MIDDLE PENINSULA

#### **COMMISSIONERS**

Essex County Vacant Hon. Edwin E. Smith, Jr. Hon. John C. Magruder Mr. Michael A. Lombardo

Town of Tappahannock *Hon. Roy M. Gladding* 

Gloucester County Hon. Ashley C. Chriscoe (Vice-Chairman) Dr. William G. Reay Hon. Michael R. Winebarger

King and Queen County Hon. Sherrin C. Alsop Hon. R. F. Bailey Mr. Thomas J. Swartzwelder (Chairman)

King William County Hon. David E. Hansen Hon. Travis J. Moskalski (Treasurer) Mr. Eugene J. Rivara

Town of West Point Hon. James Pruett

Mathews County Hon. George C. Morrow Mr. Thornton Hill Mr. Michael C. Rowe Ms. Melinda Conner

Middlesex County Mr. Gordon E. White Hon. Wayne H. Jessie, Sr. Mr. Matthew L. Walker Hon. Kathy H. Swinehart

Town of Urbanna Hon. Diane Gravatt Ms. Holly Gailey

Secretary/Director Mr. Lewis L. Lawrence

#### **MEMORANDUM**

TO: MPPDC Board of Commissioners
FROM: Lewis Lawrence, Executive Director *Mathematication*DATE: November 14, 2019

RE: November Commission Meeting

The Middle Peninsula Planning District Commission will host its monthly meeting on Wednesday, November 20, 2019 at 7:00 p.m. in the Regional Board Room at the Middle Peninsula Planning District Commission office in Saluda.

Enclosed are the November meeting agenda and supporting materials for your review prior to the meeting.

If you have any questions concerning material in your agenda packet, please give me a call at 804-758-2311 or email me at <u>LLawrence@mppdc.com</u>.

I look forward to seeing you on November 20<sup>th</sup>!

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# Middle Peninsula Planning District Commission Meeting 7:00 P.M. Wednesday, November 20, 2019 125 Bowden Street Saluda VA 23149

- I. Welcome and Introductions
- II. Approval of October Minutes
- III. Approval of October Financial Report
- IV. Executive Director's Report on Staff Activities for the Month of November
- V. MPCBPAA Update
- VI. MPA Update
- VII. MPPDC Public Relations/Communications Update
- VIII. Public Comment

# **AGENDA ITEMS FOR DISCUSSION**

- IX. Coastal Zone Management Project Discussion
- X. Sanctuary County Second Amendment Discussion
- XI. Annual CEDS Update
- XII. General Legislative Discussion
- XIII. FY19 Audit Presentation
- XIV. WIP III Update
- XV. Other Business
- XVI. Adjournment

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# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION October 23, 2019 Saluda, Virginia

# I. <u>Welcome and Introductions</u>

The monthly meeting of the Middle Peninsula Planning District Commission was held in the Regional Board Room at the Middle Peninsula Planning District Commission office in Saluda, Virginia on Wednesday, October 23, 2019, at 7:00 p.m. MPPDC Chairman Swartzwelder welcomed everyone in attendance.

# **Commissioners Present**

Essex County: Edwin "Bud" Smith, Jr., John Magruder King William County: Eugene Rivara King and Queen County: Tom Swartzwelder Gloucester County: Michael Winebarger Mathews County: Mindy Conner, G.C. Morrow, Mike Rowe, Tim Hill Middlesex County: Kathy Swinehart, Gordon White

# **Commissioners Absent**

Essex County: Michael Lombardo King William County: Travis Moskalski, David Hansen King and Queen County: Sherrin Alsop, R.F. Bailey Gloucester County: Ashley Chriscoe, Dr. Willy Reay Middlesex County: Matt Walker, Wayne Jessie Town of Tappahannock: Monte "Roy" Gladding Town of Urbanna: Holly Gailey, Dianne Gravatt Town of West Point: James Pruett

# <u>Also in Attendance</u>

Lewis Lawrence, MPPDC Executive Director Beth Johnson, MPPDC Finance Director Heather Modispaw, MPPDC Chief Finance Officer Dawn Mantell, MPPDC Secretary Jessica Roy, MPPDC Emergency Management Planner Guests

# II. <u>Approval of September Minutes</u>

Chairman Swartzwelder asked whether there were any corrections or changes to the September Minutes. There being no corrections to the Minutes, Chairman Swartzwelder requested a motion to approve the September Minutes. Mr. Smith moved that the September Minutes be approved. Mr. Hill seconded the motion; motion carried.

# III. Approval of September Financial Report

Chairman Swartzwelder asked whether there were any questions regarding the September financial report before being approved subject to audit. There being no questions, Chairman Swartzwelder requested a motion to approve the September financial report subject to audit. Mr. Rivara moved to approve the September financial report subject to audit. Mr. Winebarger seconded the motion; motion carried. Beth MPPDC Minutes October 23, 2019 Page 2

Johnson, MPPDC Finance Director introduced the new Chief Finance Officer, Heather Modispaw. Mrs. Johnson will be retiring at the end of December.

# IV. Executive Director's Report on Staff Activities for the Month of October

Chairman Swartzwelder requested MPPDC Executive Director, Lewie Lawrence review the Executive Director's Report on Staff Activities for the month of October. The Executive Director's Report on staff activities is developed at a monthly staff meeting, organized by PDC Service Centers, and the activities are used to report grant funding activities.

