such estimate is large<sup>6</sup>.

The Hazus essential facilities database includes default data for Medical Care Facilities, Emergency Response Facilities (fire stations, police stations, EOCs) and schools. Table 73 shows the functionality, by return period for each essential facility type. The region's essential facilities are able to remain functional for the 10-, 20-, 50-, and 100-yr recurrence interval. Functionality begins to decline at the 100-year event. All of the facilities have zero functionality during a 1000-year event.

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<sup>6</sup> Multi-hazard Loss Estimation Methodology Hurricane Model User Manual, HAZUS-MH V2.2, Chapter 1: Introduction, I-6



**Table 73: Essential facility functionality for specified return periods.**

Return Period	Fire Stations	Hospitals	Police Stations	Schools
<b>10-year Event</b>	100%	100%	100%	100%
<b>20-year Event</b>	100%	100%	100%	100%
<b>50-year Event</b>	100%	100%	100%	100%
<b>100-year Event</b>	90%	100%	100%	92%
<b>200-year Event</b>	70%	100%	91%	84%
<b>500-year Event</b>	50%	62%	55%	40%
<b>1000-year Event</b>	0%	0%	0%	0%

**Potential Mitigation Actions:**

The potential mitigation actions noted are those that are Hazus-specific and would benefit refinement of Hazus analyses.

- Perform Hazus analyses based on the same data resources used to develop the inundation areas mapped in the report submitted to the Virginia General Assembly in January 2013 titled – RECURRENT FLOODING STUDY FOR TIDEWATER VIRGINIA by the Virginia Institute of Marine Science, Center for Coastal Resources Management at the College of William & Mary. This study appears to include the most widely accepted Sea Level Rise plus Storm Surge Scenario facing coastal Virginia. It would therefore be appropriate to consider 1.) The creation of depth grids from the study data and then 2.) Hazus Risk Assessment. It would also be beneficial to incorporate elements of the design storm into a combined Hazus Flood and Hurricane Scenario - in this manner benefits of the combined methodology can be realized – which includes methods to guard against over-counting or double-counting losses by simply adding damages from each respective Hazus model.
- Perform Hurricane analysis for a known and historic storm that affected the MPPDC area for comparative purposes.
- Refine and update data sets for GBS and essential facilities.
  - o Improvements in the future should aim to further refine the building stock. Notably, one improvement should include adding any new development that may not have been in the land use/land cover data; e.g., new housing developments, new construction, etc...
  - o Perform localized building-level assessments in known areas of loss and or areas subject to likely losses.

**Sea Level Rise**

The Hazus Flood Model analyzes both riverine and coastal flood hazards. Flood hazard within Hazus is defined by depth of flooding. Other contributing factors of damage include the duration and velocity of water in the floodplain. Other hazards associated with flooding that may contribute to flood losses include channel erosion and migration, sediment deposition, bridge scour and the impact of flood-born debris. The Hazus Flood Model allows users to estimate flood losses primarily due to flood depth to the general building stock (GBS). While velocity is also considered, it is not a separate input parameter and is accounted within depth-damage functions (i.e., expected percent damage given an expected depth) for census blocks that are defined as either coastal or riverine influenced.

Flood-specific modeling was performed in this Plan revision to determine annualized flood loss however it is important to note that the Sea Level Rise analyses while similar is not 100% the same as the multi-frequency analyses performed and presented in the Flood Section; see Flood Analysis. While this section does not intend to fully explain detailed elements of coastal flood modeling, a basic amount of information is offered to differentiate between the two report sections.

Coastal flood modeling typically includes identifying baseline tidal water levels and then computing additions or increases to water surface levels from various natural forces such as storm surge effects (i.e., water level increases as the result of a storm pushing landward) as well as other wave-related effects such as increased wave heights and the run-up of waves over the land as waves crash. Other factors of coastal storms play a part in estimating increased water surface levels such as shoreline and/or dune erosion. Consequently, each of the scenarios presented in the Flood Analysis section, includes depth grids produced from modeling that takes into account increases to water surface levels from the various forces typical of coastal storm events – a.k.a. Storm Surge.

In contrast, the Hazus analysis performed for the Sea Level Rise scenarios (this section) DO NOT include the use of depth grids that include storm surge. Rather, this Sea Level Rise section uses depth grids that 1.) Are depths from the baseline tidal water levels (Mean Higher High Water or MHHW) and 2.) Includes the addition of six-feet of water – as if the new baseline tidal water level were increased by simply adding more water into the same ‘bathtub’ - as it were. The two depth grids run through Hazus represent these two aforementioned scenarios developed by NOAA - Office for Coastal Management for the on-line application known as Sea Level Rise and Coastal Flooding Impacts v2.0.

Multiple resources were consulted for data that would support Sea Level Rise (SLR) risk assessments across the Middle Peninsula planning district. Primary focus was placed on the existence of Hazus-ready inputs, which would include the existence and availability of depth grids. Depth grids are able to be directly imported into the Hazus Flood model and eliminates the need to pre-process other modeling or Geographic Information Systems (GIS) data. Generally-speaking, the creation of depth grids require GIS data that represents an estimated water surface along with an associated ground surface. Thereafter, the difference between the two surfaces represents the estimated depth of flooding for a given location; i.e., water elevation less ground elevation equals depth; see Depth Grid Graphic in the Flood Analysis Section.

Considering the SLR resources researched, depth grids were only available from NOAA's Office for Coastal Management (see <http://coast.noaa.gov/slr/>) as part of its Sea Level Rise and Coastal Flooding Impacts v2.0 Application. An additional resource was available from VIMS – The Virginia Institute of Marine Science at the College of William & Mary, however the resource is NOT depth grids but rather a GIS mapping product that delineates the inundation areas of 1.5 Feet of Sea Level Rise plus an additional 3-Feet of storm surge.

To exemplify the various resources consulted in search of the priority SLR depth grids, the following list offers an itemization and brief description(s):

- **US EPA** - Titus, J.G., D.E. Hudgens, C.Hershner, J.M. Kassakian, P.R. Penumalli, M. Berman, and W.H. Nuckols. 2010. “Virginia”. In James G. Titus and Daniel Hudgens (editors). *The Likelihood of Shore Protection along the Atlantic Coast of the United States. Volume 1: Mid-Atlantic*. Report to the U.S. Environmental Protection Agency. Washington, D.C.
  - [The] “...study develops maps that distinguish the areas likely to be protected from erosion and inundation as the sea rises from those areas that are likely to be left to retreat naturally assuming that current policies and economics trends continue.” – page 709.
  - The study claims to be “...literally a “first approximation” of the likelihood of shore protection.” – page 710.

- The study report includes a variety of tables culminating in and seeking to describe AREA OF LAND VULNERABLE TO SEA LEVEL RISE. However, a number of MPPDC jurisdictions are void of results with the authors citing the following:
  - “Value omitted because the topographic information Titus and Wang used for this jurisdiction had poor vertical resolution.” – page 777 (Note e of TABLE 8-10).
- The study includes GIS data that distinguishes between three (3) primary land classes; Tidal Wetlands, Tidal Open Water and Uplands. An overlay Digital Elevation Model (DEM) is also included that indicates a series of elevation bands at half-foot elevation intervals ranging from zero-feet (0.0 Ft.) to three-feet (3.0 Ft.) above the delineation of Tidal Wetlands.
- The study includes additional analyses in cooperation with Virginia Institute of Marine Science (VIMS) and mapping that characterizes the likelihood of shoreline protection; see VIMS below.
- No depth grid data available.
- **VIMS** – Virginia Institute of Marine Science, College of William & Mary.
  - RECURRENT FLOODING STUDY FOR TIDEWATER VIRGINIA. Report submitted to the Virginia General Assembly. January 2013.
    - The study, in-part, developed mapping of areas affected (i.e., expected inundation) by:
      - Projected Sea Level Rise of 1.5 Feet with...
      - Projected Storm Surge of an additional 3.0 Feet
    - The study suggests that the scenario elements noted above (SLR of 1.5 feet and Surge of +3 feet) “...represent very moderate assumptions...” and that the values are “...within the range...” of best available forecasts; - page 8.
    - Inquiry also revealed that depth grid data was not produced as part of the study.
  - Comprehensive Coastal Resource Management Tool
    - No depth grids.
- **US Fish and Wildlife Services (USFWS) (and partners)** – SLAMM View Application (Sea Level Affecting Marshes Model)
  - No depth grids.
- **Climate Central** – Surging Seas Application (Sea Level Affecting Marshes Model)
  - No depth grids.
- **The Nature Conservancy (and partners)** - Coastal Resilience Tool
  - Application utilizes the same data used in the National Oceanic and Atmospheric Administration (NOAA) Sea Level Rise and Coastal Flooding Impacts v2.0 Application; see below (NOAA – Office for Coastal Management).
  - Application does not cover Virginia.
- **NOAA** - Office for Coastal Management
  - Sea Level Rise and Coastal Flooding Impacts v2.0
    - Sea Level Rise based on Mean Higher High Water (MHHW) conditions and the addition of incremental 1-foot SLR increases to include Plus 1-Foot to Plus 6-Foot.
    - Depth grids available.
    - Depth grids obtained and used for this Plan; this Plan utilizes the Base Scenario of Mean Higher High Water (MHHW) conditions and also the Plus 6-Foot Scenario. Other scenarios were not utilized; namely the Plus 1-Foot, Plus 2-Foot, Plus 3-Foot, Plus 4-Foot and Plus 5-Foot.



## Building Stock

The same dasymetric building stock (i.e., square-footage inventory of buildings) that was utilized for the Flood Analysis was also used for Sea Level Rise.

All building inventory statistics (i.e., building stock exposure by county or general building type) that were used for the Sea Level Rise Hazus scenarios are the same as defined in the Flood Analysis section. Please see Flood Analysis, Table 39. Building stock exposure for general occupancies by county and Table 37. Building stock exposure for general building type by county.

Dynamics of exposure (and also loss) are dependent on a number of variables. A key variable, for example, includes the spatial accuracy (30-meter) of the land-use/land-cover data used to create the developed areas of the dasymetric building stock inventory. Another key variable includes the spatial accuracy (i.e., horizontal accuracy) and also the vertical accuracy of the topographic data used to delineate flood inundation areas. Therefore, detailed site analyses may be appropriate and necessary to further understand local dynamics. However, noting the regional nature of the risk assessments performed, a few tables for reference are provided of the Sea Level Rise scenarios to help better understand the dasymetric building stock that is 1.) Potentially exposed and 2.) May experience potential loss. First, acreage of developed land intersecting the SLR scenarios is captured in Table 74 below:

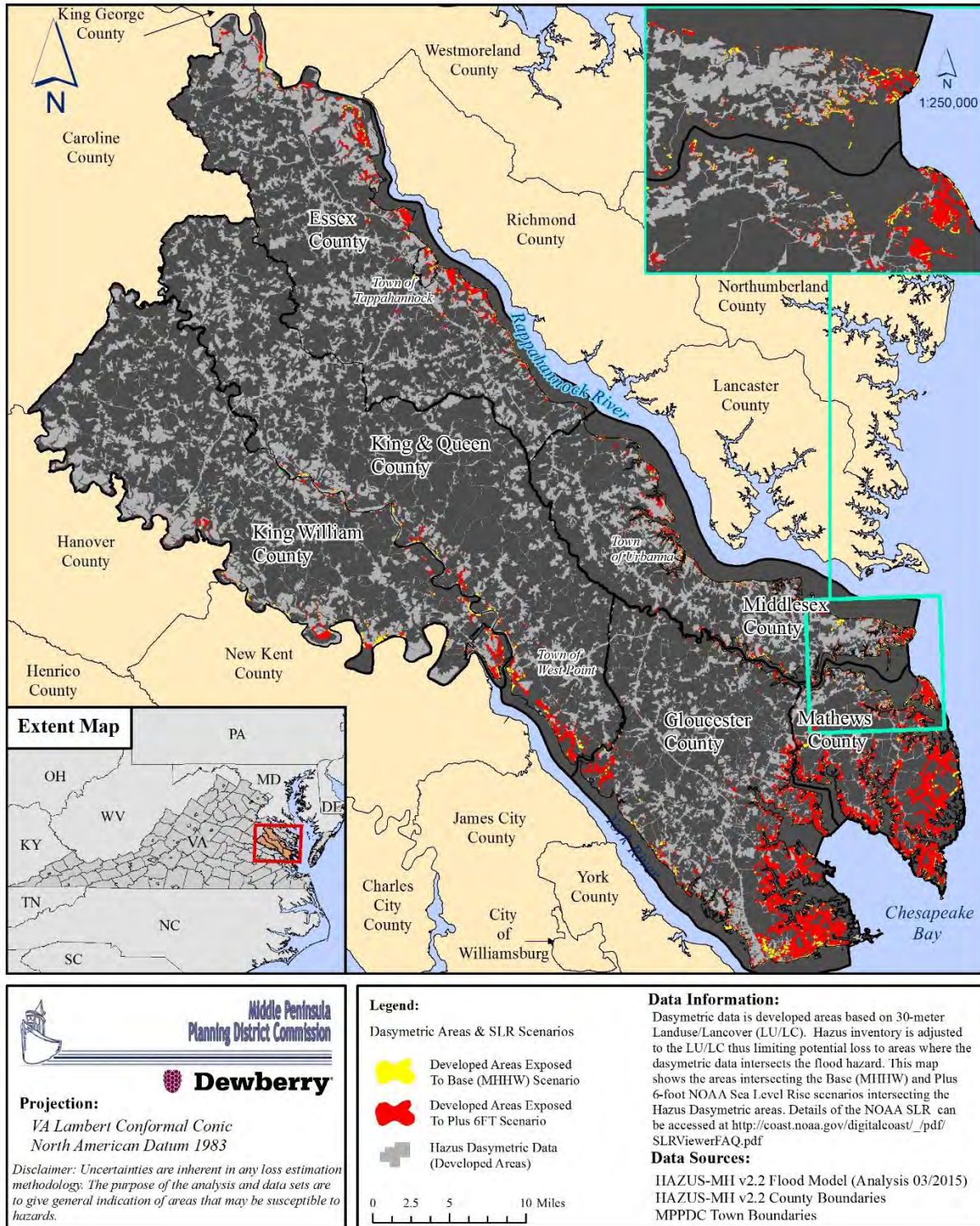
**Table 74: Acreage of Dasymetric Areas (30m Developed Areas) intersecting SLR Scenarios.**

Base (MHHW) Sea Level Rise Scenario			Plus 6-Foot Sea Level Rise Scenario		
Rank MHHW	County	Acreage of Dasymetric Developed Areas	Rank Plus 6FT	County	Acreage of Dasymetric Developed Areas
1	Mathews	105	1	Mathews	4,817
2	Middlesex	96	2	Gloucester	4,155
3	Gloucester	63	3	Essex	837
4	King William	30	4	Middlesex	585
5	King and Queen	28	5	King and Queen	454
6	Essex	22	6	King William	393
<b>Total</b>		<b>344</b>	<b>Total</b>		<b>11,242</b>

Figure 131 - Dasymetric Areas Intersecting SLR Scenarios (next page) shows the dasymetric developed areas intersecting both the Base (MHHW) and the Plus 6-Foot Scenario's. The map also shows an example area in closer detail (scale of 1:250,000).

Figure 131:

## Dasymetric Areas Intersecting SLR Scenarios



Next, Table 75 and Table 76 show the Total Exposure In the Flood Hazard Area of the Hazus Dasymeric Data by General Occupancy Type for both of the Sea Level Rise scenarios.

**Table 75: Exposed General Occupancy by County – Sea Level Rise Base Scenario (MHHW).**

County	Residential	Commercial	Industrial	Agriculture	Religion	Govt.	Education	Total Exposure
Middlesex	\$24,347	\$1,121	\$303	\$32	\$257	\$15	\$17	\$26,092
Mathews	\$19,910	\$1,199	\$285	\$132	\$95	\$36	\$45	\$21,702
Gloucester	\$17,251	\$1,793	\$415	\$40	\$176	\$19	\$83	\$19,777
Essex	\$5,553	\$516	\$75	\$14	\$34	\$0	\$88	\$6,280
King William	\$4,065	\$409	\$58	\$13	\$2	\$1	\$0	\$4,549
King and Queen	\$2,361	\$1	\$477	\$0	\$0	\$0	\$-0	\$2,840
<b>Total</b>	<b>\$73,488</b>	<b>\$5,040</b>	<b>\$1,613</b>	<b>\$231</b>	<b>\$565</b>	<b>\$70</b>	<b>\$233</b>	<b>\$81,241</b>

*All values in Thousands of Dollars*

**Table 76: Exposed General Occupancy by County – Sea Level Rise Plus 6FT Scenario.**

County	Residential	Commercial	Industrial	Agriculture	Religion	Govt.	Education	Total Exposure
Gloucester	\$590,313	\$72,485	\$17,186	\$2,934	\$8,721	\$653	\$14,805	\$707,095
Mathews	\$601,918	\$25,535	\$15,695	\$4,401	\$4,251	\$958	\$724	\$653,482
Middlesex	\$156,312	\$8,602	\$2,355	\$193	\$1,800	\$167	\$160	\$169,587
Essex	\$87,087	\$12,067	\$4,404	\$559	\$221	\$68	\$371	\$104,776
King William	\$61,575	\$13,675	\$1,950	\$70	\$1,369	\$426	\$807	\$79,873
King and Queen	\$33,313	\$23	\$1,358	\$0	\$10	\$4	\$-0	\$34,708
<b>Total</b>	<b>\$1,530,517</b>	<b>\$132,388</b>	<b>\$42,948</b>	<b>\$8,156</b>	<b>\$16,372</b>	<b>\$2,275</b>	<b>\$16,867</b>	<b>\$1,749,521</b>

*All values in Thousands of Dollars*

Users are encouraged to consider that while one County may have a greater area of developed land intersecting the SLR flood inundation, the square-footage and/or value of structures within the developed areas may have very different value estimates. Consequently, it can be seen that Middlesex County has a great deal of development in close proximity to the Base (MHHW) Scenario flood hazard – particularly in the Residential category (\$24.3 Million). However, as was mentioned earlier, the resolution or spatial accuracy of the 30-meter land-use/land-cover data used to create the dasymetric developed areas does not take into account elevation. There are areas within the District that have development on high ground near flooding sources. Middlesex County has a number of these areas. This combination in conjunction with higher residential exposure (\$24.3 Million) shows Middlesex as more susceptible to the Base (MHHW) Sea Level Rise Scenario.

In contrast, development patterns in the eastern-most portion of Middlesex as well as the two most eastern counties of Gloucester and Mathews, exhibit development that is set-back away from areas of open and tidal waters – thus exhibiting less exposure to the Base (MHHW) SLR Scenario. However, as water levels rise, as would be the case of the Plus 6-Foot Scenario, the development along the low-lying fringes of the coastal plain become more susceptible to the flood hazard and therefore includes a greater proportion of building inventory exposed to the potential rising water levels.



### **Sea Level Rise – Hazus Level I Methodology General Building Stock Loss Estimation**

Losses are presented similar to the Flood Analysis however, only the combined Total losses of all building categories are presented in an effort to keep the results as simple as possible for relative comparison to the more detailed multi-frequency flood analysis. To reiterate, the multi-frequency analysis (Flood Analysis) DOES include water surface levels that take into account storm surge.

Hazus Level I flood model losses for the Middle Peninsula planning district from the Base Sea Level Rise scenario (MHHW) are approximately \$10.2 Million US Dollars and the Plus 6-Foot of Sea Level Rise are approximately \$283.5 Million US Dollars which is a 96% increase in the expected Total damages. Property or “capital stock” losses of the Base Sea Level Rise accounts for all of the expected loss (\$10.2 Million) whereas the Plus 6-Foot of Sea Level Rise scenario is estimated to be approximately \$283.1 Million or 99.86% of the damages which includes the values for building, content, and inventory. Business interruption of the Plus 6-Foot of Sea Level Rise scenario accounts for \$386,000 US Dollars (0.14%) of the losses and includes relocation, income, rental and wage costs.

Table 77 and Table 78 illustrate the expected losses broken down by county from the Sea Level Rise scenarios. Middlesex County, having the highest level of estimated exposure (\$26.092 Million US Dollars) within the Base Sea Level Rise inundation area, also has the highest loss from the Base Sea Level Rise scenario at approximately \$3.02 Million US Dollars which accounts for 30% of the total losses for the Middle Peninsula<sup>7</sup>. Gloucester County is attributed with 27% of total losses at approximately \$2.76 Million, and Mathews County has losses of approximately \$2.5 Million or 25% of the total – followed by King William (9%), Essex (7%) and last King and Queen (2%). The relatively higher loss percentages attributed to Middlesex, Gloucester and Mathews counties suggests that the distribution of development at-risk includes the low-lying coastal plains along the Chesapeake and Mobjack Bays as well as the York River.