Mr. Lawrence directed the Commissioners' attention to several items:

- Convened a Department of Environmental Quality senior leadership team tour of the Middle Peninsula to visit and discuss coastal flooding within the Resource Protection Area of the Chesapeake Bay Preservation Act. DEQ staff will reconvene with the Middle Peninsula local government administrators in November to discuss local options for managing recurrent sunny day flooding at the local parcel scale. MPPDC Executive Director, Lewie Lawrence stated DEQ staff members were taken to MP areas that are without mitigation and living shorelines to help them understand tidal flooding and stormwater flooding and the difference between. Mr. Lawrence stated he will keep the Commission up to date as this effort continues.
- Attended the 2019 Living Shorelines Tech Transfer Workshop held in Beaufort, North Carolina. The workshop focused on the newest trends and approaches for designing, building and monitoring living shorelines. MPPDC Executive Director, Lewie Lawrence reported there were people from all over the United States in attendance to talk about how they use living shorelines. The common problem heard was how living shorelines aren't being designed to FEMA standards, causing them to fail.
- Middle Peninsula *Fight the Flood* program MPPDC Executive Director, Lewie Lawrence reported 6 different companies have now signed on to provide specialized services to help homeowners with flooding issues.
- Received notice of approval of application for recapitalization of revolving loan fund from DEQ Virginia Clean Water Financing and Assistance Program. MPPDC Executive Director, Lewie Lawrence reported \$200k was received to continue to repair septic systems in the Middle Peninsula.
- As of October 17<sup>th</sup>, 28 Septic Pumpout applications have been mailed, 1 incomplete application has been received, 20 applications have been approved, 20 vouchers have been issued and there have been 11 completions. MPPDC Executive Director, Lewie Lawrence stated there is \$13k in funding available for Middle Peninsula residents to have their septic system pumped. Local government administrators were asked to share this information with their localities.

# MPPDC Minutes October 23, 2019 Page 3

Commissioners were encouraged to contact Mr. Lawrence with any questions regarding the staff activities reported for the month of October.

# V. <u>MPCBPAA Update</u>

Ms. Mindy Conner, PAA Chair stated the next PAA meeting is set for November 8<sup>th</sup>.

# VI. <u>MPA Update</u>

None.

# VII. <u>MPPDC Public Relations/Communications Update</u>

Stephanie Heinatz, Consociate Media reported the new website <u>http://beyondthewatershed.com</u> is now live. This website was designed as one of the deliverables of the WIP III to "Fight the Flood" and will assist in telling the story of what is happening in the Middle Peninsula. The Septic Pumpout press release has been submitted to local media for publishing and work continues on "Fight the Flood".

# VIII. <u>Public Comment</u>

None.

# IX. <u>Ann Phillips, Special Assistant to the Governor – the PDC's role in the</u> <u>Virginia Coastal Resilience Master Plan</u>

Rear Admiral Ann Phillips (Retired), Special Assistant to the Governor for Coastal Adaptation and Protection has been charged with the task of building a master plan setting priorities for reducing the impacts of tidal and storm-surge flooding, and coordinate those efforts at local, state, and federal levels. A PowerPoint presentation was provided and topics discussed were: Executive Order 24; Coastal Adaptation Area -Coastal Planning Districts and Regional Commissions; State Priorities; State-Wide Needs; and What do Planning Districts/Regional Commission's Want.

# X. <u>Eric Letsinger, Quantified Ventures – the use of environmental impact</u> <u>bonds for resilience measures</u>

Ben Cohen, Director of Quantified Ventures provided a PowerPoint presentation. Quantified Ventures develops outcome solutions, performance metrics, aligns and coordinates stakeholders. Investors provide up-front capital through bond investment. Public entity or Service Providers construct projects to help meet environmental outcomes or other key targets. Public and/or Private Entities repay investors based on achievement of outcomes. An Evaluator verifies that project outcomes are achieved.

# XI. <u>Lisa Schroeer, Standard & Poor's – the credit rating process, and risks</u> <u>and opportunities for localities as they attempt to address climate</u> <u>change impacts</u>

Lisa Schroeer, Sector Lead for Local Government Ratings at Standard & Poor's provided a PowerPoint presentation focusing on climate change, extreme weather events and how they are factored into local government credit ratings. Climate Change

# MPPDC Minutes October 23, 2019 Page 4

will be increasingly considered in the rating analysis. Consideration is given to opportunities that may exist for municipal entities to mitigate climate change risk through proper planning and improving system resiliency. In other words, if climate change is beginning to affect a localities economy as evidenced by decreased property values, population, school enrollment, etc. and the locality is not investing in mitigation strategies it may see a downgrade of its bond rating which will lead to difficulty in financing future needs.

# XII. <u>Evan Glassman, New Paradigm Underwriters – parametric insurance</u> <u>and how it can be used by communities for a variety of resilience projects</u>

Gloria Hendrickson, Head of Underwriting & Risk at New Paradigm Underwriters provided a PowerPoint presentation on Parametric Insurance. Parametric Insurance is a supplemental insurance that protects what traditional insurance does not. Parametric Insurance is ground-up protection providing immediate coverage of loss, with no exclusion, no deductibles and can provide coverage for living shorelines and engineered septic systems (currently uninsurable through usual insurance coverage) as long as an event triggers the need for recovery. In other words, infrastructure that has previously been uninsurable (living shorelines and engineered septic systems) can now be insured although at a cost.

# XIII. Other Business

Commissioner John Magruder stated 13 participants from VEDP, VTC and GO Virginia toured a local sawmill in Essex County. The visit went extremely well and was part of a Fam Tour highlighting the natural resource (Blue/Green) economy of the Middle Peninsula.

Del. Keith Hodges stated that the Middle Peninsula Alliance Breakfast with the Bankers event went well and produced 2 contacts to discuss investment opportunities in the MPA.

# XIV. Adjournment

Chairman Swartzwelder requested a motion to adjourn. Mr. Rivara so moved, Mr. Winebarger seconded, motion carried.

\*Note: All handouts distributed at a meeting are filed in the official MPPDC record book of the minutes. Copies of all PowerPoint presentations, if any, are filed with the official minutes.

COPY TESTE:

(Secretary)

# **Project Financial Report**

#### Middle Peninsula Planning District Commission Period Ending: 10/31/2019

11/07/2019 4:03:41 pm

|       |                                   |              | E          | xpenditures   |            |          |              |            |
|-------|-----------------------------------|--------------|------------|---------------|------------|----------|--------------|------------|
| Code  | Description                       | Budget       | Curr Month | Project Total | Un/Over    | % Budget | Revenues     | Balance    |
| 30013 | EE&CBG Project                    | 4,565.00     | 92.10      | 4,947.64      | (382.64)   | 108.38%  | 5,033.04     | 85.40      |
| 30111 | Blue/Green Infrastructure PDC f   | 0.00         | 0.00       | 0.00          | 0.00       | 0.00%    | 0.00         | 0.00       |
| 30117 | Urbanna Comp Plan Update          | 6,250.00     | 4,357.71   | 5,621.71      | 628.29     | 89.95%   | 6,000.00     | 378.29     |
| 30118 | MPA Staff Support                 | 27,574.89    | 2,318.33   | 6,408.46      | 21,166.43  | 23.24%   | 4,090.13     | (2,318.33  |
| 30170 | MPBDP Staff Support               | 22,374.22    | 93.03      | 22,819.88     | (445.66)   | 101.99%  | 25,644.01    | 2,824.13   |
| 30215 | TDM Marketieng                    | 24,844.00    | 2,908.53   | 20,986.96     | 3,857.04   | 84.47%   | 15,826.52    | (5,160.44  |
| 30216 | FY20 TDM Operating                | 84,807.00    | 5,154.28   | 16,125.79     | 68,681.21  | 19.01%   | 8,778.00     | (7,347.79  |
| 30317 | FY20 Rural Transportation Planr   | 72,391.00    | 4,918.38   | 21,237.93     | 51,153.07  | 29.34%   | 0.00         | (21,237.93 |
| 30420 | Onsite Loan Management            | 179,713.02   | 806.54     | 163,483.55    | 16,229.47  | 90.97%   | 196,100.99   | 32,617.44  |
| 30428 | WQIF 2016, \$183500 RLF match     | 216,500.00   | 18,275.69  | 203,537.17    | 12,962.83  | 94.01%   | 181,264.90   | (22,272.27 |
| 30450 | Septic Pumpout                    | 21,804.00    | 729.11     | 3,323.18      | 18,480.82  | 15.24%   | 154.08       | (3,169.10  |
| 30502 | Water Supply Planning             | 0.00         | (0.01)     | 0.00          | 0.00       | 0.00%    | 0.00         | 0.00       |
| 31002 | GA Lobby FY09                     | 71,787.50    | 0.00       | 46,478.84     | 25,308.66  | 64.75%   | 69,731.75    | 23,252.93  |
| 31208 | MP/NN Regional Debris Manage      | 43,000.00    | 236.68     | 43,678.05     | (678.05)   | 101.58%  | 35,246.21    | (8,431.84  |
| 31209 | Re-entry Plan                     | 44,050.00    | 3,703.78   | 27,816.37     | 16,233.63  | 63.15%   | 11,047.10    | (16,769.27 |
| 31210 | Emergency Mgmt FY19-FY20          | 49,500.00    | 7,034.32   | 39,510.62     | 9,989.38   | 79.82%   | 19,885.01    | (19,625.63 |
| 31500 | Living Shoreline Incentive Progra | 26,196.92    | 428.68     | 16,238.89     | 9,958.03   | 61.99%   | 30,547.90    | 14,309.03  |
| 32015 | PAA Staff Support                 | 12,200.00    | 1,278.39   | 5,248.09      | 6,951.91   | 43.02%   | 4,200.00     | (1,048.09  |
| 32017 | NAWCA PAA project                 | 75,000.00    | (19.20)    | 75,243.37     | (243.37)   | 100.32%  | 75,000.00    | (243.37    |
| 32144 | Coastal TA FY19                   | 69,000.00    | 131.64     | 71,564.32     | (2,564.32) | 103.72%  | 55,215.36    | (16,348.96 |
| 32145 | CZM Dredging                      | 50,000.00    | 369.90     | 51,341.64     | (1,341.64) | 102.68%  | 45,000.00    | (6,341.64  |
| 32146 | ANPDC EcoTourism II               | 48,263.00    | 202.84     | 52,297.96     | (4,034.96) | 108.36%  | 35,175.13    | (17,122.83 |
| 32147 | ANPDC Rural Enhancement Autl      | 5,000.00     | 0.78       | 4,985.88      | 14.12      | 99.72%   | 5,000.00     | 14.12      |
| 32148 | NNPDC WWF Video                   | 5,000.00     | 6.74       | 5,272.15      | (272.15)   | 105.44%  | 4,237.13     | (1,035.02  |
| 32149 | WIP III Update                    | 21,500.00    | 225.48     | 22,444.82     | (944.82)   | 104.39%  | 21,500.00    | (944.82    |
| 32150 | CZM Extraction Fee Study          | 15,000.00    | 2,020.40   | 14,139.26     | 860.74     | 94.26%   | 12,118.86    | (2,020.40  |
| 32151 | NFWF Landowners Living Shorel     | 199,914.09   | 737.76     | 9,526.12      | 190,387.97 | 4.77%    | 4,475.64     | (5,050.48  |
| 32152 | DCR Fight the Flood               | 56,345.26    | 2,147.48   | 8,201.41      | 48,143.85  | 14.56%   | 0.00         | (8,201.41  |
| 32153 | Coastal TA FY20                   | 69,000.00    | 5,238.87   | 5,238.87      | 63,761.13  | 7.59%    | 0.00         | (5,238.87  |
| 32154 | ANPDC EcoTourism3                 | 0.00         | 8,643.20   | 8,643.20      | (8,643.20) | 0.00%    | 0.00         | (8,643.20  |
| 32155 | DEQ Planner                       | 65,000.00    | 2,972.03   | 2,972.03      | 62,027.97  | 4.57%    | 0.00         | (2,972.03  |
| 38020 | Local Projects                    | 221,020.00   | 4,191.70   | 30,281.36     | 190,738.64 | 13.70%   | 140,262.51   | 109,981.1  |
|       | Totals:                           | 1,807,599.90 | 79,205.16  | 1,009,615.52  | 797,984.38 | 55.85%   | 1,011,534.27 | 1,918.75   |