The Plus 6-Foot of Sea Level Rise scenario also shows the greater combined losses in the down-east area however, Gloucester and Mathews account for the greatest combined losses (75%). Gloucester County has the highest loss from the Plus 6-Foot of Sea Level Rise scenario at approximately \$116.6 Million US Dollars, accounting for 41% of the total losses for the Middle Peninsula. The Plus 6-Foot of Sea Level Rise scenario shows Mathews County at approximately \$96.9 Million and ranked second (34% of Total) – followed by Middlesex County at approximately \$29.2 Million (10% of Total) – and then King William (6%), Essex (6%) and last King and Queen (2%). Again, the relatively higher loss percentages attributed to Gloucester and Mathews counties suggests that the distribution of development at-risk includes the low-lying coastal plains along the Chesapeake and Mobjack Bays as well as the York River. Figure 132 exemplifies the differences between the inundation extents of the SLR Base and Plus 6-Foot scenarios; the mapping of the depth grids represented by red/orange areas are the increased inundation areas of the Plus 6-Foot scenario. Development in these areas would be susceptible to greater potential losses.

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<sup>7</sup> Readers are reminded due to the regional nature of the analysis, detailed site analyses may be entirely appropriate and necessary to fully understand local dynamics. Especially in areas where development is in close proximity to flooding sources and also marked topographic elevation changes.

**Table 77: County based Hazus loss for both Pre- and Post-FIRM – Sea Level Rise Base.**

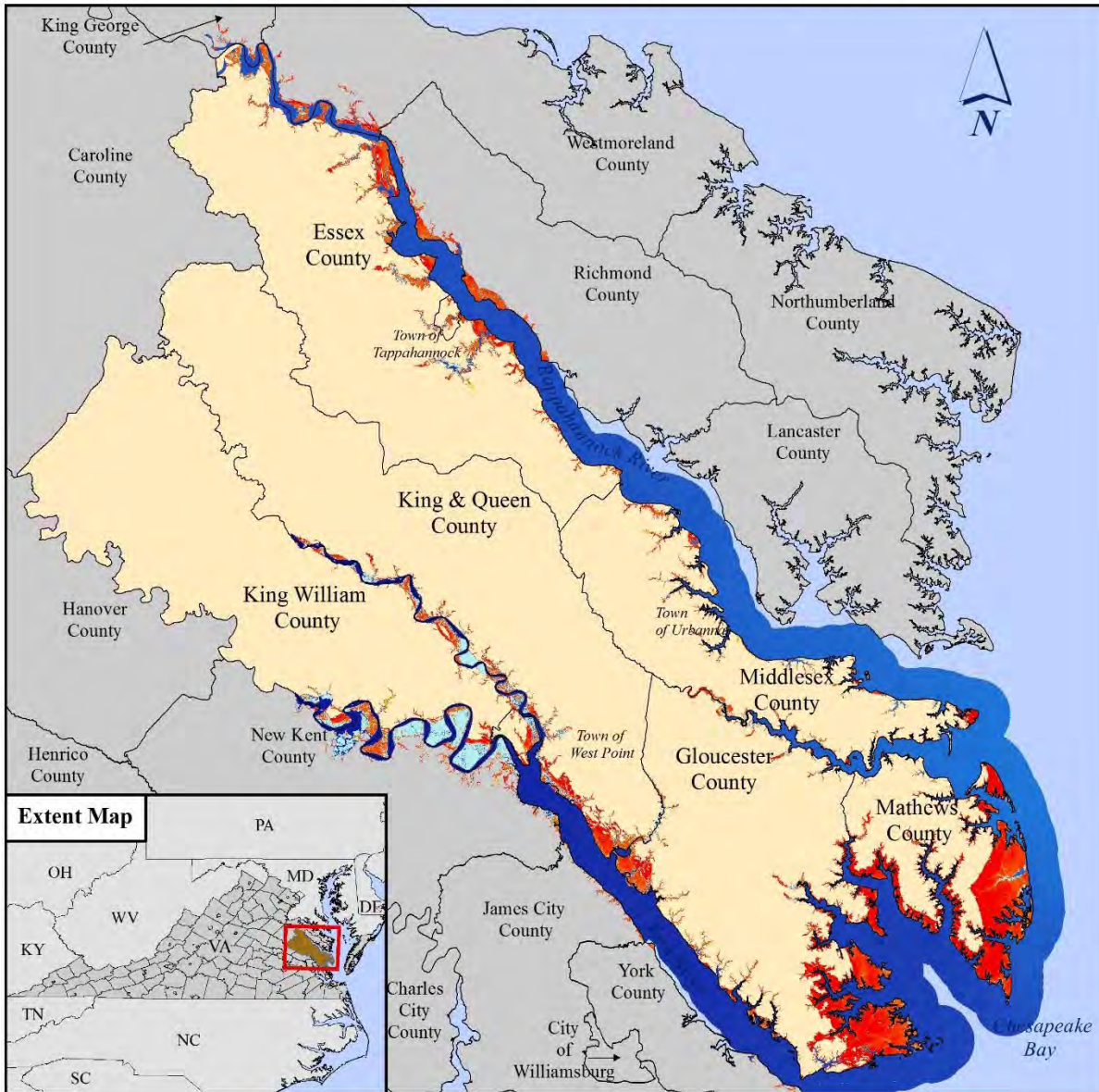
County	Building	Content	Inventory	Relocation	Income	Rental	Wage	Total Loss
Middlesex	\$1,805	\$1,209	\$1	\$0	\$0	\$0	\$0	\$3,015
Gloucester	\$1,638	\$1,120	\$2	\$0	\$0	\$0	\$0	\$2,760
Mathews	\$1,494	\$1,002	\$0	\$0	\$0	\$0	\$0	\$2,496
King William	\$532	\$406	\$0	\$0	\$0	\$0	\$0	\$938
Essex	\$391	\$331	\$0	\$0	\$0	\$0	\$0	\$722
King and Queen	\$150	\$97	\$7	\$0	\$0	\$0	\$0	\$254
<b>Total</b>	<b>\$6,010</b>	<b>\$4,165</b>	<b>\$10</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$10,185</b>
<i>All values in Thousands of Dollars</i>								

**Table 78: County based Hazus loss for both Pre- and Post-FIRM – Sea Level Rise Plus 6FT.**

County	Building	Content	Inventory	Relocation	Income	Rental	Wage	Total Loss
Gloucester	\$63,431	\$52,381	\$607	\$70	\$38	\$5	\$93	\$116,625
Mathews	\$55,754	\$40,566	\$492	\$73	\$8	\$7	\$18	\$96,918
Middlesex	\$16,772	\$12,342	\$66	\$13	\$5	\$0	\$6	\$29,204
King William	\$8,561	\$9,603	\$89	\$2	\$12	\$0	\$22	\$18,289
Essex	\$8,202	\$7,511	\$140	\$8	\$1	\$0	\$4	\$15,866
King and Queen	\$3,999	\$2,561	\$61	\$1	\$0	\$0	\$0	\$6,622
<b>Total</b>	<b>\$156,719</b>	<b>\$124,964</b>	<b>\$1,455</b>	<b>\$167</b>	<b>\$64</b>	<b>\$12</b>	<b>\$143</b>	<b>\$283,524</b>
<i>All values in Thousands of Dollars</i>								

Figure 132:

## Sea Level Rise Depth Grids Comparison



**Middle Peninsula Planning District Commission**

**Dewberry**

**Projection:**  
VA Lambert Conformal Conic  
North American Datum 1983

*Disclaimer: Uncertainties are inherent in any loss estimation methodology. The purpose of the analysis and data sets are to give general indication of areas that may be susceptible to hazards.*

**Legend:**

**Base SLR (MHHW)**

**Depth**

High  
Low

**SLR Plus 6-FT**

**Depth**

High  
Low

0 2.5 5 10 Miles

**Data Information:**

SLR depth grids comparison. Red/Orange areas represent increased inundation from the Plus 6-FT scenario. Increased damage/loss would be expected in the areas of increased inundation. NOTE: Details of the SLR analysis performed by NOAA can be accessed at [http://coast.noaa.gov/digitalcoast/\\_pdf/SLRViewerFAQ.pdf](http://coast.noaa.gov/digitalcoast/_pdf/SLRViewerFAQ.pdf)

**Data Sources:**

- NOAA SLR Depth Grid Data
- HAZUS-MH County Boundaries
- MPPDC Town Boundaries



Figures 133 through 143 on the following pages show the total losses for the planning district for both SLR scenarios, Ranking of the top ten loss of census blocks (Ranked within each respective County) and last, a map showing the comparative differences in the ranked hot spot areas representing those areas throughout the MPPDC Region that may require mitigation measures. County-specific maps are shown of the Plus 6-Foot SLR scenario.

Again, users of these maps are reminded that the scenarios shown in the following maps DO NOT include increases to water surface levels from the various natural forces typical of coastal storm events (e.g., Storm Surge). The following results are intended to offer perspective on potential damage/loss in the event that the baseline water surface were to increase by 6-Feet.

Another factor to consider while viewing Maps and Tables is that the Base Scenario is essentially the average of the highest tide that is experienced on a daily-basis over a long period of time. Typical there are two high tides in a given day, the MHHW represents the mean (or average) of the higher of the two tides as recorded over a period of record. The definition as provided by [NOAA – Tides & Currents](#) states, “The average of the higher high water height of each tidal day observed over the National Tidal Datum Epoch. For stations with shorter series, comparison of simultaneous observations with a control tide station is made in order to derive the equivalent datum of the National Tidal Datum Epoch.”<sup>8</sup>

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<sup>8</sup> NOAA – Tides & Currents ([http://tidesandcurrents.noaa.gov/datum\\_options.html](http://tidesandcurrents.noaa.gov/datum_options.html)), accessed April 22, 2015.

Figure 133:

# HAZUS-MH Flood Module: Sea Level Rise Base Scenario

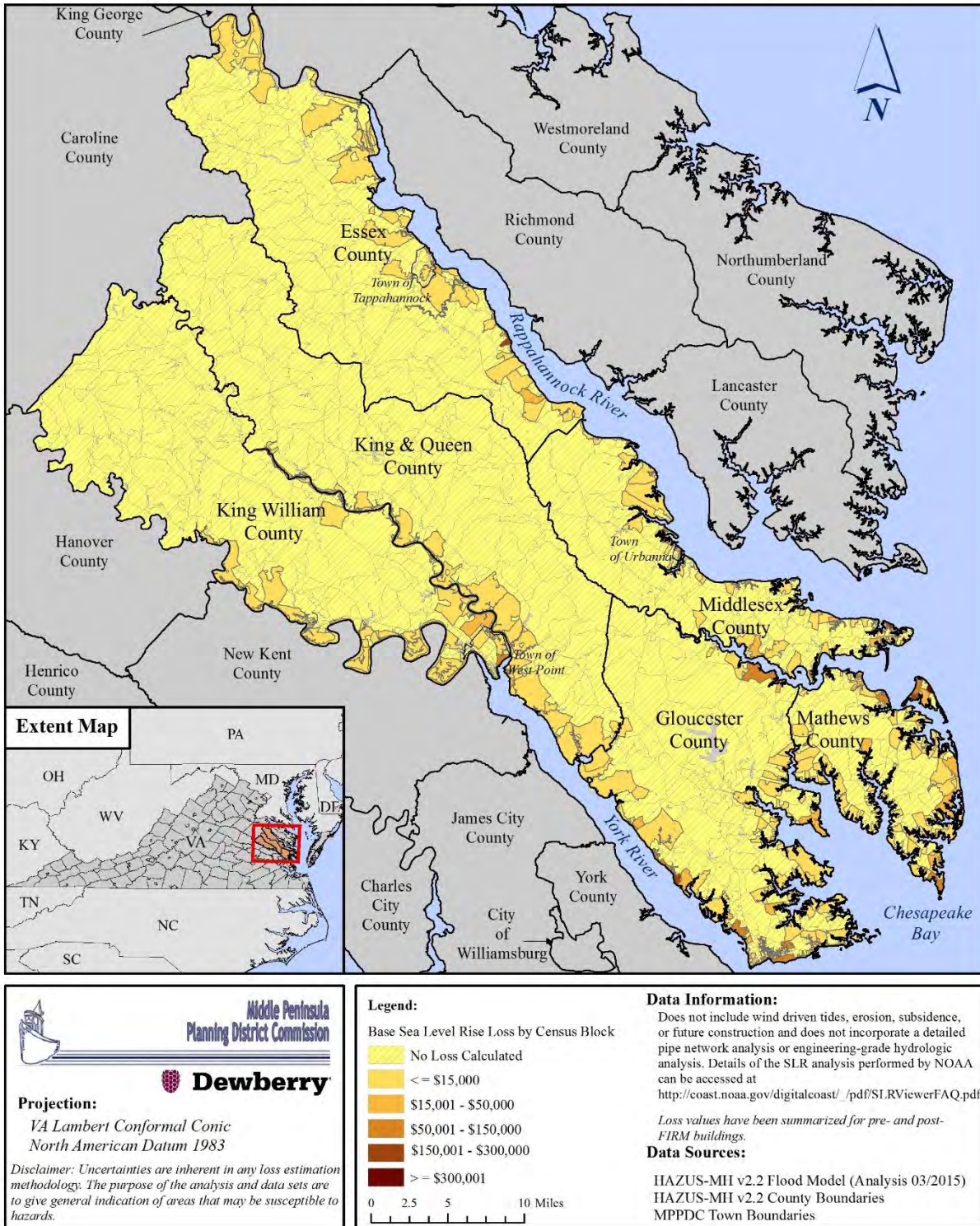




Figure 134:

Sea Level Rise Base Scenario (MHHW): Total Loss (Ranked)

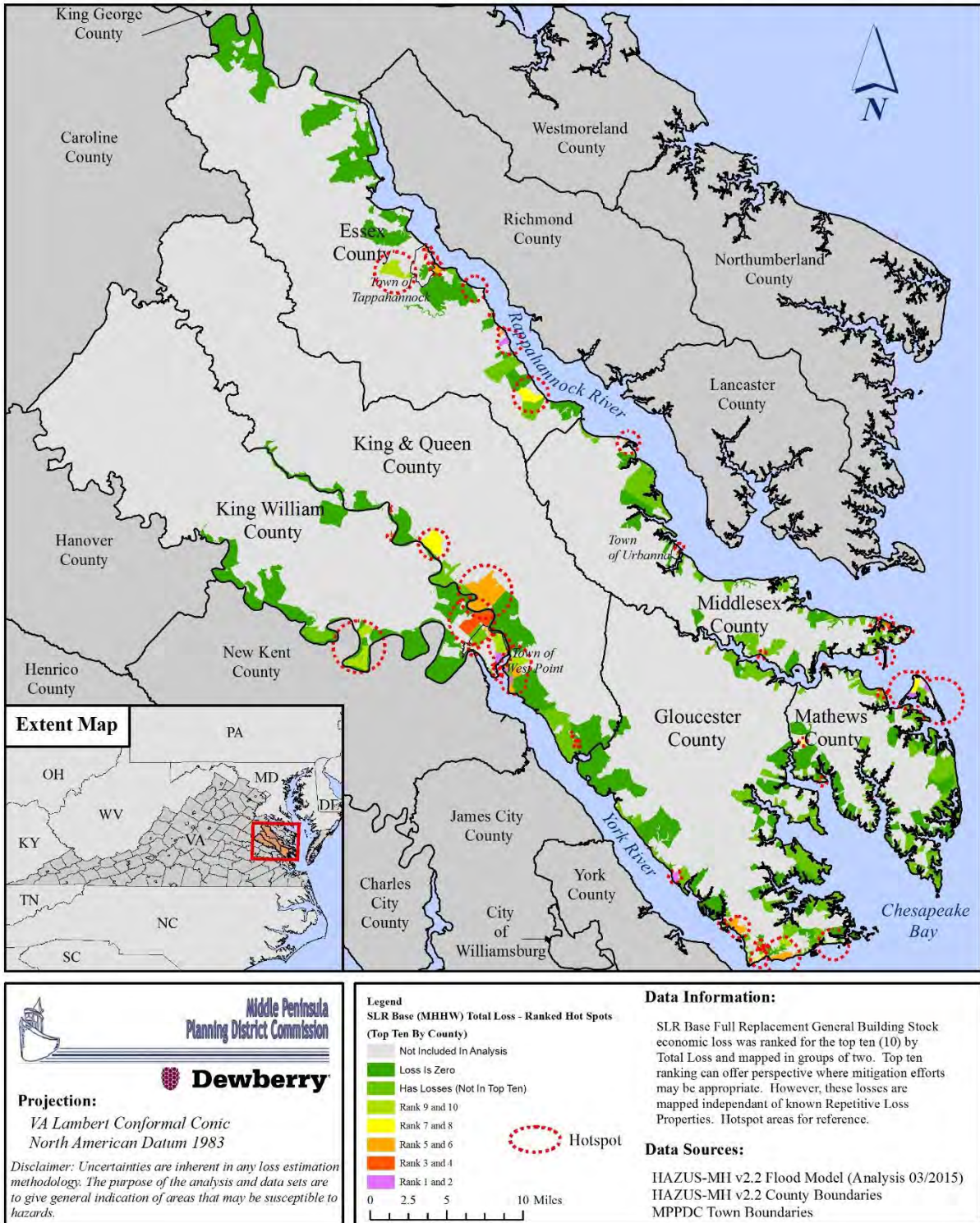




Figure 135:

# HAZUS-MH Flood Module: Sea Level Rise Plus6FT Scenario

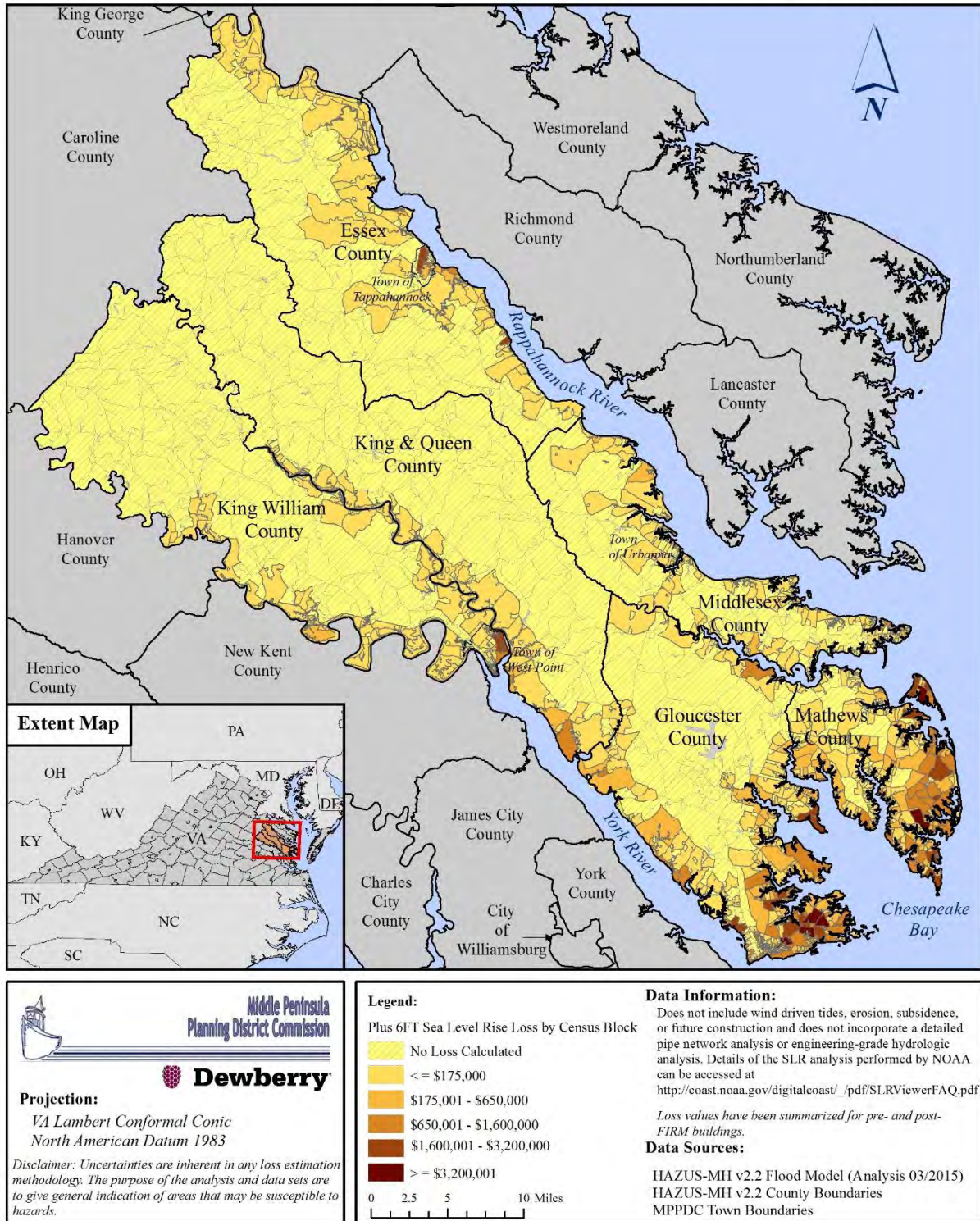




Figure 136:

HAZUS-MH Flood Module: Sea Level Rise Plus6FT Scenario

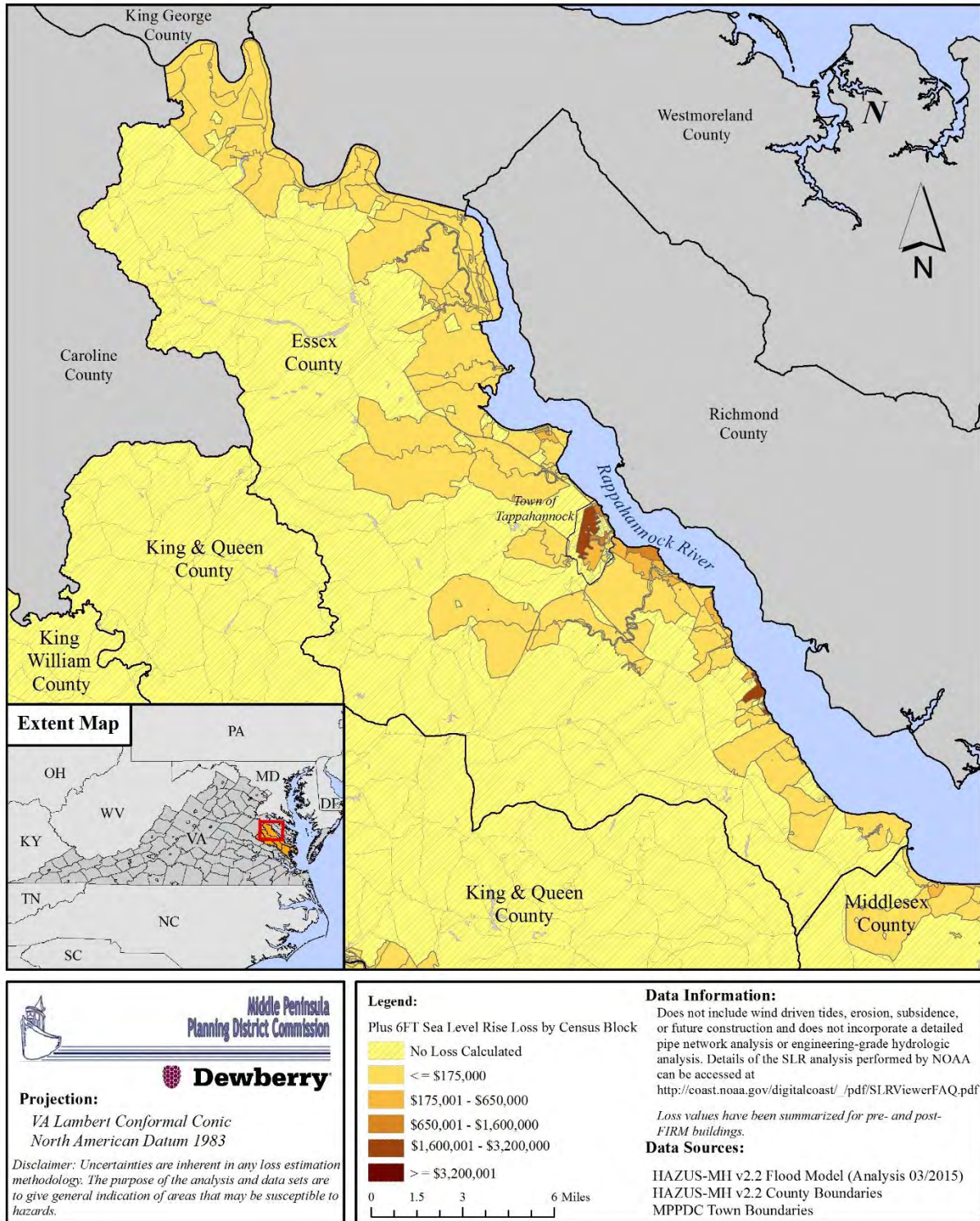




Figure 137:

HAZUS-MH Flood Module: Sea Level Rise Plus6FT Scenario

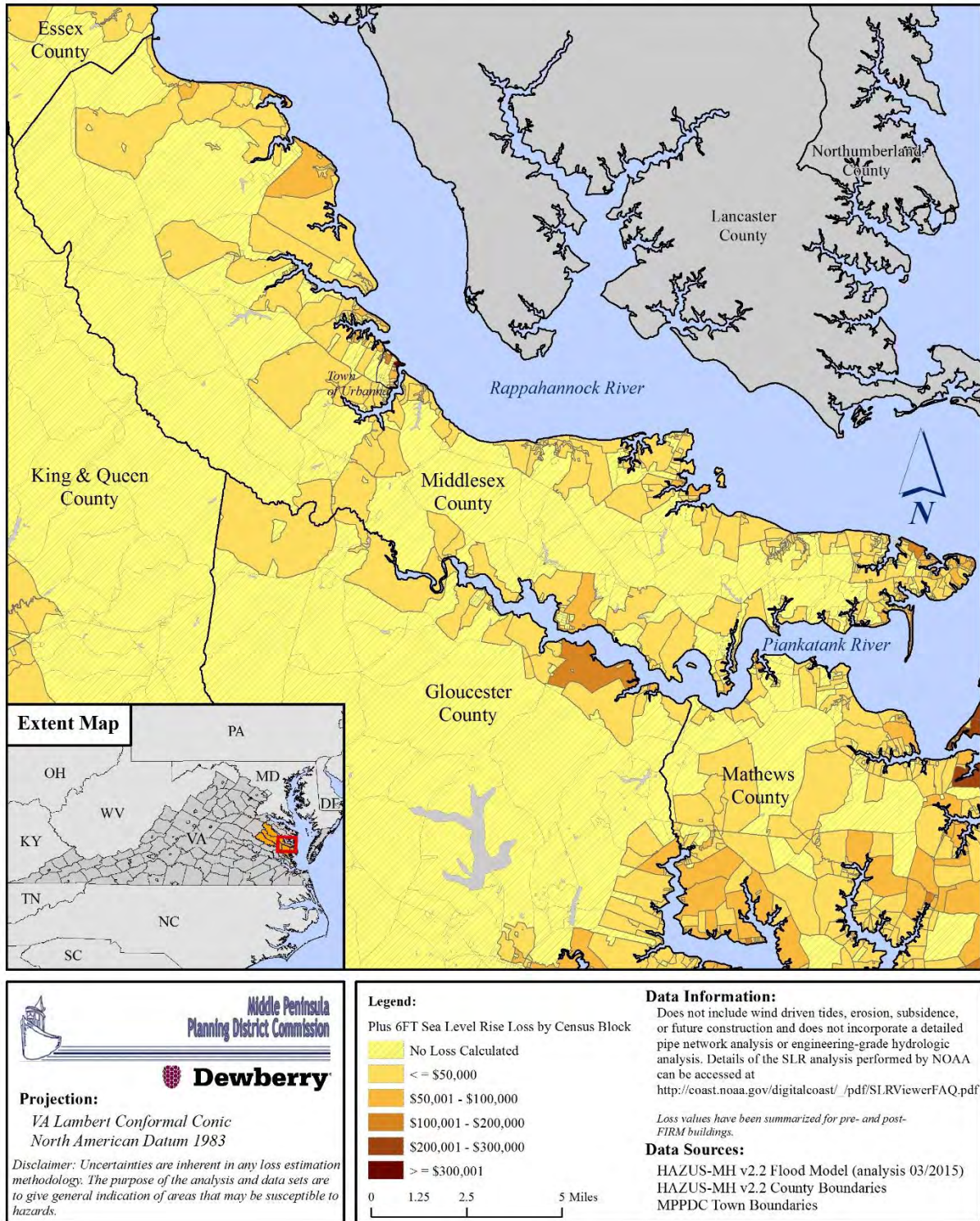




Figure 138:

HAZUS-MH Flood Module: Sea Level Rise Plus6FT Scenario

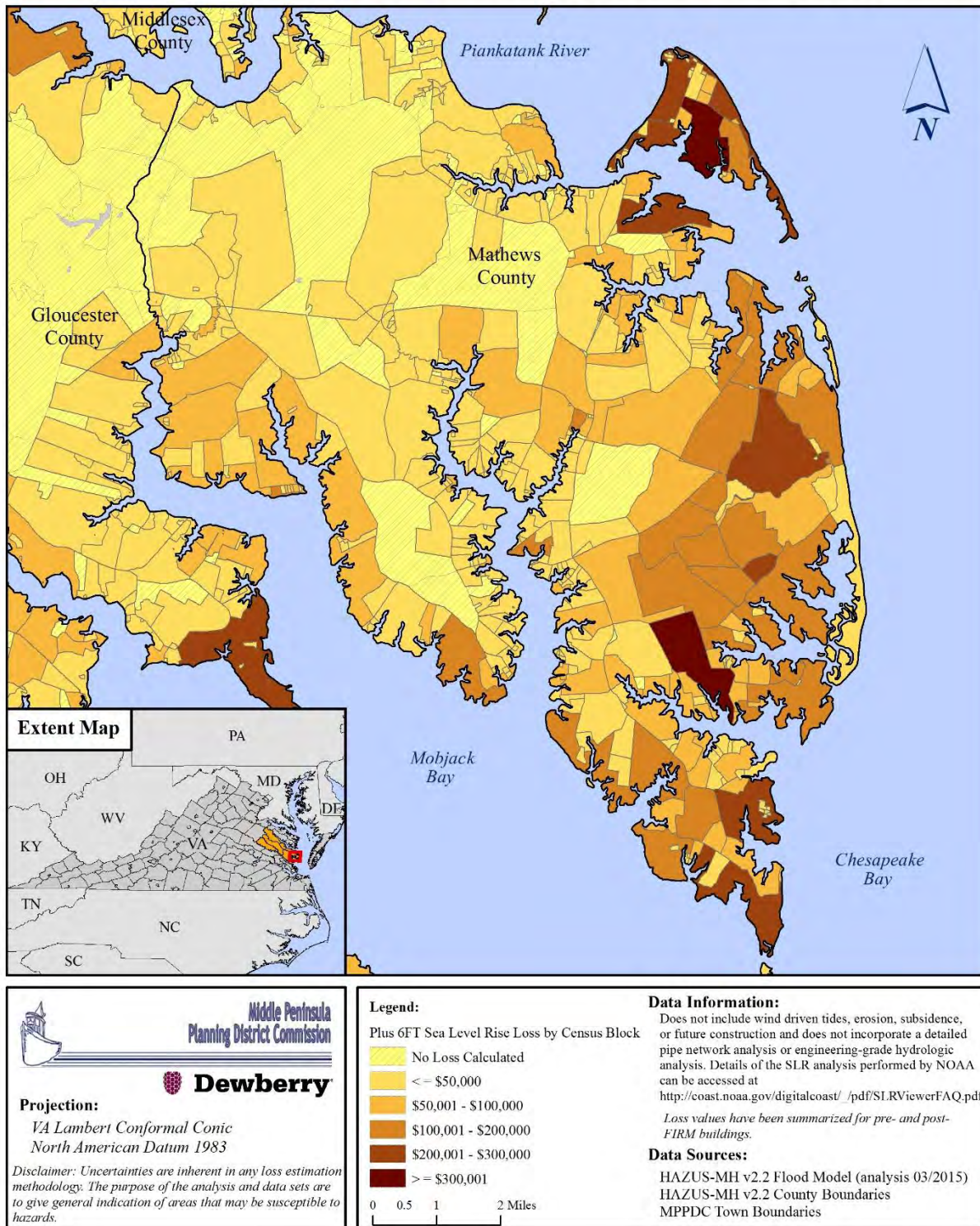




Figure 139:

# HAZUS-MH Flood Module: Sea Level Rise Plus6FT Scenario

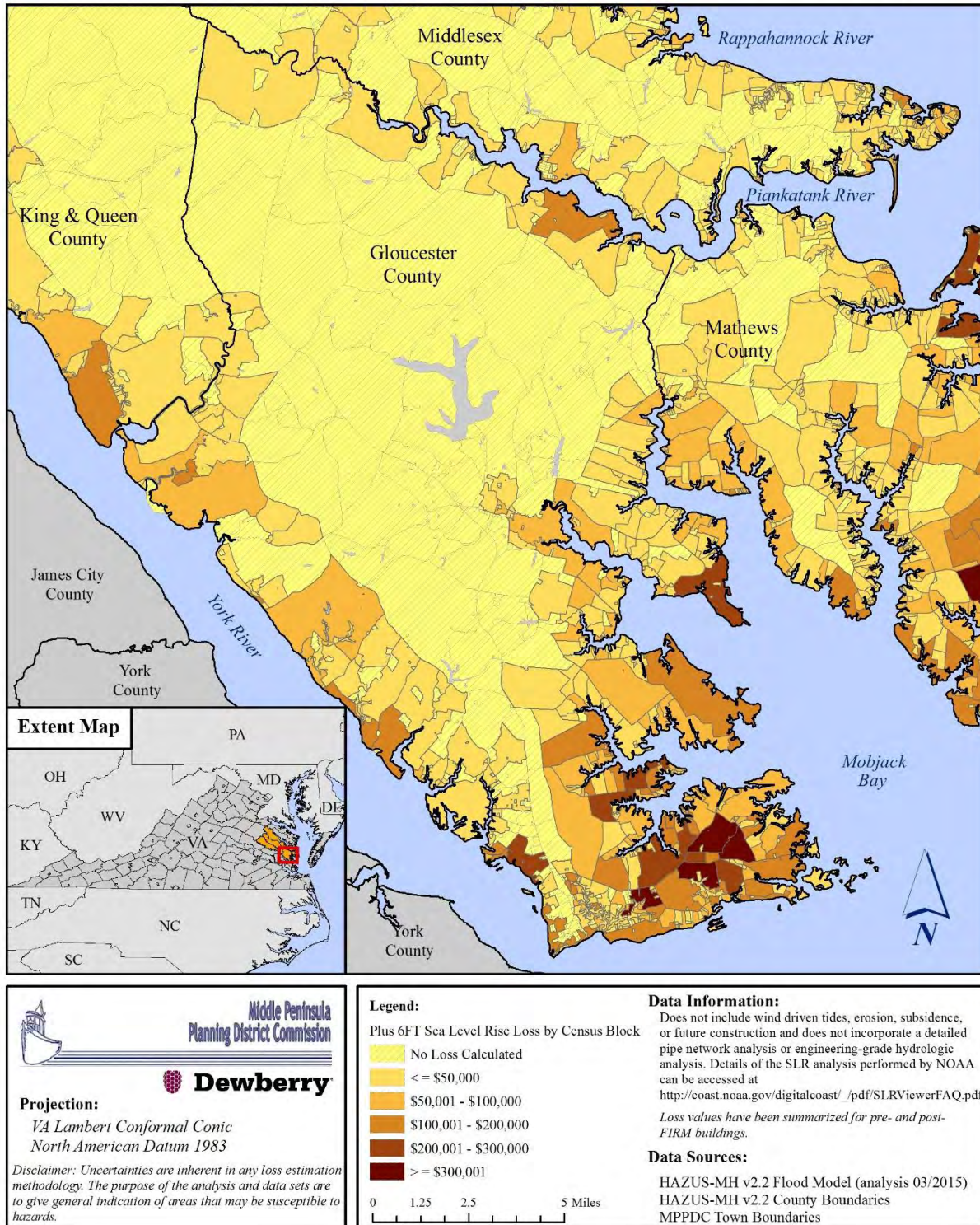




Figure 140:

HAZUS-MH Flood Module: Sea Level Rise Plus6FT Scenario

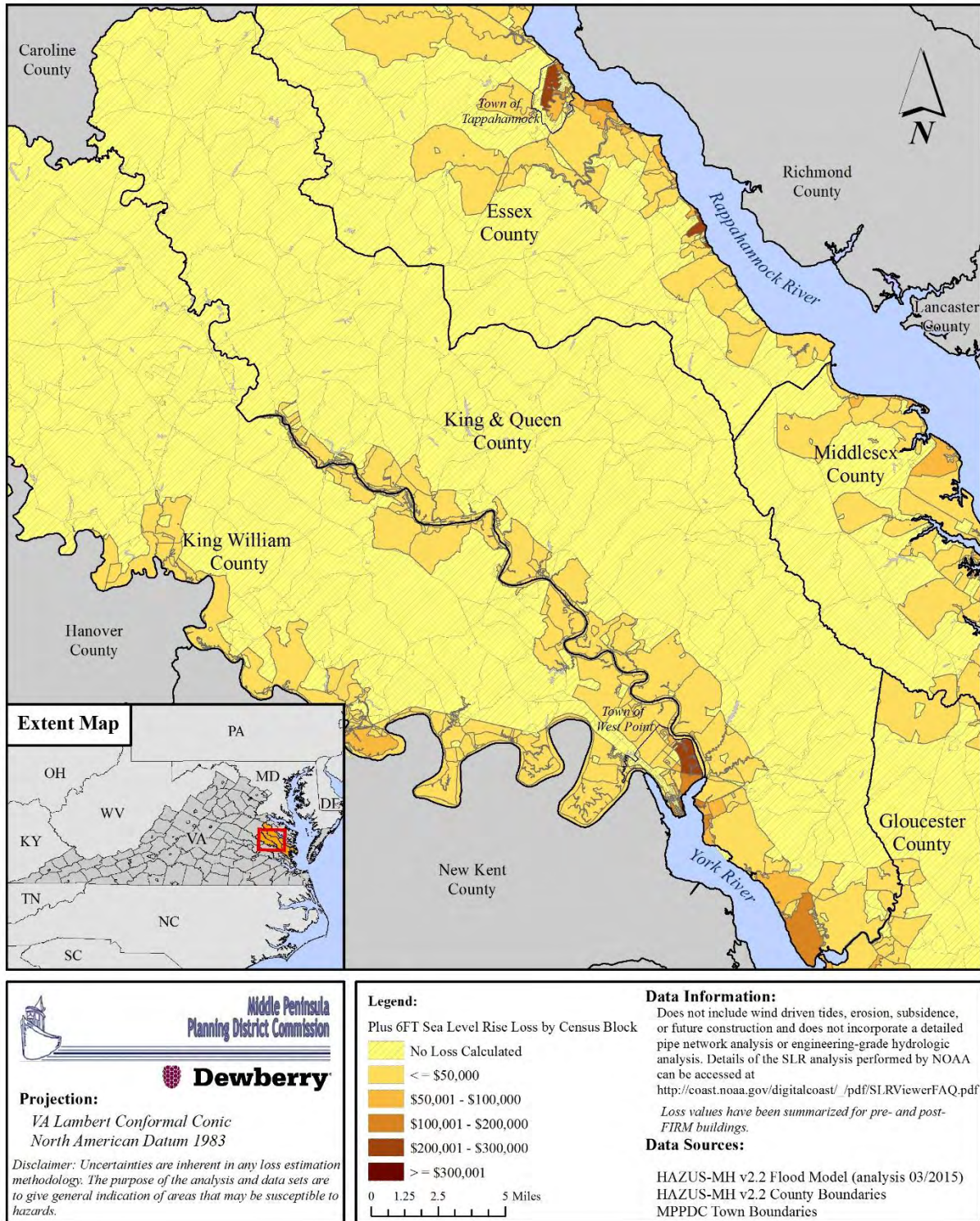




Figure 141:

HAZUS-MH Flood Module: Sea Level Rise Plus6FT Scenario

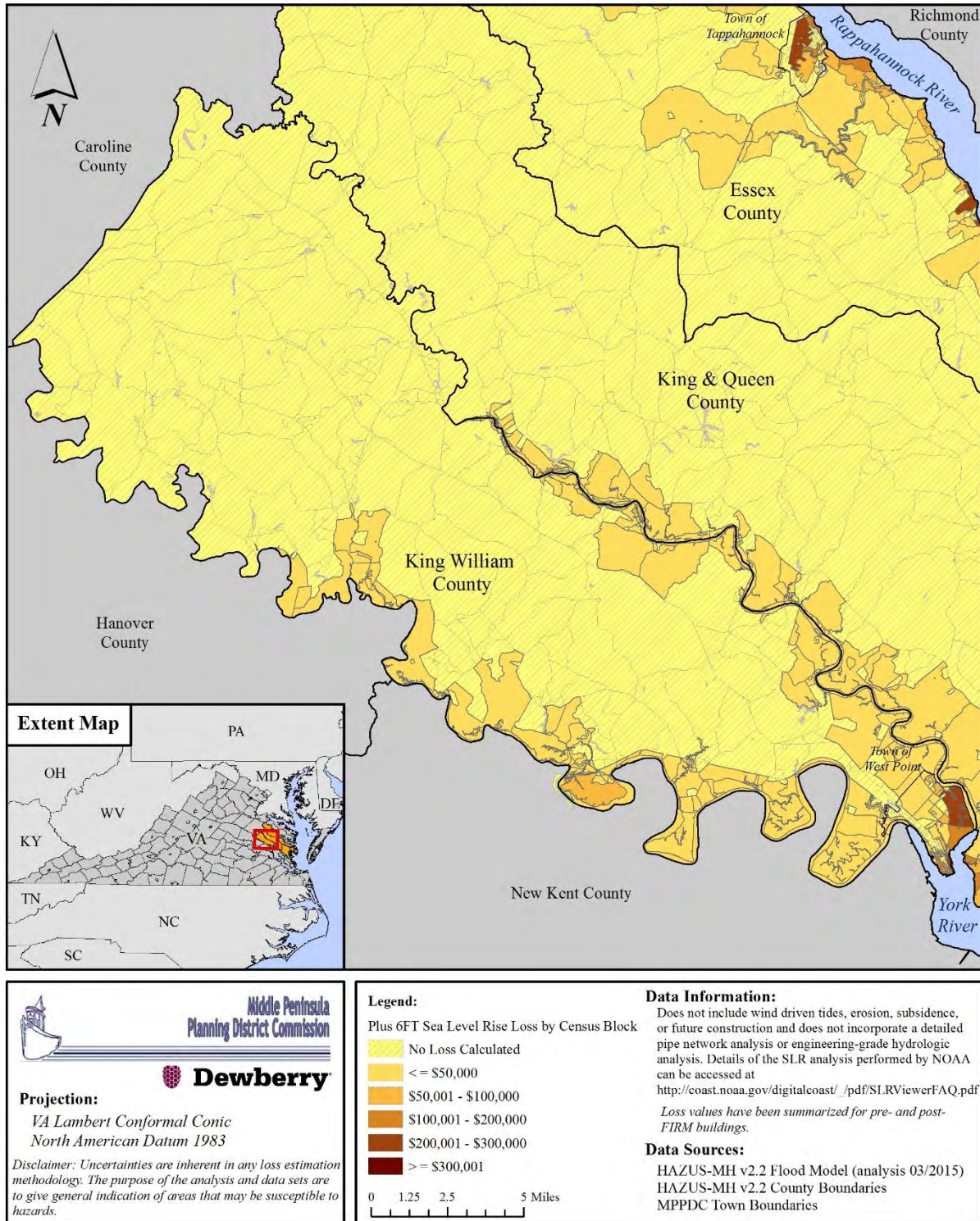
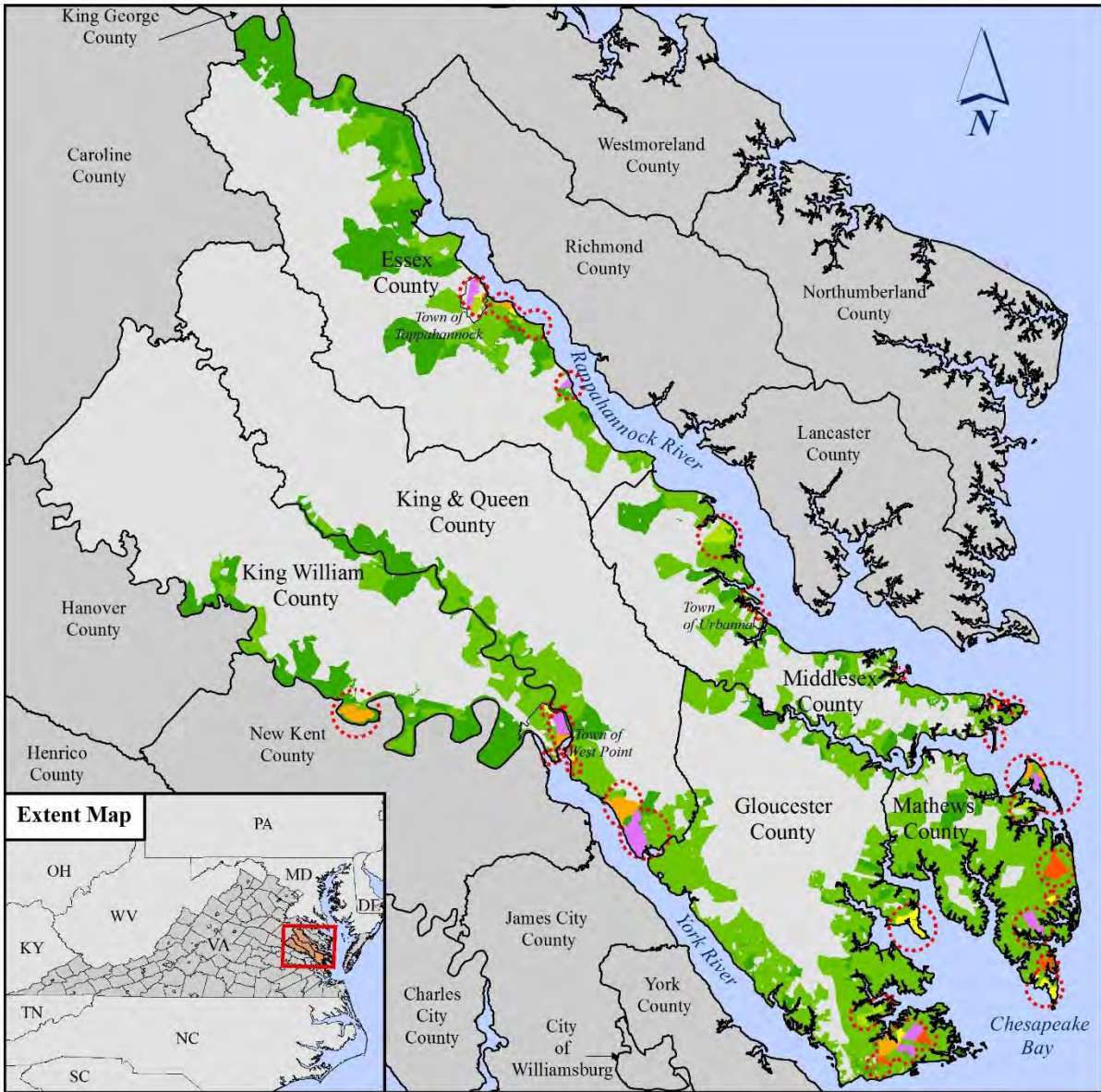




Figure 142:

Sea Level Rise Plus 6FT Scenario: Total Loss (Ranked)



**Middle Peninsula Planning District Commission**

**Dewberry**

**Projection:**  
VA Lambert Conformal Conic  
North American Datum 1983

*Disclaimer: Uncertainties are inherent in any loss estimation methodology. The purpose of the analysis and data sets are to give general indication of areas that may be susceptible to hazards.*

**Legend**  
SLR Plus 6FT Total Loss - Ranked Hot Spots  
(Top Ten By County)

- Not Included In Analysis
- Loss Is Zero
- Has Losses (Not In Top Ten)
- Rank 9 and 10
- Rank 7 and 8
- Rank 5 and 6
- Rank 3 and 4
- Rank 1 and 2

Hotspot

0 2.5 5 10 Miles

**Data Information:**

SLR Plus 6FT Full Replacement General Building Stock economic loss was ranked for the top ten (10) by Total Loss and mapped in groups of two. Top ten ranking can offer perspective where mitigation efforts may be appropriate. However, these losses are mapped independent of known Repetitive Loss Properties. Hotspot areas for reference.

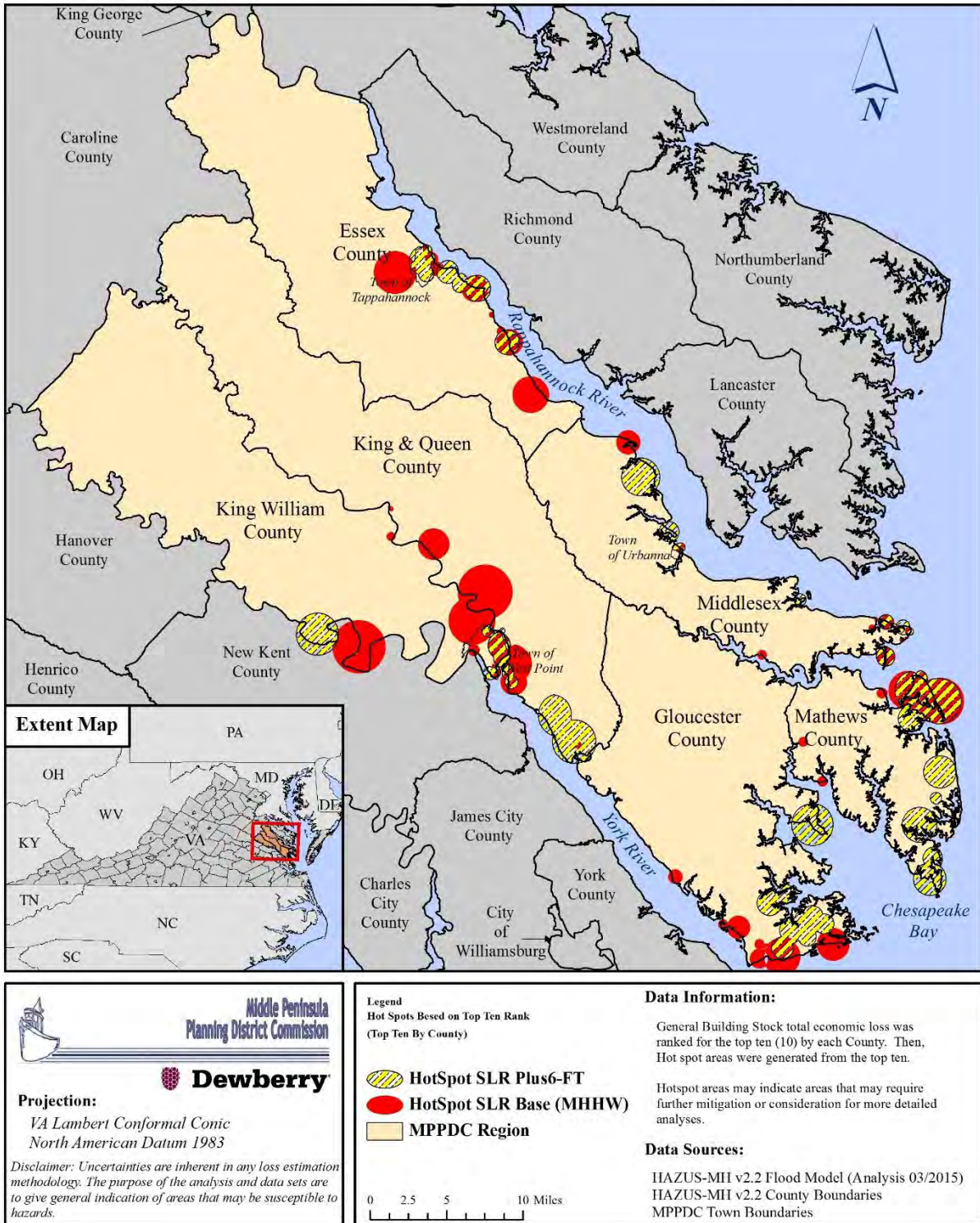
**Data Sources:**

- IIAZUS-MII v2.2 Flood Model (Analysis 03/2015)
- IIAZUS-MII v2.2 County Boundaries
- MPPDC Town Boundaries



Figure 143:

# Sea Level Rise Scenario Hot Spot Comparison





## Sea Level Rise Scenario Comparison Tables:

**Table 79: Hazus loss for both Pre- and Post-FIRM – Sea Level Rise Base (MHHW) and Plus 6-Feet.**

Area	Scenario <sup>A</sup>	Total Loss	Building Loss	Contents Loss	Business <sup>B</sup> Disruption
<b>MPPDC Region</b>	SLR_Base	\$10,185	\$6,010	\$4,165	\$11
<b>MPPDC Region</b>	SLR_Plus6	\$283,524	\$156,719	\$124,964	\$2,660
<b>Essex County</b>	SLR_Base	\$722	\$391	\$331	\$1
<b>Essex County</b>	SLR_Plus6	\$15,866	\$8,202	\$7,511	\$178
<b>Gloucester County</b>	SLR_Base	\$2,760	\$1,638	\$1,120	\$1,122
<b>Gloucester County</b>	SLR_Plus6	\$116,625	\$63,431	\$52,381	\$53,751
<b>King and Queen County</b>	SLR_Base	\$254	\$150	\$97	\$7
<b>King and Queen County</b>	SLR_Plus6	\$6,622	\$3,999	\$2,561	\$62
<b>King William County</b>	SLR_Base	\$938	\$532	\$406	\$0
<b>King William County</b>	SLR_Plus6	\$18,289	\$8,561	\$9,603	\$208
<b>Mathews County</b>	SLR_Base	\$2,496	\$1,494	\$1,002	\$0
<b>Mathews County</b>	SLR_Plus6	\$96,918	\$55,754	\$40,566	\$711
<b>Middlesex County</b>	SLR_Base	\$3,015	\$1,805	\$1,209	\$1
<b>Middlesex County</b>	SLR_Plus6	\$29,204	\$16,772	\$12,342	\$131
		<b>Data in Thousands of Dollars</b>			

**Notes:**

<sup>A</sup> Scenario does not include wind driven tides nor consider natural processes such as erosion, subsidence, or future construction and does not incorporate a detailed pipe network analysis or engineering-grade hydrologic analysis. Details of the SLR analysis performed by NOAA can be accessed at [http://coast.noaa.gov/digitalcoast/\\_/pdf/SLRViewerFAQ.pdf](http://coast.noaa.gov/digitalcoast/_/pdf/SLRViewerFAQ.pdf)

<sup>B</sup> Business Disruption = Inventory Loss + Relocation Cost + Income Loss + Rental Income Loss + Wage Loss + Direct Output Loss

**Potential Mitigation Actions:**

The potential mitigation actions noted are those that are Hazus-specific and would benefit refinement of Hazus analyses.

- Perform Hazus analyses based on the same data resources used to develop the inundation areas mapped in the report submitted to the Virginia General Assembly in January 2013 titled – RECURRENT FLOODING STUDY FOR TIDEWATER VIRGINIA by the Virginia Institute of Marine Science, Center for Coastal Resources Management at the College of William & Mary. This study appears to include the most widely accepted Sea Level Rise plus Storm Surge Scenario facing coastal Virginia. It would therefore be appropriate to consider 1.) The creation of depth grids from the study data and then 2.) Hazus Risk Assessment. It would also be beneficial to incorporate elements of the design storm into a combined Hazus Flood and Hurricane Scenario - in this manner benefits of the combined methodology can be realized – which includes methods to guard against over-counting or double-counting losses by simply adding damages from each respective Hazus model.
- Refine and update data sets for GBS and essential facilities.
  - Improvements in the future should aim to further refine the building stock. Notably, one improvement should include adding any new development that may not have been in the land use/land cover data; e.g., new housing developments, new construction, etc...
  - Perform localized building-level assessments in known areas of loss and or areas subject to likely losses.

## Section 6 - Capability Assessment

According to the FEMA Local Mitigation Planning Handbook, *Each community has a unique set of capabilities, including authorities, policies, programs, staff, funding another resources available to accomplish mitigation and reduce long-term vulnerability.* In an effort to access these capabilities within each Middle Peninsula localities the regional preparedness planner worked with the AHMP Steering Committee to gather the necessary information. To provide consistency amongst the localities, the regional preparedness planner provided each locality with a Capability Assessment Worksheet to fill out. This work sheet requested feedback on the primary types of capability for reducing long-term vulnerability including planning and regulatory, administrative and technical, financial, and education and outreach.

While each locality has a variety of tools (i.e. authorities, polices, programs, staff, and funding sources) to implement mitigation goals, objectives, and strategies, each locality functions differently and therefore has a different capacity to implement such tools. Below is a breakdown of the capabilities within in each jurisdiction as it relates to planning and regulatory, administrative and technical, financial, and education and outreach.

**Planning and regulatory** capabilities are the plans, policies, coeds and ordinances that prevent and reduce the impacts of hazards. Table 80 shows the types of plans within each Middle Peninsula locality. This table also identifies, in green, those plans that address hazards to some degree.

**Table 80: This a summary table of the plans that are implemented within their locality. The green squares indicate that plans within the localities that address hazards.**

Plans	Essex	Gloucester	King & Queen	King William	Mathews	Middlesex	Town of Tappahannock	Town of Urbanna	Town of West Point
Comprehensive Plan	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Capital Improvements Plan	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No
Economic Development Plan	Yes	Yes		No	No	Yes	No	Yes	No
Local Emergency Operations Plan	Yes	Yes		Yes	Yes	Yes	Yes	Yes	Yes
Continuity of Operations Plan		In Progress		No	In Progress	Yes	No	No	Yes
Transportation Plan	Yes	No	Yes	Yes	Yes	No	No	No	No
Stormwater Management Plan	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	No
Community Wildfire Protection Plan		No	No	No	No	No	No	No	No
Other special plans (e.g. Brownfield's redevelopment, disaster recovery, coastal zone management, climate change adaptation)		Yes		No	No	No	No		No

*\*Note: Each locality had the opportunity to provide responses to available capabilities. Therefore empty squares represent no response from the locality.*



<b>Table 81: ESSEX COUNTY</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>1. Is the ordinance an effective measure for reducing hazard impacts? 2. Is the ordinances adequately administered and enforced?</b>
Zoning ordinance	Yes	1. Yes 2. Yes
Subdivision ordinance	Yes	1. Yes 2. Yes
Floodplain ordinance	Yes	1. Yes 2. Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)		1. Yes 2. Yes
Flood insurance rate maps	Yes	1. Yes 2. Yes
Acquisition of land for open space and public recreation uses	Yes	Landuse, parks and recreation

<b>Table 82: GLOUCESTER COUNTY</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>1. Is the ordinance an effective measure for reducing hazard impacts? 2. Is the ordinances adequately administered and enforced?</b>
Zoning ordinance	Yes	1. Yes 2. Yes
Subdivision ordinance	Yes	1. Yes 2. Yes
Floodplain ordinance	Yes	1. Yes 2. Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	Yes	1. Yes 2. Y Yes
Flood insurance rate maps	Yes	1. Yes 2. Yes
Acquisition of land for open space and public recreation uses	Yes	1. Yes 2. Yes
Other	Yes	1. Yes 2. Y Yes

<b>Table 83: KING &amp; QUEEN COUNTY</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>1. Is the ordinance an effective measure for reducing hazard impacts? 2. Is the ordinances adequately administered and enforced?</b>
Zoning ordinance	Yes	1. Requires open space, flood elevation certificates, substantial setback requirements, etc. 2. yes
Subdivision ordinance	Yes	1. Allows for limited number of by-right divisions compared to surrounding jurisdictions. Site plan requirements. 2. yes
Floodplain ordinance	Yes	1. Yes 2. Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	Yes	1. Stormwater – limits development 2. Yes - DEQ
Flood insurance rate maps	Yes	
Acquisition of land for open space and public recreation uses	Yes	Conservation Easements & DOF Public Forest

<b>Table 84: KING WILLIAM COUNTY</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>1. Is the ordinance an effective measure for reducing hazard impacts? 2. Is the ordinances adequately administered and enforced?</b>
Zoning ordinance	Yes	Yes
Subdivision ordinance	Yes	
Floodplain ordinance	Yes	
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	Yes	Stormwater Ordinance Drought Ordinance
Flood insurance rate maps	Yes	
Acquisition of land for open space and public recreation uses	No	

<b>Table 85: MATHEWS COUNTY</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>1. Is the ordinance an effective measure for reducing hazard impacts? 2. Is the ordinance adequately administered and enforced?</b>
Zoning ordinance	Yes	1. Yes 2. Yes
Subdivision ordinance	Yes	1. Yes 2. Yes
Floodplain ordinance	Yes	1. Yes 2. Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	No	
Flood insurance rate maps	Yes	1. Yes, effective date 12/09/14 2. Yes
Acquisition of land for open space and public recreation uses	Yes	Only through FEMA HMGP Grant funding
<b>How can these capabilities be expanded and improved to reduce risk?</b>		
<ul style="list-style-type: none"> <li>• The Comprehensive Plan will be reviewed this year and into 2016 for potential amendments to identify future land uses for flood prone areas of the county and to adopt ordinances /policies that will reduce risks from recurrent flooding.</li> <li>• We will consider land use tools such as increased setbacks and increased minimum lot sizes in the zoning ordinance and reducing the number of lots that can be created through subdivision of land to reduce development areas of land in the county subject to flooding.</li> <li>• We will consider tools such as Purchase of Development Rights and Transfer of Development Rights to be included in our County Code of Ordinances to provide incentives to property owners/developers to develop outside of flood prone areas.</li> <li>• We will review the Capital Improvements Plan to identify County-owned buildings/facilities that could be flood proofed or developed outside of Special Flood Hazard Areas.</li> <li>• The Floodplain Management Ordinance could be expanded to identify a freeboard requirement for elevation of structures above the base flood elevation (BFE).</li> </ul>		

<b>Table 86: MIDDLESEX COUNTY</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>1. Is the ordinance an effective measure for reducing hazard impacts? 2. Is the ordinance adequately administered and enforced?</b>
Zoning ordinance	Yes	1. Yes 2. Yes
Subdivision ordinance	Yes	1. Yes 2. Yes
Floodplain ordinance	Yes	1. Yes 2. Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	No	
Flood insurance rate maps	Yes	1. Yes 2. Yes
Acquisition of land for open space and public recreation uses	No	



<b>Table 87: TOWN OF URBANNA</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>Is the ordinance an effective measure for reducing hazard impacts? Is the ordinances adequately administered and enforced?</b>
Zoning ordinance	Yes	1. Yes 2. Yes
Subdivision ordinance	Yes	1. Yes 2. Yes
Floodplain ordinance	Yes	1. Yes 2. Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	No	N/A
Flood insurance rate maps	Yes	1. Yes 2. Yes
Acquisition of land for open space and public recreation uses	No	N/A

<b>Table 88: TOWN OF TAPPAHANNOCK</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>Is the ordinance an effective measure for reducing hazard impacts? Is the ordinances adequately administered and enforced?</b>
Zoning ordinance	Yes/2004	Yes
Subdivision ordinance	Yes/1999	Yes
Floodplain ordinance	Yes/2015	Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	Yes/2011	Yes
Flood insurance rate maps	Yes/2015	Yes
Acquisition of land for open space and public recreation uses	Yes	Yes

<b>Table 89: TOWN OF WEST POINT</b>		
<b>Land Use Planning and Ordinances</b>	<b>Yes/No</b>	<b>Is the ordinance an effective measure for reducing hazard impacts? Is the ordinances adequately administered and enforced?</b>
Zoning ordinance	Yes	1. Yes 2. Yes
Subdivision ordinance	Yes	1. Yes 2. Yes
Floodplain ordinance	Yes	1. Yes 2. Yes
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	No	1. Yes 2. Yes
Flood insurance rate maps	Yes	1. Yes 2. Yes
Acquisition of land for open space and public recreation uses	Yes	1. Yes 2. Yes

**Administrative and technical capabilities** include staff and their skills and tools that can be used for mitigation planning and to implement specific mitigation actions. For smaller jurisdictions without local staff resources, enforcing policies or conducting public outreach may be difficult. Table 90 below indicates whether or not Middle Peninsula localities have specific administrative and technical capabilities.