# Balance Sheet by Category

| Middle Penins<br>Period Ending<br>Format: 1 Boa |   |                              |         | Run Date:<br>Run Time:<br>Page 1 of 1 | 11/7/19<br>4:09:18 pm |
|---|---|------------------------------|---------|---------------------------------------|-----------------------|
| Assets:   |   |                              |         |                                       |                       |
|   | Cash in Bank                            | 472                          | ,875.16 |                                       |                       |
|   | Cash in Bank, Restricted                | 399                          | ,857.58 |                                       |                       |
|   | Receivables                             | 277                          | ,966.16 |                                       |                       |
|   | Property & Equipment                    | 2                            | ,008.29 |                                       |                       |
|   | Prepaid Pension (Deferred Outflows)     | 10                           | ,096.25 |                                       |                       |
|   |   | Assets:                      | -       | \$1,10                                | 52,803.44             |
| Liabilities:                                    |   |                              |         |                                       |                       |
|   | Accounts Payable                        | 32                           | ,395.85 |                                       |                       |
|   | VRA Loan Payables                       | 355                          | ,576.33 |                                       |                       |
|   | Payroll Withholdings                    |                              | (0.03)  |                                       |                       |
|   | Accrued Leave                           | 45                           | ,754.63 |                                       |                       |
|   | Deferred Revenue                        | (5,                          | 261.72) |                                       |                       |
|   | Deferred Inflows (VRS)                  | 113                          | ,784.00 |                                       |                       |
|   | Net Pension Liabilities                 | 8                            | ,337.00 |                                       |                       |
|   | Cost Allocation Control                 | 6                            | ,907.06 |                                       |                       |
|   |   | Liabilities:                 |         | \$5!                                  | 57,493.12             |
| Equity:   |   |                              | -       |                                       |                       |
|   | Local Initiatives/Information Resources | 133                          | ,291.44 |                                       |                       |
|   | Economic Development                    | 1                            | ,521.17 |                                       |                       |
|   | Transportation Programs                 | (33,                         | 746.04) |                                       |                       |
|   | Emergency Management Projects           | (44,                         | 826.31) |                                       |                       |
|   | Onsite Repair & Pumpout                 | 7                            | ,579.46 |                                       |                       |
|   | Housing                                 | (                            | 153.38) |                                       |                       |
|   | Coastal Community & Environmental       | (59,                         | 596.25) |                                       |                       |
|   | Public Access Auth Programs             | (1,                          | 291.34) |                                       |                       |
|   | Temporarily Restricted                  | 179                          | ,741.44 |                                       |                       |
|   | General Fund Balance                    | 422                          | ,790.13 |                                       |                       |
|   |   | Equity:                      | _       | \$60                                  | 05,310.32             |
|   |   | Total Liabilities and Equity | -       |                                       | 52,803.44             |
|   |   | Balance:                     | =       |                                       | \$0.00                |

# Agencywide R&E by Category

| Middle Peninsula Planning District Commission |              |            |            | Run Date: 11/7/2019 |         |  |  |
|---|--------------|------------|------------|---------------------|---------|--|--|
| Period Ending: 10/31/2019                     |              |            |            | Time: 4:09:52 p     | m       |  |  |
| ormat: 1 Agencywide R&E                       | Page         | 1 of 1     |            |                     |         |  |  |
| Vith Indirect Cost Detail                     |              |            |            |                     |         |  |  |
| Code & Description                            | Budget       | Current    | YTD        | Un/Over             | % Bud   |  |  |
| Revenues                                      |              |            |            |                     |         |  |  |
| Local Match                                   | 0.00         | 0.00       | 634.90     | (634.90)            | 0.00%   |  |  |
| Local Annual Dues                             | 135,099.00   | 0.00       | 135,099.00 | 0.00                | 100.00% |  |  |
| Local Other Revenues                          | 40,446.00    | 0.00       | 33,132.00  | 7,314.00            | 81.92%  |  |  |
| Local Other Organizations                     | 21,044.00    | 4,090.13   | 4,090.13   | 16,953.87           | 19.44%  |  |  |
| State Revenues                                | 441,863.00   | 11,139.00  | 10,504.10  | 431,358.90          | 2.38%   |  |  |
| Federal Revenues                              | 526,216.00   | 83,327.09  | 102,132.77 | 424,083.23          | 19.41%  |  |  |
| Miscellaneous Income                          | 13,000.00    | 2,629.24   | 7,646.27   | 5,353.73            | 58.82%  |  |  |
| RevolvingLoan Program Income                  | 14,500.00    | 920.13     | 54,108.17  | (39,608.17)         | 373.16% |  |  |
| Revenues                                      | 1,192,168.00 | 102,105.59 | 347,347.34 | 844,820.66          | 29.14 % |  |  |
| xpenses                                       |              |            |            |                     |         |  |  |
| Personnel                                     | 450,844.00   | 39,134.97  | 144,107.80 | 306,736.20          | 31.96%  |  |  |
| Facilities                                    | 34,256.00    | 2,790.92   | 10,801.69  | 23,454.31           | 31.53%  |  |  |
| Communications                                | 3,931.00     | 345.91     | 1,379.87   | 2,551.13            | 35.10%  |  |  |
| Equipment & Supplies                          | 4,400.00     | 77.04      | 651.44     | 3,748.56            | 14.81%  |  |  |
| Travel  | 5,025.00     | 143.77     | 1,144.41   | 3,880.59            | 22.77%  |  |  |
| Professional Development                      | 13,210.00    | 289.02     | 5,218.69   | 7,991.31            | 39.51%  |  |  |
| Contractual                                   | 548,015.00   | 32,145.03  | 162,800.62 | 385,214.38          | 29.71%  |  |  |
| Miscellaneous                                 | 57,325.00    | 4,278.48   | 17,829.17  | 39,495.83           | 31.10%  |  |  |
| Regional Share                                | 0.00         | 0.00       | 634.90     | (634.90)            | 0.00%   |  |  |
| Expenses                                      | 1,117,006.00 | 79,205.14  | 344,568.59 | 772,437.41          | 30.85 % |  |  |
| Agency Balance                                | 75,162.00    |            | 2,778.75   |                     |         |  |  |

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# Middle Peninsula Planning District Commission Executive Director's Report of Regional Progress November 13, 2019

**Note:** On May 23, 2018, the Commission voted to direct staff to email all future documents including the Commission meeting packets in an effort to save on postage. As we strive to make this report more informative and user friendly, some previously contained information may now be accessed by clicking on the following link(s):

- For Demographic Information: http://virginialmi.com/report\_center/community\_profiles/5109000318.pdf
- For MPPDC Website: <u>http://www.mppdc.com/</u>

#### MPPDC Staff and Contact Information

#### **Executive Director: Lewis Lawrence**

Contact Info: <u>llawrence@mppdc.com</u> (804) 758-2311x24 (804) 832-6747 (cell) Programs: *Coastal Zone Technical Assistance, Local Initiatives, Public Access Authority* 

### **Finance Director: Beth Johnson**

Contact Info: bjohnson@mppdc.com (804) 758-2311x22 Programs: Commuter/Employer Transportation Services, Septic Repair & Pumpout Assistance, Living Shoreline Incentive Program, Revolving Loan Programs Administration, PDC Finance & Grants Administration, PAA Staff Support, MPA Staff Support

### Planner 1: Vacant

Contact Info: (804) 758-2311x28 Programs: *Rural Transportation Planning* 

### Planner 1: Jessica Roy

Contact Info: jroy@mppdc.com (804) 758-2311x26 Programs: *Regional Emergency Planning* 

### Special Projects Planner: Jackie Rickards

Contact Info: jrickards@mppdc.com (215) 264-6451 (cell) Programs: Environmental Programs, Hazard Mitigation Planning, Grant Writing, Graphic Arts

### Secretary: Dawn Mantell

Contact Info: <u>dmantell@mppdc.com</u> (804) 758-2311x21 Programs: *Septic Pumpout Assistance, MPA Staff Support, PAA Staff Support, Facilities Scheduling*  • Updated www.mppdc.com website – meeting notices, reports, news releases, GoVA meetings, and MPA notices, etc.

# COASTAL COMMUNITY DEVELOPMENT/ ENVIRONMENTAL Funding – VDEQ, VIMS, VDCR, local match from MPPDC General Fund & partners

# Project 31500 - Living Shoreline Incentive Program RLF

MPPDC submitted a proposal to the National Fish and Wildlife Foundation for VIMS. The objective of this project is to leverage previous funding from NFWF to install ovster bag sills at two publicly-owned (MPCBPAA) properties on and monitor them for a year. In addition, existing oyster bag sill installations at four private locations will be monitored to determine overall project effectiveness. This work will provide recommendations for installations along fetch-limited shorelines of Chesapeake Bay.