<b>Table 90: This table indicates whether or not Middle Peninsula localities have specific administrative and technical capabilities.</b>									
<b>Administration</b>	<b>Essex</b>	<b>Gloucester</b>	<b>King &amp; Queen</b>	<b>King William</b>	<b>Mathews</b>	<b>Middlesex</b>	<b>Town of Tappahannock</b>	<b>Town of Urbanna</b>	<b>Town of West Point</b>
Planning Commission	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Mitigation Planning Committee	No	Yes	No	No	No	No	No	No	No
Maintenance programs to reduce risk (e.g., tree trimming, clearing drainage systems)	Yes	Yes	Yes	No	Yes, Outfall Ditch Program	No	No	No	No
Mutual aid agreements	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
<b>Staff</b>									
Chief Building Official	Yes	Yes	Yes	Yes	Yes (Full-time)	Yes	Yes	Yes	Yes (Full-time)
Floodplain Administrator	Yes	Yes	Yes	Yes	Yes (Full-time)	Yes	Yes	Yes	Yes (Full-time)
Emergency Manager	Yes	Yes		Yes	Yes (Full-time)	Yes	Yes	Yes	Yes (Full-time)
Community Planner	Yes	Yes		Yes	Yes (Full-time)	No	Yes	Yes	Yes (Full-time)
Civil Engineer	No	Yes		No	No	No	No	No	Yes (part-time)
GIS Coordinator	No	Yes		Yes	Yes (Full-time)	Yes	No	Yes	Yes (Full-time)
Other				Yes	Yes (Full-time)				
<b>Technical</b>									
Warning systems/services (Reverse 911, outdoor warning signals)		Yes		Yes	Yes	Yes	No	Yes	Yes
Hazard data and information	No	Yes				Yes	No	Yes	Yes
Grant Writing	No	No		Yes	Yes	Yes	No	Yes	Yes
Hazus analysis	No	No	No	No	No	No	No	Yes	Yes
<i>*Note: Each locality had the opportunity to provide responses to available capabilities. Therefore empty squares represent no response from the locality.</i>									

Essex County has tree trimming maintenance program with the local electric company helps to reduce risk of power outages. As for the Town of Tappahannock they have access to and benefit from the Chief Building Official, Floodplain Administrator, and Emergency Manger that is employed with Essex County.

Gloucester County identified that staffing within the County is not adequate to proactively enforce regulations, however all staff are trained on hazards and mitigation and that there is coordination between agencies, staff and committees. Gloucester County has a County hazard Mitigation Committee that meets monthly and aggressively addresses homes in the flood risk zones with FEMA's Hazard Mitigation Grant Program (HMGP) to perform property acquisitions and elevations. The County also works with Dominion for tree trimming maintenance program to reduce risk of power outages.

As the Town of Urbanna is a small coastal community, resources are limited and in many cases shared with the Middlesex County. While the Town of Urbanna has access to a Chief Building Official, Floodplain Administrator, Emergency Manger, and a GIS coordinator, Middlesex County employees these people. In addition the Town of Urbanna benefits from Middlesex County's fire and emergency medical service mutual aid agreements as well as the County's Blackboard connect and Reverse 911 system. Urbanna's Economic Development Plan and Emergency Operations Plans are incorporated into the Middlesex County Plan.

King William County has adequate staffing throughout the county, but identified that the Chief Building Official, Floodplain Administrator, Community Planner, and GIS coordinator are not trained in hazards and mitigation. As for the Town of West Point, it operates separately from the County and only benefits from the King William County warning system in place. Therefore the Town has full-time staffers, with the exception of the civil engineer, that help to adequately to enforce regulations, however the majority of them are not trained on hazards and mitigation (i.e. Chief Building Official, Floodplain administrator, Community planning and the GIS coordinator).

Mathews County identified that while County positions are filled full time positions Chief Building Official and the Floodplain Administrator are not staffed adequately. There is more work then staff hours can handle. However each staffer noted in the above table are trained on hazards and mitigation.

In addition to locality specific capabilities, all Middle Peninsula localities are active members of the Middle Peninsula Planning District Commission (MPPDC). The MPPDC is a regional planning body that can assist localities in grant writing, technical assistance, and executing a project. Depending on the need of the locality or the region, MPPDC staff may assist. For instance, through this AHMP update MPPDC hired a regional preparedness planner to coordinate localities and develop a plan. In part the Hazus analysis was conducted for all localities. So while only few localities had GIS capabilities to conduct such an assessment on their own the MPPDC was able to complete this task on regional basis that ultimately saved local resources and offered a regionally consistent deliverable.

**Financial capabilities** address a locality's access to or eligibility to use the following funding resources for hazard mitigation. Table 91 below indicates whether or not Middle Peninsula localities have specific financial capabilities.



**Table 91: This table indicates whether or not Middle Peninsula localities have specific financial capabilities.**

Plans	Essex	Gloucester	King & Queen	King William	Mathews	Middlesex	Town of Tappahannock	Town of Urbanna	Town of West Point
Capital Improvement Project funding	Yes	Yes		Yes	Yes	No	Yes	Yes/Eligible	No
Authority to levy taxes for specific purposes	No	Yes		Yes	No	No	No	No	No
Fees for water, sewer, gas, or electric services	No	Yes		No	No	No	No	Yes-Water Only	No
Impact fees for new development	No	No		No	No	No	No	No	No
Storm water utility fee	No	Yes		No	No	No	No	No	No
Incur debt through general obligation bonds and /or special tax bonds	No	Yes		Yes	Yes	No	No	No	No
Incur debt through private activities	Yes	Yes		Yes	No	No	No	No	No
Community Development Block Grant	No	No		Yes	Yes	No	No	No	No
Other federal funding programs	No	Yes		Yes	Yes	Yes	Yes	Yes	Yes
State funding programs	No	Yes		Yes	No	Yes	Yes	Yes	No

*\*Note: Each locality had the opportunity to provide responses to available capabilities. Therefore empty squares represent no response from the locality.*

While there some finical options available to localities there are some cases in which these resources may not be used for mitigation. For instance according to Gloucester County it has access to stormwater utility fees, incurred debt through general obligation bonds and /or special tax bonds, as well as debt through private activities and yet Gloucester County cannot utilize these resources for mitigation. For King William County those funding resources identified as “not being used in the past and therefore are not likely to be used in the future” include Authority to levy taxes for specific purposes and incurring debt through private activities. However the King William County also noted funding resources identified as “not being used in the past, but could be in the future” to include capital improvement project funding, community development block grant, other funding programs, and state funded programs as well as incurring debt through general obligation bonds and/or special tax bonds.

The Town of Urbanna noted that while it has access to the community development block grants, other federal funding programs and state funding program these programs have not been used locally in the past and they have limited potential to be used in the future due to income eligibility.

Mathews County has utilized the Community Development Block Grant and received for a business District Revitalization project. While this project was not associated with hazard mitigation, Mathews County could use this funding for future hazard mitigation activities. In addition Mathews County has also received funding from the FEMA’s HMGP Program to elevate houses and acquire properties in Special Flood Hazard Areas. The County plans to apply for additional funding from FEMA to elevate houses and acquire properties when the opportunity is available.

**Education and Outreach** capabilities are education and outreach programs and method already in place that could be used to implement mitigation activities and communicate hazard –related information. Table 92 below indicates whether or not Middle Peninsula localities have specific education and outreach efforts.

**Table 92: This table indicates whether or not Middle Peninsula localities have specific education and outreach efforts.**

Plans	Essex	Gloucester	King & Queen	King William	Mathews	Middlesex	Town of Tappahannock	Town of Urbanna	Town of West Point
Local citizen groups or non-profit organizations focused on environmental protection, emergency preparedness, access and functional needs populations, etc.	Yes	Yes		No	No	Yes	No	Yes	No
Ongoing public education or information program (e.g., responsible water use, fire safety, household preparedness, environmental education)	Yes	Yes		No	Yes	Yes	Yes	Yes	No
Natural disaster or safety related school programs	Yes	Yes			Yes	Yes	No	Yes	No
StormReady certification	No	Yes (2014-recertification)		No	No	No	No	No	No
Firewise Communities certification	No	No		No	No	No	No	No	No
Public-private partnership initiatives addressing disaster-related issues	Yes	Yes		No	No	Yes	Yes	NO	No

*\*Note: Each locality had the opportunity to provide responses to available capabilities. Therefore empty squares represent no response from the locality.*

Essex County has local employees that provide ongoing public education. The County has also worked with local schools to educate students about water issues, fire safety, and household preparedness. In addition the County hosts a Disaster Survivor Day each year to teach citizens how to prepare for

disasters. The Town of Tappahannock is focus on-going public education regarding water quality and water conservation.

Gloucester County offers a variety of public outreach opportunities for their citizens. As participants in the CRS program the County has developed a Program for Public Information (PPI) that includes on-going education about water issues, fire safety, household preparedness, environmental education and hazards. The Emergency Manger provides this outreach and awareness. The County has developed a public-private partnership within the Gloucester Chamber of Commerce in order to host an annual preparedness symposium. The County's Community Emergency Response Team (CERT) performs outreach and education programs for Spring Storms, Hurricane Preparedness, Flood Program Awareness, and Winter Weather Preparedness. Additionally the County has incorporated lightning safety in natural disaster and safety related school programs.

Within Mathews County the capability to provide education and outreach is limited, yet the school curriculum includes natural disaster and safety related programs. The Building Official's web page has online information and community presentations regarding building codes and floodplain management.

In Middlesex County public education is offered through the Office of Emergency Services. As for the Town of Urbanna with limited staff and funds, the Town looks to Middlesex County for the majority of its public engagement efforts. However the Town has a local citizens group, Friends of the parks (501-3-C organization) that is very interested in resource protection and preservation. The organization is in its formative stages of development but has considerable potential to assist in public outreach.

King William County does not currently have an active public education program, but it eh program currently being developed. As of the Town of West Point, they do not have education opportunities for citizens. Staff in Wet Point would need to be trained on hazard mitigation topic before providing outreach programs.

### **Existing Mitigation Activities - Structural Projects**

#### **Gloucester County's Hurricane Recovery/Mitigation Projects**

Gloucester County has an active and on-going hurricane residential recovery program in the Jenkins Creek and Guinea communities in the southern portion of the county. This is where the York River and Mobjack Bay meet the Chesapeake Bay. The county has successfully applied for and received grant funding from HUD/VDHCD as well as FEMA/VDEM to implement their multi-phased residential mitigation program.

Since 2004, Gloucester County has participated in eleven (11) Hazard Mitigation (HMGP) grants, one (1) Repetitive Flood Claim (RFC) grant, and one (1) Community Development Block Urgent Needs (CDBG) grant. Five HMGP grants are still active. Gloucester County has been very active in the mitigation scene receiving more than 25% of the Virginia's HMA allocations since 2005. All of the grants were designed to both assist in the recovery from storm events and to help reduce the damages that could come from future events.

The 2006 CDBG Urgent Needs grant built or rehabilitated, on elevated foundations, 7 homes. The homes were all severe loss homes that were substantially damaged by Isabel. The work under this grant was completed in 2009. Under the FEMA Hazard Mitigation Assistance (HMA) program, the County has acquired 30 parcels and has funding to 2 more parcels under 4 FEMA acquisition grants. Each parcel was cleared of its structures and turned into permanent open space. The land was incorporated into an Open Space Plan. Most of the lots are now acting as natural buffers for the Guniea area. One is to be



developed as a walking trail. The County continues to look at additional recreation options for the spaces as well. In all the County owns 82 acres acquired under the FEMA HMA grant.

The FEMA HMA grants have 85 funded elevation since 2004 with 60 on new foundations. Gloucester had 7 FEMA elevation grants and 1 FEMA RFC grant. Gloucester also had 4 owners have withdrawn and we are working on completing 21 elevations. All the current grant work should be complete by next summer (2017). The elevation work places the home on a new foundation that is at least two feet above the FEMA required base flood elevation level (Figures 144-149). Although most of the homes in the grants have been in Guinea area residents in Ware Neck, Harcum (Painkatank River), Glass, and Robins Neck have also participated in the program.

The work by the County has helped reduce its total number of repetitive and severe repetitive loss lists. Of the properties in the FEMA HMA grants, 3 acquired properties were identified as repetitive loss however none of them are severe repetitive loss properties. Sixteen on the elevated homes were repetitive loss properties, 4 of which are severe. All 7 CDBG homes were considered severe repetitive loss homes. In total we have mitigated nineteen repetitive loss properties and 11 severe repetitive loss homes. County's Building Office tracks and has completed all the AW-501 worksheets in order to report to FEMA the completed mitigation activities for these homes.

The total funds allocated by all the grants is just under \$12 million dollars. This includes just over \$8.5 million plus in federal funds and over \$2.5 million in state funds for the FEMA grants and \$750,000 in funds for the CDBG program.

Most recently, in July of 2015, Gloucester County received \$331,594 of HMGP funding, which is 34% of total state funding. This funding will be used to elevate 2 homes and will allow 2 properties to be acquired. In both cases this will minimize the risk of future flooding to citizens. Gloucester County has joined into a partnership with the United States Geological Service (USCG) by installing a Tide Gage on the Severn River that is used to monitor flood conditions in the southeastern section of the County.



**Figure 144: House in Hayes, Gloucester County - BEFORE elevation.**



**Figure 145: House in Hayes, Gloucester County- AFTER elevation.**



**Figure 146: House in Hayes, Gloucester County - BEFORE elevation.**



**Figure 147: House in Hayes, Gloucester County - AFTER elevation.**



**Figure 148: House in Hayes, Gloucester County - BEFORE elevation.**



**Figure 149: House in Hayes, Gloucester County - AFTER elevation.**

### **Mathews County Mitigation Projects**

The following are a list of FEMA HMGP grants Mathews County has received for elevation of houses and acquisitions of properties over the past five (5) years.

#### **Project Number SLR-2009-115-002**

This was a grant to elevate one house under a Severe Repetitive Loss Program funding the County received from FEMA. The total project budget for this elevation was \$207,942.00. This house elevation was advertised for bid, a contract was awarded and the house was elevated above the Base Flood Elevation (BFE) for the Special Flood Hazard Area (SFHA) where the property is located. The property owner provided a ten (10) percent match of the contractor's bid amount using his funds. Ninety (90) percent of the cost for elevating the house was paid for out of the grant.

This house is on FEMA's Severe Repetitive Loss list.

#### **Project Number SLR- 1987-008**

The county applied for funding after the remnants of Tropical Storm Ida damaged properties in Mathews in November 2009. The county was awarded funding in the amount of \$889,825 to acquire one property and elevate eight (8) houses. The County awarded contracts to elevate



four (4) houses and the work has been completed. One property was acquired and there is one house remaining to be elevated. Three houses were not elevated because the eligible property owners chose not to participate in the grant program.

Three of the four houses that were elevated are on FEMA's Repetitive Loss list. The property that was acquired is on the list, and the one house remaining to be elevated is on the list.

**Project Number HMGP – 4045 – 002**

The County applied for funding subsequent to the Tropical Storm Lee event. The County was awarded funding in the amount of \$1,122,865 to elevate nine (9) homes. All nine (9) homes are located throughout the County, but primarily in the eastern and southern portions of the County that are most susceptible to flooding. To date, two homes have been elevated. One home has been awarded a contract to be elevated and one home is ready to be advertised for bid. Five property owners are not participating in the grant program.

One house that was elevated is on the Repetitive Loss List and one that is ready to be advertised for bed is on the list.

**Project Number HMGP – 4092-002**

The County applied for funding subsequent to the Hurricane Sandy event. The County was awarded funding in the amount of \$1,774,360 to elevate eleven (11) homes and acquire one property. All twelve (12) homes were located throughout the County, but primarily in the eastern and southern portions of the County that were most susceptible to flooding. To date, three (3) homes have been elevated (Figures 150 and 151). Two homes have been awarded a contract to be elevated and four homes are ready to be advertised for bid. One house is ready to be acquired. Two property owners are not participating in the grant program.



**Figure 150: Photos of an elevated home in Moon, Va during (left) and after (right) (Mathews County, 2015).**



**Figure 122: Photos of an elevated home in Port Haywood during (left) and after (right) being elevated (Mathews County, 2015).**

One house that was elevated is one the Repetitive Loss list and one house that is ready to be advertised for bid is on the list.

**Town of West Point Hurricane Recovery/Mitigation Projects**

In March of 2010 the Town of West Point applied for funding through the Virginia Department of Emergency Management Hazard Mitigation Grant Program. The Town proposed a project to elevate a home on Kirby Street to base flood elevation plus 1 foot to relocate the home outside the 100 year flood plain. This would reduce flood risk from major storms (i.e. Hurricane Isabel) as well as minor nor'easters.

Upon receiving notice of funding in 2013, the Town requested bids to complete the elevation project. In 2015 the project was finally complete. Below are pictures of the house before and after elevation (Figure 152 and 153).



**Figure 152: Photos of a home in the Town of West Point before being elevated.**





**Figure 153: Photos of a home in the Town of West Point after being elevated.**

In conjunction with this elevated home, the Town of West Point received funding through the HMA to relocate the Public Works Building on 7<sup>th</sup> Street to King William Avenue due to repetitive flooding. This move created a more stable working environmental for employees.

Both the Kirby Street property and the Publics Works Building were on the repetitive loss list prior to mitigation action.

The Town of West Point also received funding through FEMA and VDEM to acquire multiple properties – including two properties on 1st Street, one property on 2<sup>nd</sup> Street, one property on Glass Island Road as well as one property on 5<sup>th</sup> street. The 5<sup>th</sup> Street properly was on the repetitive loss list.

### **Observations from Existing Structural Mitigation Projects**

Due to the engineering and other technical aspects of structural mitigation projects as well as the limited number of county personnel available to undertake these new initiatives, Gloucester County has hired a consulting firm, Community Planning Partners, to assist them with their grant funding applications, project engineering/design as well as construction management of their multi-phased mitigation projects. Mathews County has hired the same consulting firm as Gloucester and have a total of 47 properties either they have mitigation using HMA funds or are in the process of mitigating.