- Received phone call from Gloucester resident regarding LSIP program. Referred to Tidewater SWCD • for VCAP funding information. Homeowner unhappy with MPPDC LSIP terms. Feels that interest rate is too high.
- Executed ACH loan payments for loans. All MPPDC loan funding programs require that loan recipients • authorize loan payments to be made automatically from loan recipients' bank accounts. Loan clients authorize the payments at loan closing (ACH Authorizations). MPPDC staff process these payments on the 15<sup>th</sup> of each month. This places the onus to not make a payment on the loan client contacting MPPDC staff prior to the loan processing date of the  $12^{th}$  of the month to request a payment be held. This has significantly reduced defaults and delinquent repayments of MPPDC loans.
- Remaining uncommitted funds \$230,012.

# Project 32017 – NAWCA PAA Acquisitions

The Wetlands Conservation on the Middle Peninsula of Virginia Phase I proposal is the first in a series of projects planned by the Middle Peninsula District Commission (MPPDC) in coordination with local, state and federal agencies, non-government organizations and landowners to protect key wetlands along the Chesapeake *Bay. This project will employ a novel, creative and cost effective land conservation model in order to perpetually* protect 77.05 acres of coastal habitat.

Consulted with Christina Ryder, USFW Grant liaison regarding start of project close out reporting. •

# Project 32144 – Virginia Coastal TA FY19

This project provides ongoing support to member localities of the Planning District Commission and other stakeholders committed to improving community development and coastal management within the coastal zone.

- Consulted with Dave Evans, DEQ TMDL Coordinator for the Mattaponi TMDL. Discussed submitting an application to repair septic systems.
- Convened two November meetings of the Local Government Administrators (LGA). The first meeting • was a special meeting to discuss managing flooding within the RPA called by Jutta Schneider, Director, Water Planning Division Virginia Department of Environmental Quality (VDEQ) and Russ Baxter, Deputy Director of Soil and Water Conservation and Dam Safety and Floodplain Department of Conservation and Recreation. The second meeting was the regular monthly LGA meeting. Chuck Walsh, Director of the MP/NN Community Services Board (CSB) spoke on the current financial challenges managing the CSB.
- Participated in the Fall 2019 Rotating Resilience Roundtables held at VIMS. Roundtables are designed to • facilitate interdisciplinary engagement of faculty and stakeholders with different coastal resilience themes, and to stimulate problem identification, critical thinking, and alignment between the real-world resilience issues in the Commonwealth and the scientific questions.

- Consulted with Hal Bourque, Chair of the Mathews County Economic Development Authority regarding financial assistance for a dredging startup company. Discussed GO Virginia funding concepts.
- Consulted with David Fridley, Three Rivers Health District regarding flooding and septic drain field elevation issues.
- Consulted with Pat Coady, Eastern Shore Dredging Coordinator interested in partnering to consolidate dredging activity and the possible use of hydro drones across the Middle Peninsula and the Eastern Shore. Agreed to continue the conversation on opportunities.
- Convened the Fall meeting of the Middle Peninsula Chesapeake Bay Public Access Authority. Agenda items included: Review of new signage for PAA holding and discussion of financial matters related to VOF easement award.
- Consulted with a Gloucester County resident regarding loan and grant funding for a living shoreline project.
- Consulted with an Essex County resident interested in public hunting on land owned by the Public Access Authority in Middlesex County. Coordinated with the Middlesex County Administrator to obtain permission to open the property for public hunting and under what conditions.
- Consulted with Gloucester County resident interested in obtaining information regarding socioeconomic characteristics of the Middle Peninsula.
- Attend the Middle Peninsula Local Planners Roundtable Meeting to discuss solar management with Ben Leach, DEQ Stormwater Lead.
- Consulted with a Mathews County resident with a failed clear stream engineered septic system and the inability to have the private sector respond to the septic repair. Coordinated with Three Rivers Health District staff for assistance.
- Consulted with Scott Bruce, DEQ Groundwater Program regarding Mathews County resident interested in groundwater withdrawal within Mathews County.
- Consulted with Boyd Wiley, DEQ Clean Water Program regarding the tax-exempt status of the Middle Peninsula Planning District Commission for consideration under a new pilot program.
- Drafted and submitted a final report and final project summary to Virginia Coastal Zone Management Program.

### Project 32145 – Dredged Material Siting: Fast-Track Permitting and Beneficial Use Program

This project will help to help localities begin to use their new authority and resources for local dredging projects by identifying opportunities for beneficial use of dredged material. In part, a channel analysis will be conducted by Virginia Institute of Marine Science (VIMS) Shoreline Studies Program to determine the best locations for dredged material. Additionally, the Virginia Coastal Policy Center (VCPC) will conduct legal research associated with HR 1096.

- Consulted with Melissa Fularon, Grant Administrator from the Virginia Port Authority regarding contractual and financial coordination for the Middle Peninsula dredging projects.
- Consulted with Pat Coady, Eastern Shore Dredging Coordinator interested in partnering to consolidate dredging activity and the possible use of hydro drones across the Middle Peninsula and the Eastern Shore. Agreed to continue the conversation on opportunities.
- Drafted and submitted a final report and final project summary to Virginia Coastal Zone Management Program.

# Project 32146 – ANPDC Ecotourism II

This project will build on efforts from the first year and extend Middle Peninsula Watertrails into the Mobjack Bay and the Severn River. The Rural coastal Virginia Ecotourism Steering Committee will refine the Virginia Watertrails website and will focus on marketing watertrails and eco-tourism in rural coastal Virginia.

• Developed a template for outreach material focused on watertrails and ecotourism opportunities within the Middle Peninsula for America's 250<sup>th</sup> Anniversary celebration.

# Project 32147 – ANPDC Rural Enhancement Authority

ANPDC and MPPDC will host a Summit to engage interested localities towards their participation and membership in the Rural Coastal Virginia Community Enhancement Authority to further legislative advancements in Working Waterfront and other rural coastal Virginia policy.

• Provided copies of draft bylaws and operating agreement for review and discussion with AN and MP PDC staff.

# Project 32148 – NNPDC WWF Video

This project proposes to expand available tools that help promote and ensure the sustainability of working waterfronts and related industries. Specifically, StoryMaps will be created for the Coastal Region that detail the locations and histories of selected working waterfronts and a video will be produced to capture the most important working waterfront stories of the coastal region of Virginia.

• Requested project updates from project partners in preparation to submit a final report to DEQ on September 30, 2019.

# <u> Project 32149 – WIP III (2)</u>

MPPDC will continue to engage localities and regional and state partners regarding Bay WIP III programmatic actions and implementation activities with funding provided by DEQ. One outcome of this project may be sustainable funding to the PDC for a designated environmental staff person to provide coordination between DEQ CBP and localities and technical assistance to local governments moving forward.

• Participated in the Department of Environmental Quality (DEQ) WIP III conference call. Reviewed the DEQ draft Scope of Work and offered comments on final draft to be delivered. Accepted the scope and await the final contract.

# Project 32150 – CZM Extraction Fee Study

This project will explore the inequalities between different natural resource extraction industries in Coastal Virginia and beyond. MPPDC staff will review Virginia's current severance taxing framework and relation to existing natural resources extractive industries, and offer recommendations for next steps.

• Continued review of draft report and research on extractive economic impacts.

### Project 32151 – NFWF Landowners Living Shorelines & Shoreline Management

This is a two-part project that focused on continuing coastal resiliency and mitigation efforts, while simultaneously improving water quality, managing shoreline erosion and mash loss. First, MPPDC staff will work directly with FEMA National Flood Insurance repetitive loss property owners to offer grant and loan funds through the MPPDC Living Shorelines Incentives Revolving loan to install living shorelines. Second, MPPDC will contract with VIMS to create a grant template to be used by localities to receive funding through the Virginia Waterway Maintenance Fund.

• Met with Mark Luckenbach, Assoc. Dean of Research & Advisory Service Professor of Marine Science Virginia Institute of Marine Science. Mark Luckenbach reports that Clark Nexsen staff are working on Phase I of developing a plan(s) for the Ware Haven properties to combat flooding using nature-based solutions.

# Project 32152 – DCR Flooding

The Middle Peninsula **Fight the Flood** program will educate Middle Peninsula property owners on the benefits of and need for flood insurance (including how to reduce premiums); how to protect waterfront land from storm surge and repetitive flooding using building and financing nature-based flood mitigation solutions designed for FEMA's 10-year storm event at a minimum. The MPPDC efforts will target both rural coastal buildings and lands at risk of flooding which threaten the tax base and public safety within the region. This program will comprehensively address flood mitigation risk using a combination of new and innovative approaches including partnering with private sector mitigation experts.

- Consulted with a James Madison University student interested in researching land elevation as a strategy to combat flooding in coastal communities. Provided contact information of Jutta Schneider, Director, Water Planning Division of Virginia Department of Environmental Quality and Russ Baxter, Deputy Director of Soil and Water Conservation and Dam Safety and Floodplain DCR for follow-up questions.
- Consulted with Bob Gittler, Economic Development Administration regarding coastal Resiliency Funding and establishing a revolving loan fund to help finance future resiliency projects at the parcel scale. Coordinated with Neal Barber for proposal development.
- Met with a private company interested in partnering on coastal resiliency for historic structures. The company looks to enhance the viability of established neighborhoods in flood-prone areas by piloting alternative flood resilience retrofit methods for older and historic structures under various flooding conditions. Of particular interest are traditional building materials and the latest dry flood proofing and barrier systems. The company is looking to utilize some of the existing PAA sites as field stations to test their materials.

### Project 32154 – Eco Tourism III

This project will build on efforts from the first year and extend Middle Peninsula Watertrails into the Mobjack bay and the Severn River. The Rural Coastal Virginia Ecotourism Steering Committee will refine the Virginia Watertrails website and will focus on marketing watertrails and eco-tourism in Rural Coastal Virginia.