As of yet, none of the other Middle Peninsula localities have undertaken structural mitigation projects. However, 5 private property owners in the town of Urbanna, with their own financial resources, have rebuilt their homes that were damaged by flooding from Hurricane Isabel. These structures were rebuilt in accordance with the locality's floodplain regulations and they were elevated by either being built on stilts or with block crawl spaces having the required vented openings in the foundation. When Middle Peninsula localities undertake future structural mitigation projects, it can be expected that they will continue to utilize the services of either consulting engineering firms or local agencies that have the technical capacity to undertake housing elevation projects.

The localities have the capacity to offer operational support services such as office space and some administrative support services in their role as the official FEMA grantee. Once again, project management will in all likelihood be a contracted service due to the dependency on grant funding and the technical complexity of elevating houses.

### **National Flood Insurance Program (NFIP)**

The AHMP Steering Committee was given an opportunity to share progress made on implementing the National Flood Insurance Program (NFIP) locally. Information was received through a spread sheet developed by FEMA. The questions inquire about actions taken within the communality with regards to floodplain identification and mapping, floodplain management, and flood insurance.

As all 9 Middle Peninsula jurisdictions participate in the NFIP as administered by FEMA, each jurisdiction has implemented local floodplain ordinances that include requirement that comply with the minimum FEMA – or in some case exceed the minimum requirements prescribed by FEMA. As seen in Section 7 of this plan update, 8 of the 9 Middle Peninsula jurisdictions have implemented Base Floor Elevation (BFE) regulations that require structures to be an additional 1' or over BFE. The 8 Middle Peninsula jurisdictions that require this more restrictive regulation are Essex, Gloucester, King William, King & Queen, and Middlesex Counties and the Towns of Urbanna, West Point, and Tappahannock.

Enforcement of the floodplain regulations are undertaken by the locality's Zoning Administrator and Building Official.

All 9 Middle Peninsula localities remain in full compliance with their floodplain and building code regulations as evidenced by their periodic reviews of their NFIP related activities by FEMA and VDCR evaluators.

For additional details about locality NFIP, please visit Appendix K.

### **Stormwater Management Ordinances**

During the 2012 General Assembly session, the Virginia General Assembly passed legislation (HB 1065) that requires localities throughout the state to develop, adopt, and implement local a Virginia Stormwater Management Program (VSMP) by July 1, 2014. This bill integrated elements of the Erosion and Sediment Control Act, the Stormwater Management Act, and the Chesapeake Bay Preservation Act so that these regulatory programs could be implemented in a consolidated and consistent manner, resulting in greater efficiencies (one-stop shopping) for those being regulated. However in 2014, additional action by the General Assembly, with the passing of House Bill 1173/Senate Bill 423, localities were provided an "Opt-Out" option that would leave the administration of the VSMP to the Virginia Department of Environmental Quality (DEQ) instead of local administration. As a result, only Gloucester County has chosen to develop and administer a local VSMP. All other localities within the Middle Peninsula as decided to "opt-out" and have DEQ administer the program. While this is the

current status of the VSMP, the program is still in flux as DEQ wants to relinquish administrative power and give it back to the localities.

Please see Appendix L for Gloucester County's Stormwater Management Ordinance.

### **Future Mitigation Capabilities and Opportunities**

Local governing bodies are charged with protecting the health, safety and welfare of its residents. The 6 Boards of Supervisors and the 3 Town Council are legally empowered to develop ordinances and policies to implement this charge based on sound and comprehensive review and analysis of flood mitigation proposals and strategies.

In general, the localities will continue to facilitate federal and state grant funded flood mitigation projects for private property owners with the understanding that the property owners will pay for all costs – construction and administration – that are not covered by grant funds.

Public infrastructure flood mitigation projects will be undertaken by the local governing bodies when they determine that the benefits outweigh the costs. Typically, these projects will be incorporated into the locality's Capital Improvement Program and considered for funding by the governing body during their annual budget development and approval process.

## Section 7 - Review of Strategies from the 2010 Middle Peninsula Natural Hazards Mitigation Plan (MPNHMP)

As Middle Peninsula localities transition from the 2010 natural hazard plan strategies into the 2016 plan strategies, it is critical to look at the progress made over the last 5 years in order to provide a more clear direction moving forward. Therefore to capture the progress made by localities, the Regional Preparedness Planner reviewed the 2010 Mitigation Strategies with the AHMP Steering Committee and requested status updates on each 2010 mitigation strategy. Tables 93 - 101 display the responses and the strategy statuses. Please note that the shaded red boxes identify the completed strategies.

2010 Strategy	2010 Priority	Status	Comment
1.1.1	Low	By request	
1.1.2	Low	Yearly	
1.1.5	High	In-progress	Should be completed in 2017
1.1.6	Moderate	In-progress – will be completed 2017	Should be completed in 2017
1.1.8	Moderate	Completed 2015	
1.1.9	Low	In-progress	
1.1.10	Low	Did not adopt	
1.1.11	High	On-going	
1.1.13	Moderate	In-progress	
1.1.15	Low	In-progress	
1.2.1	Low	Completed	Appendix M
2.2.1	High	Partially Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level.
2.2.2	High	Partially Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level
3.1.1	High	Completed	Code Red/ radio station/ PSA
3.1.2	Moderate	On-going	
3.1.3	Moderate	In-progress	
3.1.4	High	Completed	
3.1.5	High		
3.1.6	Moderate	Ongoing & In-progress	
3.1.7	High		
3.1.8	Moderate	Ongoing	
3.2.1	Moderate	In-progress	
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymetric Census data (ie. general building stock). 3. 2010 Census was not included in HAZUS.
4.1.1	High	In-progress	Adopted a floodplain overlay district as a component of the County's zoning ordinance.



<b>Table 94: Town of Tappahannock – 2010 Mitigation Strategy status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.1	Low	Completed - 2015	
1.1.3	High	Completed - 2014	
1.1.5	High	Delayed	Delayed because of VDOT
1.1.7	High	Delayed	Delayed because of VDOT
1.1.8	Moderate	Completed – 2015	
1.1.9	Low	Delayed	Delayed because of Essex County
1.1.10	Low	w/in 2 years	
1.1.11	High	Not started	
1.1.15	Low	w/in 2 years	
1.2.1	Low	Completed	Appendix M
2.2.1	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level
2.2.2	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level
3.1.1	High	Completed	
3.1.2	Moderate	On-going	
3.1.3	Moderate	w/in 1 years	
3.1.4	High	Completed - 2015	
3.1.5	High	Not started	
3.1.6	Moderate	Not started	
3.2.1	Moderate	w/in 2 years	
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymmetric Census data (ie. general building stock). 3.2010 Census was not included in HAZUS.
4.1.1	High	On-going	Adopted a Floodplain overlay district as a component of the County's zoning ordinance

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<b>Table 95: Gloucester County – 2010 Mitigation Strategy Status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.1	High	On-going	Ongoing education for business – working with Gloucester Chamber Annual Outcomes
1.1.2	Moderate	On-going	Same as above
1.1.3	Moderate	On-going	Same as above
1.1.4	High	On-going	County Open Space Plan – FEMA Mitigation Grants
1.1.6	Low	On-going	Working with VDOT to ensure road maintenance and reconstruction projects are addressed.
1.1.8	Low	On-going	Next review scheduled for October 2015; County has entered into CRS – progress is documented and monitored by FEMA
1.1.11	High	On-going	County Building Officials follow codes and ensure strict adherence to the County Floodplain Management Plan; The Board of Supervisors voted to include VE Construction
1.1.13	Low	On-going	David Moore, Extensive Service, works with the Department of Agriculture, state level and local county Farmers.
1.1.14	Moderate	Completed	
1.1.15	Low	On-going	Promotes public education and awareness through current floodplain management committee.
1.2.1	Low	Completed	Appendix M
2.2.1	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level. In 2015, Gloucester County also participates in the Hampton Roads Fire and Rescue MOU.
2.2.2	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level. In 2015, Gloucester County also participates in the Hampton Roads Fire and Rescue MOU.
3.1.1	High	Completed	
3.1.2	Moderate	On-going	Added a Program for Public Information (PPI) to CRS that includes public awareness and outreach.
3.1.3	Moderate	On-going	
3.1.4	High	On-going	PPI-CRS and Floodplain Management Committee
3.1.5	High	On-going	Same as above
3.1.6	Moderate	On-going	Same as above; Gloucester Volunteer Fire and Rescue also trained response personnel in ice rescue.
3.1.7	Low	On-going	Same as above
3.1.8	Moderate	On-going	Work with Virginia Department of Forestry on public awareness on fire prevention every October.
3.2.1	Moderate	Completed- January 2015	New FEMA maps. Flood and storm Inundation Maps were updated and on County's emergency management webpage.
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymetric Census data (ie. general building stock). 3.2010 Census was not included in HAZUS.
4.1.1	High	In-progress	Adopted a floodplain overlay district as a component of the County's zoning ordinance.

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<b>Table 96: King and Queen County -2010 Mitigation Strategy Status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.6	Moderate	On-going	Route 17 at Parkers Marina completed and now open. Road was raised.
1.1.8	Moderate	Every 2-years	
1.1.9	Low	Not Started	
1.1.10	Low	In-progress	Currently requires flood elevation certificates and looking to propose freeboard with the new maps in May of 2016
1.1.13	Moderate	w/in 2-years	
1.1.15	Low	In-progress	VE zone properties will have high construction requirements once new maps are adopted and effective May of 2016
1.2.1	Low	Completed	Appendix M
2.2.1	High	Partially- Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level
2.2.2	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level
3.1.1	High	Completed	
3.1.2	Moderate	Not Started	Roadways in VDOT system needs ditch cleanouts to prevent roadway flooding
3.1.3	Moderate	In-Progress	REC does a great job of this
3.1.4	High	w/in 1 year	
3.1.6	Moderate	Not started	
3.1.8	Moderate	On-going	
3.2.1	Moderate	In-Progress	New maps to be adopted and effective may of 2016. GIS online to become available to the public Fall of 2015
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymetric Census data (ie. general building stock). 3.2010 Census was not included in HAZUS.
4.1.1	High	In-Progress	Adopted a floodplain overlay district as a component of the County's zoning ordinance.

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<b>Table 97: King William – 2010 Mitigation Strategy Status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.5	High		
1.1.6	Moderate	On-going	
1.1.8	Moderate	Completed – Spring 2015	
1.1.9	Low	Completed- Spring 2015	County not interested in joining.
1.1.10	Low	Completed- Spring 2015	Adopted 1.5' freeboard
1.1.12	Moderate		
1.1.13	Moderate		
1.1.14	Moderate	Completed	
1.1.15	Low	On-going	
1.1.16	Moderate	Not Started	Delayed due to lack of funding
1.1.17	Moderate	Completed	
1.1.18	Moderate	On-going	GIS layer developed; Added stormwater BMP layer
1.2.1	Low	Completed	Ordinance adopted 1-23-2012 (Appendix M)
2.2.1	High	Partially- Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality (Appendix N). This is not a mutual aid agreement at the County/Town level
2.2.2	High	Partially -Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality (Appendix N). This is not a mutual aid agreement at the County/Town level
3.1.1	High	Completed	
3.1.2	Moderate	Not started	
3.1.3	Moderate	w/in 1 years	
3.1.4	High	Not started	Very little development around flood plains
3.1.6	Moderate	w/in 2 years	
3.1.8	Moderate	Not started	
3.2.1	Moderate	Completed	
3.2.2	Low	In-progress	1. HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymmetric Census data (ie. general building stock). 3. 2010 Census was not included in HAZUS.
4.1.1	High	In-progress	Adopted a floodplain overlay district as a component of the County's zoning ordinance.

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<b>Table 98: Town of West Point -2010 Mitigation Strategy Status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.1	Low	On-going	Waiting to hear from FEMA on application
1.1.2	Moderate	Annually	
1.1.3	High	On-going	Relocated public works building to higher ground
1.1.8	Moderate	Completed	Done by Charles Kline with Virginia Department of Conservation and Recreation
1.1.9	Low	Not started	
1.1.10	Low	Completed - 2015	
1.1.11	High	Ongoing	Review of zone and building applications
1.1.15	Low	Not Started	
1.2.1	Low	Completed	Appendix M
2.2.1	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level.
2.2.2	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level.
3.1.1	High	On-going	King William Dispatch has the capability of doing this for the Town if needed
3.1.2	Moderate	Completed	
3.1.3	Moderate	Not started	
3.1.4	High	Completed - 2015	The town held a public meeting with citizens to explain new FEMA maps. The town denied the residential elevation by FEMA.
3.1.5	High	Completed	The town held a public meeting with citizens to explain new FEMA maps. The town denied the residential elevation by FEMA.
3.1.6	Moderate	Not started	
3.1.7	Moderate	Not started	
3.2.1	Moderate	On-going	Received new GIS information from FEMA, updated as received from FEMA
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymetric Census data (ie. general building stock). 3.2010 Census was not included in HAZUS.
4.1.1	High	In-progress	Adopted a Floodplain overlay district as a component of the County's zoning ordinance

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<b>Table 99: Mathews County- 2010 Mitigation Strategy Status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.1	High	In-progress/ ongoing	Four FEMA HMGP grants were awarded to the County for the elevation of houses for thirty-four repetitive loss properties and acquisition of three properties. The elevations and acquisitions in these four grants are in progress and are expected to be completed in 2017. Another FEMA HMGP grant for one severe repetitive loss property was used to elevate the house in 2014.
1.1.2	Moderate	Not started	Delayed because of lack of funding
1.1.3	Moderate	Not started	Delayed because of lack of funding
1.1.4	Moderate	In-progress/ ongoing	FEMA HMGP funds have been used to acquire one repetitive loss property. Two others are in the process of being acquired
1.1.6	Moderate	Not started	Delayed because of lack of VDOT funding
1.1.8	Moderate	Completed – December 2014	
1.1.9	Low	Not started	Delayed because of lack of staff to apply for inclusion and ongoing participation in the CRS Program.
1.1.10	Low	Delayed	Increased elevation requirements proposed for updated floodplain management ordinance, but not adopted. Potential to be addressed in the future.
1.1.11	High	In-progress/ ongoing	County's Building Official is enforcing adopted Floodplain Management Ordinance. Zoning amendments will be considered by the Planning Commission to address recurrent flooding after the five-year review of the Comprehensive Plan.
1.1.13	Moderate	Not started	No request has been made to the NRCS or Tidewater Soil and Water Conservation District for an inventory of farm pond dams.
1.1.15	Low	In-progress/ ongoing	The County's Wetlands Projects Coordinator and the Wetlands Board are promoting "Living Shorelines" as a shoreline erosion control method to property owners by utilizing information provided by VIMS and VMRC.
1.2.1	Low	Completed	Appendix M
2.2.1	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level
2.2.2	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality ( Appendix N). This is not a mutual aid agreement at the County/Town level
3.1.1	High	Completed	
3.1.2	Moderate	In-progress/ ongoing	The County encourages property owners to participate in its Outfall Ditch Maintenance Program. Local VDOT maintenance crews periodically clean ditches in their right-of-way. A Ditching Committee comprised of County residents was also formed to address this problem.
3.1.3	Moderate	Not started	No request has been made to Dominion Power for information and guidance about the importance of keeping trees and brush away from power lines.
3.1.4	High	In-progress/ ongoing	The County's Building Official regularly posts information on the County's website regarding flood hazards.
3.1.5	High	In-progress/ ongoing	The County's Building Official and the Department of Planning & Zoning inform residents about FEMA HMGP grants to elevate their houses or acquire properties. Also,

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			the Building Official, along with a local contractor, has conducted a meeting for residents regarding the steps involved in elevating a house.
3.1.6	Moderate	Not started	Delayed because of lack of staff
3.1.7	Moderate	In-progress/ ongoing	Department of Planning & Zoning staff provided this information to residents when the Comprehensive Plan was updated in 2010. On-going information has been provided to the Planning Commission regarding this topic in advance of the five-year review of the Comprehensive Plan.
3.1.8	Moderate	Not started	Delayed because of lack of staff
3.2.1	Moderate	Completed	
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new Dasymetric Census data (ie. general building stock). 3.2010 Census was not included in HAZUS.
4.1.1	High	Completed	Adopted an amended Floodplain Management Ordinance and updated the County's Floodplain Insurance Rate Maps

<b>Table 100: Middlesex County -2010 Mitigation Strategy Status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.1	Low	On-going	Managed by Staff on an on-going basis
1.1.2	Low	Not Started	Delayed because lack of staff; any concerns are forwarded to VDOT
1.1.6	Moderate	On-going	Managed by VDOT
1.1.8	Moderate	On-going	Active program; Ordinance recently readopted
1.1.9	Low	Not Started	Delayed because lack of staff
1.1.10	Low		
1.1.11	High	On-going	Managed by staff on an on-going basis
1.1.13	Moderate	On-going	Coordinate with USDA Staff when required
1.1.15	Low	On-going	Managed by Staff on an on-going basis
1.2.1	Low	Completed	Drought Ordinance adopted in 2011 (Appendix M)
2.2.1	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality (Appendix N). This is not a mutual aid agreement at the County/Town level.
2.2.2	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality (Appendix N). This is not a mutual aid agreement at the County/Town level.
3.1.1	High	Completed	Active Program
3.1.2	Moderate	On-going	This occurs as needed
3.1.3	Moderate	On-going	Managed by Staff on an as needed basis
3.1.4	High	On-going	Managed by staff during public education deliveries
3.1.5	High	On-going	This occurs as requested
3.1.6	Moderate	On-going	Managed by staff during public education deliveries
3.1.7	Moderate	Not Started	Reactionary only
3.1.8	Moderate	On-going	Managed by Staff during public education deliveries
3.2.1	Moderate	Completed	
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymetric Census data (ie. general building stock). 3.2010 Census was not included in HAZUS.
4.1.1	High	In-progress	Adopted a floodplain overlay district as a component of the County's zoning ordinance.

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<b>Table 101: Town of Urbanna -2010 Mitigation Strategy Status</b>			
<b>2010 Strategy</b>	<b>2010 Priority</b>	<b>Status</b>	<b>Comments</b>
1.1.1	Low	On-going	Greatly increased freeboard requirements in new floodplain ordinance beyond minimum requirement.
1.1.2	Moderate	On-going	
1.1.8	Moderate	Completed - 12/2014	Greatly increased freeboard requirements in new floodplain ordinance beyond minimum requirement.
1.1.9	Low	Not Started	
1.1.10	Low	Completed – 12/2014	Manpower constraints
1.1.11	High	On-going	Enforcement of all floodplain/zoning/building regulations in flood zones is actively pursued on an on-going basis.
1.1.15	Low	On-going	Conducted jointly with Middlesex County
1.2.1	Low	Completed	Appendix M
2.2.1	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality (Appendix N). This is not a mutual aid agreement at the County/Town level
2.2.2	High	Partially - Completed	In 2009, the Rappahannock Volunteer Firefighters Association signed a mutual agreement but this only consists of a few volunteer departments within the locality (Appendix N). This is not a mutual aid agreement at the County/Town level
3.1.1	High	Completed	Waiting for final guidance from DEQ for stormwater reg. implementation.
3.1.2	Moderate	On-going	Educational materials periodically placed on web site to encourage maintenance.
3.1.3	Moderate	On-going	Town encourages Dominion line maintenance at every opportunity.
3.1.4	High	Completed –12/2014	Materials were on web site and sent to landowners as part of new Floodplain ordinance adoption.
3.1.5	High	Completed – 12/2014	Materials were on web site and sent to landowners as part of new Floodplain ordinance adoption.
3.1.6	Moderate	Delayed	Manpower constraints
3.1.7	Moderate	In-progress	Materials are being developed for distribution
3.2.1	Moderate	Completed	See Middlesex County
3.2.2	Low	In-progress	1.HAZUS flood runs for the 1 square mile threshold was completed in the 2015 HAZUS completed by Dewberry 2. During the 2015 HAZUS completed by Dewberry the newest version of HAZUS software (version 2.2) which consisted of new dasymetric Census data (ie. general building stock). 3.2010 Census was not included in HAZUS.
4.1.1	High	In-progress	Adopted a Floodplain overlay district as a component of the County's zoning ordinance

The following is a more descriptive version of the mitigation strategies that have been implemented by Middle Peninsula jurisdictions:

Strategies that have been completed since 2010 by the local governments under **Goal I: Prevent Future Hazard Related Losses** include the following:

- I. The Town of Urbanna amended their floodplain ordinance to increase the freeboard requirements, which is above the minimum requirement. The Base Flood Elevation (BFE) plus a minimum of two feet of freeboard is the new requirement.

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2. King William amended their floodplain ordinance to increase the freeboard requirement to 1.5 feet.
3. All Middle Peninsula localities, with the exception of King & Queen County, had Boards of Supervisors/Town Councils adopt the most current DFIRM/FIRM and FIS. King & Queen is still working with FEMA to finalize the maps. Localities adopted these maps on the respective dates: Essex County, April 2015; Town of Tappahannock, May 2015; Gloucester County, November 2015; King William County, September 2014; Town of West Point, August 2015; Mathews County, December 2014; Middlesex County, March 2015; and Town of Urbanna, April 2015.
4. Residential flood mitigation projects in Gloucester and Mathews County as well as the Town of West Counties (2007 to present).
5. Eliminated flooding at the Mathews' County Sewage Treatment Facility by taking the facility off-line and replacing it with a flood-proof pump station/force main for transport and treatment at the HRSD's York River Wastewater Treatment Plant in York County (2010).
6. Town of West Point relocated the public works building out of flood-prone areas (2009).
7. Town of West Point elevated one home to base flood elevation plus 1 foot (2014). The elevation will allow the home to be located outside the 100 year flood plain and will no longer be prone to damage and effects of flooding caused by major storms (i.e. Hurricane Isabel) and minor nor'easters.
8. Middle Peninsula localities have adopted an ordinance to implement a Drought Response and Contingency Plan that is presented in the Middle Peninsula Regional Water Supply Plan as well as the corresponding section in the Hampton Roads Drought Response and Contingency Plan (for the case of Gloucester County). Localities have adopted these ordinances on the respective dates: Essex County, 2011; Town of Tappahannock, 2011; Gloucester County, 2009; King and Queen County, 2011; King William County, 2012; Town of West Point, 2011; Mathews County, 2013; Middlesex County, 2011; and Town of Urbanna, 2011 (See Appendix L for copies of the Drought Ordinances ).
9. Gloucester County updated and readopted their Coastal Floodplain Management Plan in September 2014.

Strategies that have been completed by the local governments under **Goal 2: Improve Community Emergency Management Capability** include the following:

1. King William implemented Code Red, Radio Station, and Public Service Announcements to notify residents of hazards and emergencies.
2. Formalized mutual aid agreements amongst all Middle Peninsula localities to coordinate the region's fire and emergency medical units to ensure a quick and efficient response to severe weather events (2009).
3. Formalized mutual aid agreements amongst all Middle Peninsula localities to coordinate the region's fire units to ensure a quick and efficient response to wildfires.

A strategy that has been completed under **Goal 3: Increase Public Awareness of Vulnerability to Hazards** includes the following:

1. To improve the hazard assessment within the region, a HAZUS analysis was run with the 2.2 version software. This analysis included HAZUS flood runs for the 1 square mile threshold as well as new dasymetric Census data. A strategy that has been completed under.
2. The Gloucester County website offers a variety of educational resources on their website (<http://www.gloucesterva.info/emergencymanagement>) for the general public to look at.
3. King William, Essex, Gloucester, King & Queen, and Mathews County as well as the Towns of Urbanna and West Point informed community property owners about changes to the DFIRM/FIRM that would impact their insurance rates.

## **Regional Summary of Completed 2010 Strategies**

To provide a quick snapshot of the completed strategies, below are a list of the strategies and the localities that have completed them.

- **Strategy 1.1.14: Develop Storm Water Management Plans and Policies for Urban Development Areas in both King William and Gloucester Counties.**

Both of the localities listed above have been designed by the Virginia General Assembly as Urban Development Areas for land use planning purposes. Both localities have experienced rapid growth as they are located near the Hampton Roads and Richmond Metropolitan areas, respectively.

Planning staff from each of these counties will formulate a plan using guidance regulations and policies promulgated by the General Assembly and as managed by the Virginia Department of Environmental Quality.

Planning and Administrative Staff will develop a strategy to incorporate the Storm Water Management Plan into the locality's next update their Comprehensive Plan.

***Strategy 1.1.14 was completed by the following Middle Peninsula localities:***

1. ***Gloucester County and***
2. ***King William County.***

- **Strategy 1.1.16: Add evacuation route insignia to public streets that are part of the hurricane evacuation route.**

***Strategy 1.1.16 was completed by the following Middle Peninsula locality:***

1. ***King William County***

- **Strategy 1.1.17: Install flood gauges and create erosion monitoring locations to inspect at regular intervals.**

***Strategy 1.1.17 was completed by the following Middle Peninsula locality:***

## ***1. King William County***

- **Strategy 1.2.1 Decrease the adverse affects of drought conditions for residents - many of whom rely on individual wells as their only water source in many parts of the rural Middle Peninsula region by adopting the ordinance to implement the Drought Response and Contingency Plan contained in Section 10 of the Regional Water Supply Plan for the Middle Peninsula of Virginia as well as its corresponding section in the recently completed Hampton Roads Drought Response and Contingency Plan.**

The County Administrator/Town Manager, with the assistance of the locality's designated Emergency Services Coordinator/Emergency Manager, will implement the actions specified at the Drought Watch, Drought Warning and Drought Emergency stages of this natural hazard.

***Strategy 1.2.1 was completed by the following Middle Peninsula localities:***

- 1. Essex County,***
- 2. Gloucester County,***
- 3. King and Queen County,***
- 4. King William County,***
- 5. Mathews County,***
- 6. Middlesex County,***
- 7. Town of Tappahannock,***
- 8. Town of Urbanna, and***
- 9. Town of West Point.***

- **Strategy 3.1.1: Enhance/implement the use of rapid notification systems to warn residents of approaching flood waters and mandatory evacuation notices.**

Recorded warnings and instructional messages concerning flooding and resulting evacuation notices will be sent to all wired and wireless phone devices using Dispatch Center E-911 Databases at the emergency dispatch centers covering the localities listed above.

The local Emergency Services Coordinators will be responsible for coordinating this initiative with the Sheriff Department and Dispatch Center Staff.

***Strategy 3.1.1 was completed by the following Middle Peninsula localities:***

- 1. Essex County,***
- 2. Gloucester County,***
- 3. King and Queen County,***
- 4. King William County,***
- 5. Mathews County,***
- 6. Middlesex County,***
- 7. Town of Tappahannock,***
- 8. Town of West Point, and***
- 9. Town of Urbanna.***



- **Strategy 3.2.1: Incorporate the newly digitized local floodplain maps into each County's GIS database after adoption by the local governing body, to the extent possible.**

Each county's GIS technician/consultant will incorporate the digitized floodplain map data into their system when a GIS system becomes available to the locality.

County planning/zoning officials will ensure that this floodplain data is readily available to property owners so that they are aware of the 100-year flood boundaries on their land.

**Strategy 3.2.1 was completed by the following Middle Peninsula localities:**

1. **Gloucester County,**
2. **King William, and**
3. **Middlesex County.**

- **Strategy 3.2.2: When the Natural Hazards Mitigation Plan is updated in the future, complete:**
  1. **HAZUS flood runs for the 1 sq. mi. threshold. In most cases, this will need to be done on priority stream reaches as the program does not run efficiently at this level.**
  2. **Re-run HAZUS for plan update to reflect 2010 census data.**

**Strategy 3.2.2 was completed by the following Middle Peninsula localities:**

1. **Essex County,**
2. **Gloucester County,**
3. **King and Queen County,**
4. **King William County,**
5. **Mathews County,**
6. **Middlesex County,**
7. **Town of Tappahannock,**
8. **Town of Urbanna, and**
9. **Town of West Point.**

- **Strategy 4.1.1: All Natural Hazards: Adopt an Implementation Plan that includes one or more of the following:**

Consider adopting a Floodplain Overlay District as a component of the County's Zoning Ordinance.

1. **Essex County,**
2. **Gloucester County,**
3. **King William County,**
4. **Mathews County,**
5. **Middlesex County,**
6. **Town of Tappahannock,**
7. **Town of Urbanna, and**
8. **Town of West Point.**

While Middle Peninsula Localities have worked to complete 2010 mitigation strategies within their jurisdiction to benefit the general public and create a more hazard resilient community, each locality will continue working toward comprehensive hazard mitigation. This review of 2010 mitigation strategies highlights some of the actions taken by localities and it offers insight into what objectives, goals, and strategies that still need to be accomplished or worked on.

## Section 8 - New Mitigation Goals, Objectives and Strategies

Taking into account the update of the vulnerability assessment using the Kaiser Permanente methodology as well as the results of the recently completed HAZUS damage assessments, the Steering Committee members propose that new or updated mitigation strategies be developed for the following natural hazards affecting the Middle Peninsula region:

### **Goal 1: Prevent future losses resulting from natural hazard events.**

**Objective 1.1: Provide protection for future development to the greatest extent possible.**

**Strategy 1.1.1: Reduce or eliminate flood damage to residential/business structures that are highly vulnerable for continual flood damage.**

Strategy 1.1.1 will be undertaken by the following Middle Peninsula localities:

1. Essex County,
2. Middlesex County,
3. Gloucester County,
4. Mathews County,
5. King William,
6. Town of West Point,
7. Town of Urbanna, and
8. Town of Tappahannock.

If requested by citizen living in FEMA Repetitive Loss or Severe Repetitive Loss structure, the Middle Peninsula localities listed above will apply on behalf of the citizen for FEMA grant funds that lessen/eliminate flood damages. Project costs, including both construction and administrative costs, will be covered entirely by FEMA grant funds or by the property owners who are benefitting directly from the flood mitigation project.

Some of the localities listed above may want to undertake mitigation projects in one “neighborhood” at a time for consistency/uniformity in the community as well as for some economies-of-scale savings in some of our more rural low-lying areas.

According to FEMA data as of 2015, the following is a summary of the number of Repetitive Loss and Severe Repetitive Loss Properties in each locality (Table 102). If the locality is not listed there are no Repetitive Loss or Severe Repetitive Loss Properties.

<b>Locality</b>	<b>Repetitive Loss Properties</b>	<b>Severe Repetitive Loss Properties</b>
Essex County	32	2
Gloucester County	146	13
Mathews County	169	11
Middlesex County	35	2
Tappahannock	2	0
Urbanna	2	0
West Point	9	0



Properties to be mitigated will receive a higher priority ranking by the locality using the following criteria:

1. Severe Repetitive Loss Properties over Repetitive Loss Properties.
2. Willingness and ability of the property owner to pay for the non-FEMA grant funded portion of their share of the project costs.
3. Higher benefit/cost ratio properties over lower benefit/cost ratio properties.
4. Projects that reduce flood risks to other nearby properties over those that don't.

### **Cost/Benefit Implications of Implementing Strategy I.1.1**

This strategy will have direct:

1. Benefits for private property owners by reducing/eliminating the severity of structural flood damage to their homes and businesses.
2. Benefits for private property owners with possible reductions in their future flood insurance premiums.
3. Benefits for FEMA by reducing the number of properties on the Repetitive Loss and Severe Repetitive Loss Lists and subsequent flood insurance claims.
4. Costs for private property owners who will directly benefit from the mitigation work on their property as well as by the federal government through expenditure of FEMA Hazard Mitigation Funds.

***Mitigation Strategy addresses the following hazards: hurricanes, ice storms, coastal flooding/nor'easters, snow storms, riverine flooding, sea level rise, tsunamis, ditch flooding, and summer storms.***

**Strategy I.1.2: Flood proof, to the greatest extent possible, existing water dependent commercial buildings against flooding, including surge velocities, to insure continuity and viability of the seafood industry and other water dependent businesses.**

**Strategy I.1.2 will be undertaken by the following Middle Peninsula localities:**

1. **Essex County,**
2. **Middlesex County,**
3. **Gloucester County,**
4. **Mathews County,**
5. **Town of Urbanna and**
6. **Town of West Point.**

Each locality listed above will work with the owners of water dependent commercial properties to communicate the full range of flood proofing techniques available to them to decrease their vulnerability to flood losses. For water dependent commercial properties in the Town of Urbanna, Middlesex County will help accomplish this.

Each locality will advertise and conduct an annual workshop for contractors and property owners to provide instructions on how they can undertake specific flood proofing techniques on their buildings.

### **Cost/Benefit Implications of Implementing Strategy I.1.2**

This strategy will have direct:

1. Benefits for private business owners by reducing/eliminating the severity of structural flood damage that will allow them to maintain the viability of the coastal seafood industry.

2. Benefits for private property owners with possible reductions in their future flood insurance premiums.
3. Benefits for FEMA by reducing the number of properties on the Repetitive Loss and Severe Repetitive Loss Lists eligible for subsequent flood insurance claims.

**Mitigation Strategy addresses the following hazards: hurricanes, ice storms, coastal flooding/ nor'easters, snow storms, riverine flooding, sea level rise, tsunamis, ditch flooding, and summer storms.**

**Strategy I.1.3: Protect public buildings and public infrastructure from flood waters resulting from 100-year flood storm events.**

**Strategy I.1.3 will be undertaken by the following Middle Peninsula localities:**

1. **Gloucester County,**
2. **Mathews County,**
3. **Town of Tappahannock, and**
4. **Town of West Point.**

The Middle Peninsula localities, as well as other political subdivisions of the state providing public infrastructure in our region, including the Hampton Roads Sanitation District (HRSD), shall incorporate flood protection measures into their critical public buildings and public infrastructure if deemed feasible by local officials.

These flood protection measures should be incorporated into their local Capital Improvements Program (CIP) for funding consideration by the governing body during their annual budget development and approval process, if possible.

A list of the critical public buildings and public infrastructure within localities include the following:

- Flood proof and/or elevate the following public sewerage pump stations:

<b>Locality</b>	<b>Pump Station Name</b>
Gloucester County	Pump Station #11 and Pump Station #13
Town of West Point	Second Street Pump Station
Town of West Point	Bagby Street and Mattaponi Ave Pump Station
Town of West Point	Thompson Avenue Pump Station at West Point Creek

- Provide additional shoreline stabilization material at the base of the New Point Comfort Lighthouse in Mathews County.
- Consider mitigation retrofit projects at fire stations in Mathews County at-
  - Bohannon
  - New Point
  - Gwynn’s Island
  - Mathews Court House

**Cost/Benefit Implications of Implementing Strategy I.1.3**

This strategy will have direct:

1. Benefits for local governments and the HRSD by reducing/eliminating flood damage to public sewage systems.

2. Benefits to the public by maintaining public health standards by reducing/eliminating sewage system overflows into public water bodies during severe weather events.
3. Costs to local governments/HRSD to design and construct waterproofing and stabilization improvements to local buildings/infrastructure.

***Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/ nor'easters, riverine flooding, tsunamis, ditch flooding, and summer storms.***

**Strategy I.1.4: When elevating or flood proofing is not feasible for existing buildings threatened by flooding, land purchase and conversion to non-residential recreation/conservation land uses should be pursued by the locality using FEMA Grant Funds.**

**Strategy I.1.4 will be undertaken in the following Middle Peninsula localities:**

1. Essex County,
2. Gloucester County,
3. King William County,
4. Mathews County, and
5. Middlesex County.

**Cost/Benefit Implications of Implementing Strategy I.1.4**

This strategy will have direct:

1. Benefits for residential neighborhoods by reducing/eliminating storm construction debris that results from structures that are habitually damaged or destroyed by flood waters.
2. Benefits to the locality and general public by increasing vegetative buffering materials in storm surge zones when land is converted from residential use to conservation/preservation use.
3. Benefits for FEMA by reducing the number of properties on the Repetitive Loss and Severe Repetitive Loss Lists and subsequent flood insurance claims.
4. Cost for localities may include the maintenance of the property or properties acquired through this grant program.
5. Costs for FEMA through expenditure of Hazard Mitigation Funds for land use conversion program.

***Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/nor'easters, riverine flooding, ditch flooding, and summer storms.***

**Strategy I.1.5: Improve/maintain main evacuation routes (Table 103) used by Middle Peninsula residents as well as Tidewater residents evacuating severe coastal weather events and add evacuation route insignia to public streets that are part of the hurricane evacuation route.**

**Strategy I.1.5 will be undertaken in the following Middle Peninsula localities using available grant funds:**

1. Essex County,
2. Gloucester County,
3. King William County,



4. Mathews County,
5. Middlesex County,
6. Town of Tappahannock, and
7. Town of West Point.

<b>Locality</b>	<b>Road Name/Location</b>
Essex/Tappahannock	Route 17 at June Parker Marina
King William County	King William Drive (Route 30) at Cypress Swamp at Olson's Pond
Gloucester County	Route 17 N
Mathews County	Route 14 to Rt 198 N to 17 N
Town of West Point	When Bridges are Closed due to Winds above 45 miles per hour: Route 30, however Rt 30 can close due to flooding at Cypress Swamp. When bridges are open: Rt 33 Wet to Route 64

**Cost/Benefit Implications of Implementing Strategy I.1.5**

This strategy will have direct:

1. Benefits for both public motorists and the VDOT Primary Road System by decreasing flooding and flood damage to the Middle Peninsula's primary hurricane evacuation routes.
2. Benefits Local resident to better visualize routes as well as seasonal visitors who may not be aware that the route exists.
3. Substantial costs in federal and state transportation construction funds to elevate Route 17 and Route 30.
4. Costs of producing and erecting the signs.

**Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/ nor'easters, and riverine flooding.**

**Strategy I.1.6: Improve/maintain/reconstruct public roads that hinder the evacuation of Middle Peninsula and Tidewater residents fleeing flood waters from coastal storms.**

Strategy I.1.6 will be undertaken in the following Middle Peninsula localities using available grant funds (i.e. VDOT and VDEM):

1. Essex County,
2. Gloucester County,
3. King and Queen County,
4. King William County,
5. Middlesex County, and
6. Mathews County.

<b>Route</b>	<b>Road Name</b>	<b>Location of Flooding</b>
749	Kays Lane	at Root Swamp
721	Newtown Road	Near Bradley Farm Road
721	Newtown Road	Near Level Green Road
721	Newtown Road	Near Cedar Plane Road
721	Newtown Road	Near Glebe Road
623	Indian Neck Road	Near Rappahannock Culture Center
625	Poplar Hill Road	Nar Spring Cottage Road
628	Spring Cottage Road	Near Eastern View Road

628	Todds Bridge Road	Near Gunsmoke Lane
628	Pattie Swamp Road	At swamp
631	Fleets Mill Road	At Fleets Millpond
636	Minter Lane	At Walkerton Creek
631	Norwood Road	At Dickey's Swamp
620	Powcan Road	At Poor House Lane
634	Mt. Elba Road	At Flat Areas
620	Duck Pond Road	At Garnetts Creek
633	Mantua Road	At Garnetts Creek
617	Exol Road	At Exol Swamp
14	The Trail	At Truhart
614	Devils Three Jump Road	At Mt. Olive Road
613	Dabney Road	At Little Tastine Swamp
611	Tastine Road	At little tastine swamp
603	Lombardy Road	At Little Tastine Swamp
608	Clancie Road	At Bugar Villa Drive
601	Stratton Major Road	Near Union Prospect Baptist Church
601	Stratton Major Road	Near Union Road
644	Jonestown Road	At Meadow Swamp
605	Plain View Lane	At Guthrie Creek
601	Cherry Row Lane	At Guthrie Creek and swamp
666	Tuckers Road	entire Road including Tuckers R.P.
667	Wrights Dock Road	Entire road
640	Lyneville Road	At 36" cross-pipes
625	Bryds Mill	At cross-pipes
615	Union Hope Road	At Exol Swamp
604	Bryds Bridge Road	At Bryds Bridge
612	Lilly Pond Road	At Dragons Swamp Bridge
610	Dragonville Road	At Timber Brook Swamp
614	Rock Springs Road	At bridge
14	Buena Vista Road	At King & Queen/Gloucester County Line

**Table 105: VDOT Maintained Collector Roads in Essex County**

Route	Road Name	Location
617	Island Farm Road	Piscataway Creek
646	Fort Lowery Lane	Rappahannock River
680	River Place	Rappahannock River

**Table 106: VDOT Maintained Collector Roads in King William County/West Point**

Route	Road Name	Location
636	VFW Road	Cypress Swamp
632	Mt. Olive-Cohoke Road	Intersection of Route 633
609	Smokey Road	Herring Creek
628	Dorrel Road	Herring Creek
1006	Thompson Avenue	West Point Creek
1003	Chelsea Road	West oint Creek to dead end
1130	Glass Island Road	Mattaponi River
1107	Kirby Street	1 <sup>st</sup> to 7 <sup>th</sup> Street
n/a	1 <sup>st</sup> to 7 <sup>th</sup> Street	Between Kirby Street and Pamunkey River
n/a	2 <sup>nd</sup> to 5 <sup>th</sup> Street	Between Lee Street and Mattaponi River

**Table 107: VDOT Maintained Collector Roads in Gloucester County**

Route	Road Name	Location of Floodwaters
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684	Starvation Road	From Big Oak Lane to ESM
662	Allmondsville Road	From Rt. 606 to Rt.618
618	Chappahosic Road	From Rt. 662 to Rt. 639
636	Brays Point Road	From Eagle Lane to ESM
1303	Carmines Island Road	From Gardner Lane to ESM
646	Jenkins Neck Road	Various spots from Owens Road to ESM
648	Maundys Creek Road	From Rt. 649 to ESM
649	Maryus Road	From Haywood Seafood Lane to ESM
652	Rowes Point Road	From 653 to ESM
649	Severn Wharf Road	Various spots from 653 to ESM
602	Burkes Pond Road	From Friendship Road to Burkes Mill Drive
623	Ware Neck Road	From Rt. 14 to Ware Point Road
3	John Clayton Memorial Highway	From Cow Creek to Crab Thicket Road
17	George Washington Memorial Hwy	From Woods Cross Road to Adner Road, and at the Gloucester / Middlesex line at Dragon Run
614	Corduroy Road	Robins Neck to dead end

**Table 108: VDOT Maintained Collector Roads in Mathews County**

Route	Road Name	Location
610	Marsh Hawk Road	From Rt. 614 to Rt. 611
600	Circle Drive	From Rt. 14 to Rt. 14
600	Light House Road	From Rt. 14 to ESM
611	Tabernacle Road	From Rt. 613 to Rt. 610
611	Tabernacle Road	From Rt. 610 to 609
609	Bethel Beach Road	From Rt. 610 to ESM
609	Bethel Beach Road	From Rt.614 to Rt. 611
643	Haven Beach Road	From Rt. 704 to ESM
633	Old Ferry Road	From Rt. 663 to Gwynn's Island Bridge
608	Potato Neck Road	From Rt. 649 to ESM
644	Bandy Ridge Road	From Rt. 611 to Rt. 614

**Table 109: VDOT Maintained Collector Roads in Middlesex County**

Route	Road Name	Location
648	Montague Island Road	From Rt. 604 to ESM
651	Smokey Point	From Rt. 640 to Rt. 685
1103	Irma's Lane	From Rt. 33 to Rt. 1102
628	Mill Creek Road	From Rt. 702 to ESM
636	Timber Neck Road	From 643 to Rt. 659
604	Bayport Road	At Masons Mill Swamp
648	Montague Island Road	At Mud Creek
604	Nesting Road	At Mud Creek
610	Burchs Mill Road	At Burch Pond
606	Briery Swamp Road	At Briery Swamp
602	Wares Bridge Road	At Wares Bridge
602	Wares Bridge Road	At Briery Swamp
603	Farley Park Road	At New Dragon Bridge
618	Lovers Retreat Lane	At Dragon Run Swamp
602	Old Virginia Street	At LaGrange Creek/Hilliards Mill Pond
17	Tidewater Trail	Nickleberry Swamp
17	Tidewater Trail	At Dragon Swamp
616	Town Bridge Road	At Glebe Swamp
616	Town Bridge Road	At Town Bridge Swamp
629	Stormont Road	At My Lady Swamp

629	Stormont Road	At Healy's Mill Pond
620	Philpot Road	At Healy's Mill Pond Swamp
625	Bob's Hole Road	At Mill Creek
624	Regent Road	At Mill Creek
622	Dirt Bridge Road	At Locklies Creek
625	Barracks Mill Road	At Barracks Mill Pond
33	General Puller Highway	At Conrad Pond/Wilton Creek
631	North End Road	At Sturgeon Creek
688/ 622/ 654/ 1113/33	All Stingray Point Roads	

### **Cost/Benefit Implications of Implementing Strategy I.1.6**

This strategy will have direct:

1. Benefits to local residents who will be better able to safely leave their neighborhoods during evacuations when requested by emergency response officials.
2. Benefits to the longevity of the VDOT Secondary Road System as the state struggles to maintain their existing public road network from future flood damages.
3. Substantial costs in federal and state transportation construction funds to make roadway and drainage structure improvements to the many low-lying roads in the Middle Peninsula Region.

***Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/nor'easters, riverine flooding, sea level rise, tsunamis, ditch flooding, and summer storms.***

### **Strategy I.1.7: Improve public roads that adversely affect critical public infrastructure in the floodplain.**

**Strategy I.1.7 will be undertaken in the following Middle Peninsula localities:**

1. Gloucester County,
2. Mathews County,
3. Town of Tappahannock, and
4. Town of West Point.

<b>Locality</b>	<b>Road Name/ Location</b>
Tappahannock	Newbill Drive
Town of West Point	Second Street
Town of West Point	Bagby Street and Mattaponi Ave
Town of West Point	Thompson Avenue at West Point Creek

Significant storm water runoff from the downtown Tappahannock Business District combined with storm surge activity from the adjacent Rappahannock River causes inundation and the undermining of Newbill Drive. The Town of West Point is focused on improving public roads where sewer pump stations are located in order to reduce flooding inundation that could impact how the pump functions. Within Gloucester County two segments of Route 17 – George Washington Memorial Highway are located in a flood zone and are potentially affected by storm surge. The first is near the Court House area of the County and would be potentially inundated by a storm surge from a Category 1 hurricane. The second area is located at the southern end of the County and has potential to be inundated by a storm surge from a Category 3 or 4 hurricane. Improving these road segments could protect the public infrastructure located in the Court House Area, including government buildings as well as pump stations



(#11 and #13). In addition to these two segments, all roads in Gloucester County used to access critical infrastructure are important and may be improved when needed.

#### **Cost/Benefit Implications of Implementing Strategy I.1.7**

This strategy will have direct:

1. Benefits to the local residents of the Town of West Point that utilize the sewer pump stations. The pump station will remain fully functional during and after severe flooding events.
2. Capital costs to improve storm water drainage in order to avoid future damage to roadway and pump stations.

***Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/nor'easters, riverine flooding, sea level rise, tsunamis, ditch flooding, ice storms, snow storms, dam failure, and summer storms.***

**Strategy I.1.8: Review locality's compliance with the National Flood Insurance Program with a bi-annual review of their Floodplain Ordinance and any newly permitted activities in the 100-year floodplain.**

**Strategy I.1.8 will be undertaken in the following Middle Peninsula localities:**

1. Essex County,
2. Gloucester County,
3. King and Queen County,
4. King William County,
5. Mathews County,
6. Middlesex County
7. Town of Tappahannock,
8. Town of Urbanna and
9. Town of West Point.

Based on the results of their compliance review, County officials responsible for managing the locality's floodplain program will recommend amendments to the local Floodplain Ordinance and/or departmental policies/procedures as requested by compliance officials in a timely manner after the review. In addition, Gloucester County officials will continue to update any floodplain ordinance, policy or procedural changes in order to keep their Floodplain Management Plan and their Community Rating System Program current.

#### **Cost/Benefit Implications of Implementing Strategy I.1.8**

This strategy will have direct:

1. Benefits to localities by regularly and systematically tracking development activity in the flood zones to enable timely and effective changes to the locality's Floodplain Ordinance and other associated local land development ordinances and regulations.
2. Minimal costs to locality since the review is done by staff at the VDCR and recommended changes are completed by the local government body after consultation with local government zoning and floodplain management employees.

**Strategy I.1.9: Investigate the FEMA Community Rating System (CRS) Program in the Middle Peninsula localities that are not currently participating in it, which can ensure a less flood hazard prone community and thereby lower flood insurance rates for its residents.**

**Strategy I.1.9 will be undertaken in the following Middle Peninsula localities:**

1. **Essex County,**
2. **King and Queen County**
3. **King William County,**
4. **Mathews County,**
5. **Middlesex County,**
6. **Town of Tappahannock,**
7. **Town of Urbanna, and**
8. **Town of West Point.**

With the exception of Gloucester County which is already involved in the CRS Program, locality staff from the other localities listed above will determine the steps and resources needed to become a certified CRS Program Community.

Locality staff will take their findings to the County Administrator/Town Manager with a recommendation to either enter into the CRS Program, or not, based on the costs and benefits to its residents.

#### **Cost/Benefit Implications of Implementing Strategy I.1.9**

This strategy will have direct:

1. Benefits to residents living in flood prone areas if the locality adopts a CRS Program with lower property insurance rates.
2. Costs of dedicating additional staff time to develop, implement, and manage the CRS Program.

***Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/nor'easters, riverine flooding, sea level rise, tsunamis, ditch flooding, dam failure, and summer storms.***

**Strategy I.1.10: Investigate increasing building elevation requirements for structures proposed in flood zones.**

**Strategy I.1.10 will be undertaken in the following Middle Peninsula localities:**

1. **Essex County,**
2. **King and Queen County,**
3. **King William County,**
4. **Mathews County,**
5. **Middlesex County,**
6. **Town of Tappahannock,**
7. **Town of Urbanna, and**
8. **Town of West Point.**

Middle Peninsula localities are adversely affected by flood water surges from coastal storms to some extent - with decreasing severity as you move from the southeastern-most areas to the northwestern-most portions of the region.

The Building/Zoning Officials in each of the localities should undertake a feasibility study to determine if increasing the elevation requirements for proposed structures to be built in flood zones would lessen flood damage as well as lower flood insurance premiums for residents. The lower insurance premiums were analyzed in a 2006 FEMA-commissioned study entitled *Evaluation of the National Flood Insurance Program's Building Standards* ([www.fema.gov/library/viewRecord.do?id=2592](http://www.fema.gov/library/viewRecord.do?id=2592)). The feasibility study should be undertaken using local data sources including the latest FIRM data, FEMA Severe Repetitive Loss and Repetitive Loss Lists and known flood water depths from building permit files in the Building Department's records.

Beginning in September 2010, Gloucester County has updated their ordinances to require new structures to be constructed 2 feet above the Base Flood Elevation. This is a best practice for the County and it is not feasible to go any higher through current ordinances.

#### **Cost/Benefit Implications of Implementing Strategy I.1.10**

This strategy will have direct:

1. Benefits of reduced flood insurance premiums for Middle Peninsula residents if the locality adopts more stringent regulations.
2. Benefit of lowering future flood insurance claims during severe flooding events if the locality implements greater freeboard requirements.
3. Costs of dedicating locality staff time in the Building/Zoning Departments to develop, implement, and manage the building elevation program.

***Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/nor'easters, riverine flooding, sea level rise, tsunamis, ditch flooding, dam failure, and summer storms.***

**Strategy I.1.11 Continue to insure that floodplain/zoning/building regulations in flood prone areas are strictly enforced to prevent non-compliant development and the need to invest in additional public infrastructure in these areas in the future.**

**Strategy I.1.11 will be undertaken in the following Middle Peninsula localities:**

1. Essex County,
2. Gloucester County,
3. King William County,
4. Mathews County
5. Middlesex County,
6. Town of Tappahannock,
7. Town of Urbanna, and
8. Town of West Point.

Utilize location information gleaned from the FEMA-generated Severe Repetitive Loss List and the Repetitive Loss List as an additional source of data when county officials guide local property owners about proposed construction/development projects in flood-prone areas.

#### **Cost/Benefit Implications of Implementing Strategy I.1.11**

This strategy will have direct:

1. Benefits local officials with being able to provide historical flood occurrence data to prospective home owners/builders in flood prone areas.

2. Costs of dedicating locality staff time in the Planning/GIS Department to map these properties into the locality's data base.

**Mitigation Strategy addresses the following hazards: hurricanes, coastal flooding/nor'easters, riverine flooding, sea level rise, tsunamis, ditch flooding, dam failure, and summer storms.**

**Strategy I.1.12: Limit future development in inundation areas located below large water impoundments.**

**Strategy I.1.12 will be undertaken in the following Middle Peninsula locality:**

**1. King William County**

The impoundment with the greatest likelihood for adverse flooding impacts downstream from the dam includes the following:

Locality	Facility
King William County	Lake Anne- Located in Louisa County

King William County officials should request Dominion/Virginia Power to assist them with mapping those land areas in the county that are adversely impacted by flood waters from their periodic release of water from Lake Anna. Those maps could then be used by county officials for incorporation into future Comprehensive Plan updates as well as for creating perhaps a possible zoning ordinance overlay district showing periodic inundation areas where future development should be avoided.

**Cost/Benefit Implications of Implementing Strategy I.1.12**

This strategy will have direct:

1. Benefits to local officials with being able to guide future land use planning and development in these periodically affected properties.
2. Costs of dedicating locality staff time in the Planning/GIS Department to map these properties into the locality's data base.

**Mitigation Strategy addresses the following hazards: dam failure.**

**Strategy I.1.13 Strongly encourage the USDA - Natural Resources Conservation Services staff, Virginia Department of Conservation and Recreation's Regional Dam Safety Engineer, and the Virginia Soil and Water Conservation District Office staff to ensure that farm pond dams remain structurally sound.**

**Strategy I.1.13 will be undertaken in the following Middle Peninsula localities by the aforementioned agencies:**

1. Essex County,
2. Gloucester County,
3. King and Queen County,
4. King William County,
5. Mathews County, and
6. Middlesex County.



There is no organized database of farm pond dams in the Middle Peninsula. Since catastrophic failure of farm pond dams could have a hazardous flooding outcome for those living below them, it is critical that a database be developed by each locality to ensure emergency response actions and mitigation activities are undertaken.

The agencies listed above have a working knowledge within Middle Peninsula communities of where some of the larger dam structures may be located since they have a history of working with farmers on various farmland enhancement and subsidy projects.

For the USDA and the Virginia Soil and water Conservation Districts King and Queen, King William and Essex Counties are served by an office in Tappahannock while Middlesex, Gloucester and Mathews Counties are served by these agencies located in Gloucester County. As for Virginia Department of Conservation and Recreation's there is one Regional Dam Safety Engineer that serves all Middle Peninsula.

A written request from the County Administrator/Emergency Services Coordinator in each of the six Middle Peninsula counties should be made to these two agencies requesting an inventory of all dams that they are aware of as well as any structural design/physical condition information that they may have about the dam.

This information will be used by County Planning Officials when they evaluate land development requests during the early planning stages of a proposed project.

### **Cost/Benefit Implications of Implementing Strategy I.1.13**

This strategy will have direct:

1. Benefits local officials with being able to locate and provide a vulnerability assessment of these structures for future emergency planning strategies.
2. Costs to the USDA and VSWCD agencies with the dedication of staff time and resources to gather and synthesize this data for local government use.

***Mitigation Strategy addresses the following hazards: dam failure.***

### **Strategy I.1.15: Promote coastal construction techniques that will minimize soil erosion and shoreline damage caused by coastal storm surges.**

**Strategy I.1.15 will be undertaken in the following Middle Peninsula localities:**

1. **Essex County,**
2. **Gloucester County,**
3. **King and Queen County,**
4. **King William County,**
5. **Mathews County,**
6. **Middlesex County,**
7. **Town of Tappahannock,**
8. **Town of Urbanna, and**
9. **Town of West Point.**

Locality staff will work with engineers from the Virginia Marine Resources Commission (VMRC) to determine what coastal construction techniques can be used by waterfront property owners to lessen coastal erosion/flooding along the water's edge during severe storm events.

Additionally as FEMA developed new Flood Insurance Rate Maps a new information layer was added called the Limit of Moderate Wave Action (LiMWA) that identifies the 1.5-foot wave height. With this new information communities and property owners can make more informed decision about reducing their coastal flood risk.

### **Cost/Benefit Implications of Implementing Strategy I.1.15**

This strategy will have direct:

1. Benefits local residents with waterfront property by providing design options that will lessen adverse impacts from flood waters resulting from storm surges.
2. Costs of dedicating locality staff time to work with VMRC staff to develop best management design solutions that will mitigate soil erosion and other environmental damages.

***Mitigation Strategy addresses the following hazards: coastal/shoreline erosion.***

### **Strategy I.1.18: Create a GIS layer of data showing pond locations, their size, inspection data, and dry hydrant information to improve fire response.**

**Strategy I.1.18 will be undertaken in the following Middle Peninsula locality:**

1. Gloucester County,
2. Middlesex County, and
3. King William County.

### **Cost/Benefit Implications of Implementing Strategy I.1.18**

This strategy will have direct:

1. Benefits to local fire departments by having a data base of water bodies and dry fire hydrant information when responding to fires.
2. Costs of GIS/Community Development staff time with data gathering, data input and data maintenance of the County's GIS system.

***Mitigation Strategy addresses the following hazards: wildfires, droughts, lightning volcanoes, HAZMAT***

### **Strategy I.1.19: Integrate mitigation strategies into locality plans, policies, codes and programs across disciplines and departments.**

**Strategy I.1.19 will be undertaken in the following Middle Peninsula localities:**

1. Essex County,
2. Gloucester County,
3. King and Queen County,
4. King William County,
5. Mathews County,
6. Middlesex County,
7. Town of Tappahannock,

8. **Town of Urbanna, and**
9. **Town of West Point.**

The localities listed above will work to continue integrating mitigation strategies into regional, county, and/or town plans (ie. Comprehensive Plan, Stormwater Management Plan, Water Supply Plan, etc), policies, codes (ie. ordinances) and programs to help support hazard risk reduction. According to FEMA there are two primary ways to effectively accomplish Plan Integration:

1. Integrate natural hazard information and mitigation policies and principles into local planning mechanism and vice versa.
  - Include information on natural hazards (past events, potential impacts, and vulnerabilities)
  - Identify hazard-prone areas throughout the community.
  - Develop appropriate goals, objectives, policies, and projects.
2. Encourage collaborative planning and implementation and inter-agency coordination:
  - Involve key community officials who have the authority to execute policies and programs to reduce risk.
  - Collaborate across department s and agencies with key staff to help share knowledge and build relationships that are important to the successful implementation of mitigation activities.

#### **Cost/Benefit Implications of Implementing I.1.19**

This Strategy will have direct:

1. Benefits to localities will include enhanced risk reduction through improved coordination.
2. Benefits to localities will include better defined roles of locality staff (ie. planners, emergency managers, engineers, etc.) in improving disaster resiliency.
3. Cost is the staff time required to develop and integrate mitigation strategies into locality plans and policies.

***Mitigation Strategy addresses the following hazards: hurricanes, ice storms, tornadoes, coastal flooding/nor'easters, coastal/shoreline erosion, sea level rise, snow storms, riverine flooding, wildfires, high winds/windstorms, dam failure, droughts, lightning, earthquakes, shrink/swell soils, extreme cold, extreme heat, land subsidence/karsts, landslides, tsunamis, volcanoes, air quality, HAZMAT, ditching flooding, and summer storms.***

**Objective I.2: Provide protection for critical public facilities and essential services.**

**Objective I.3: Middle Peninsula localities will support implementation of structural and nonstructural mitigation activities to reduce exposure to natural and man-made hazards.**

**Strategy I.3.1: Mitigation projects that will result in protection of public or private property from natural hazards. Eligible projects include, but are not limited to:**

- Acquisition of hazard prone properties,
- Elevation of structures in flood prone areas,
- Minor structural flood control projects,
- Relocation of structures from hazard prone areas,
- Retrofitting of existing buildings and facilities,
- Retrofitting of existing buildings and facilities for shelters,

- Infrastructure protection measures,
- Storm water management improvements,
- Advanced warning systems and hazard gauging systems (weather radios, reverse-911, stream gauges, I-flows),
- Targeted hazard education, and
- Installation of generator connections for shelters.

**Strategy 1.3.1 will be undertaken in the following Middle Peninsula localities:**

I. Gloucester County

As numerous county buildings have experienced repetitive damage due to flooding and storm events these structures will be mitigated to reduce or eliminate the potential for damage associated with natural hazards.

**Cost/Benefit Implications of Implementing Strategy 1.3.1**

This strategy will have direct:

1. Benefits to the private and public infrastructure by mitigating impacts from natural hazards.
2. Benefits to the general public through hazard education programs to prepare for impacts.
3. Benefits for FEMA by reducing the number of properties on the Repetitive Loss and Severe Repetitive Loss Lists and subsequent flood insurance claims.
4. Cost for localities include retrofitting existing buildings and facilities, implementing advanced warning systems, maintenance of acquired hazard prone properties, installation of stormwater management practices, as well as deploying hazard education.
5. Costs for FEMA through expenditure of Hazard Mitigation Funds for home elevations and land acquisitions in flood prone areas.

***Mitigation Strategy addresses the following hazards: hurricanes, ice storms, tornadoes, coastal flooding/intrusions, coastal/shoreline erosion, sea level rise, snow storms, riverine flooding, wildfires, high winds/windstorms, dam failure, droughts, lightning, earthquakes, shrink/expand soils, extreme cold, extreme heat, land subsidence/karsts, landslides, tsunamis, volcanoes, air quality, HAZMAT, ditching flooding, and summer storms.***

**Goal 2: Improve community emergency management capabilities.**

**Objective 2.1: Improve the ability of the jurisdictional emergency managers to communicate with residents and businesses during and following natural hazard emergencies.**

**Objective 2.2: Improve communications between the emergency managers working in the Middle Peninsula jurisdictions and other nearby localities.**

**Strategy 2.2.1: Formalize mutual aid agreements to coordinate the region's fire and emergency medical units to ensure a quick and efficient response to these severe weather events.**

**Strategy 2.2.1 will be undertaken in the following Middle Peninsula localities:**

1. Essex County,
2. Gloucester County,