- Scheduled a meeting with Bryan Hofman, Deputy Director of Friends of Rappahannock to discuss the efforts that have been taken in Years I and II of the EcoTourism project and to review the Scope of Work for Year III.
- Contacted Staci Martin, Virginia Tourism Commission, to discuss the Quest for Freedom narrative. Discussions have helped to narrow the historical locations within the Middle Peninsula Region that could be added to the watertrails map.
- Drafted a subcontract with Berkley Group and its subs to develop a Corporate Sponsorship Marketing Plan for the Middle Peninsula Chesapeake Bay Public Access Authority and will modify the Virginia Water Trails website specific to the Middle Peninsula.

### Project 38801 – Dredging Hole-in-the-Wall

This project will focus on the pre-planning activities to dredging Hole-in-the-Wall in Mathews County. Preplanning includes surveying the channel, conducting sediment sampling, and a benthic, marine and fishery assessment as well as gathering information for the permitting of the dredging project.

• Drafted a Memorandum of Agreement (MOU) for Mathews County to complete pre-planning for dredging projects associated with Hole-in-the-Wall and Davis Creek in Mathews County.

### Project 38802 – Dredging Davis Creek

This project will focus on the pre-planning activities to dredging Davis Creek in Mathews County. Pre-planning includes surveying the channel, conducting sediment sampling, and a benthic, marine, and fishery assessment as well as gathering information for the permitting of the dredging project.

• Drafted a Memorandum of Agreement for Mathews County to complete pre-planning for dredging projects associated with Hole-in-the-Wall and Davis Creek in Mathews County.

### Project 320152 - Staff Support to Middle Peninsula Chesapeake Bay Public Access Authority (MPCBPAA)

Middle Peninsula Chesapeake Bay Public Access Authority Special Project – Support of Executive Order 23, Goal 8 Coastal Management Coordination Public Access: Continue implementation of adopted annual work program, including identifying land, either owned by the Commonwealth or private holdings that can be secured for use by the general public as a public access site; researching and determining ownership of all identified sites; determining appropriate public use levels of identified access sites; developing appropriate mechanism for transferring title of Commonwealth or private holdings to the Authority; developing appropriate acquisition and site management plan. This Program allows the Authority to function by supporting the individual projects and operations of the Authority, as well as, by responding to daily requests for assistance from local government staff.

- Updated <u>www.virginiacoastalaccess.net</u> website meeting notices, reports and minutes.
- Prepared vouchers, processed A/P, reconciled bank statements. Prepared monthly financial statements.
- Billed Gloucester Rowing Association for pool house electric bills.
- Presented draft FY20 budget to MPCBPAA Board.
- Presented draft FY19 MPCBPAA audit report to Board.

# TRANSPORTATION Funding – VDRPT, VDOT, local match from MPPDC General Fund

#### Project 30215 - Transportation Demand Management (TDM) Marketing Plan

MPPDC proposes to engage the services of a marketing firm to assist its TDM program to update its marketing plan. Special emphasis will be placed on developing a social marketing plan to target regional out commuters and introduce the new Telework Center being constructed in King & Queen County. This is anticipated to be a 2-year project with the first year providing market research and design of the marketing plan and the second year, if funded, implementation of the plan.

• Consulted with Stephanie Heinatz, Consociate Media regarding gift cards for survey respondents.

### Project 30216 - Transportation Demand Management (TDM) Services

This program assists local commuters and employers with transportation issues. The main emphasis is on lowering the number of single occupancy vehicle commutes within and from the Middle Peninsula region through marketing and promotion of the program through local media and provision of ride matching services to commuters.

- Updated website <u>www.midpenrideshare.org</u>.
- Updated performance data into DPRT OLGA website for October.
- Participated in webinar to discuss statewide GRH program with DRPT and other stakeholders.
- Participated in DRPT webinar for grantees on the FY21 grant process and changes to programs and applications.
- Current commuter database 347
- Number of Commuters with logged alt mode trips in September 90
- Number of logged alt trips in October 88
- Reduced miles (VMT) in October 731
- Commuter Savings in October \$424

# Project 30317 – Rural Transportation Planning

This program provides rural transportation planning services through the Rural Transportation Planning Work Program which outlines specific tasks and goals to guide the rural planning of transportation services.

- Follow-up discussions with Middlesex County regarding the TA Grant Appplication for the Deltaville Multimodal Project. The MPPDC submitted the application on the county's behalf on September 30<sup>th</sup>. Conversations discussed centered around next steps, schedule, and other planning initiatives the county could undertake to highlight multimodal transportation needs on a countywide level.
- Continued reviewing VDOT comments on Long Range Transportation Plan to determine where suggested edits agree/converge with the original draft submitted. Local planners have indicated they may have additional projects to add to the list. They are working with their respective staff to submit any additions/edits/modifications that are being recommended. Anticipate receiving these in November.
- Researched Nature-Based Solutions for Coastal Highway Resilience document from FHWA. Considering aspects of inclusion in the LRTP as appropriate for the Middle Peninsula region.
- Completed the first quarterly report for RTP activities and submitted to VDOT Fredericksburg District staff.
- Coordinated with DEQ and Rappahannock Community College staff to host a refresher course for Erosion and Sediment Control Inspectors in the Middle Peninsula.
- Convened the Monthly Local Planners Roundtable Meeting on Wednesday, October 30<sup>th</sup>. Topic of discussion was SWM Trends for New Solar Facilities in localities under DEQ VSMP Authority. Next meeting is set for November 20<sup>th</sup> in the MPPDC Boardroom.
- Consulted with Joyce McGowan, VDOT Saluda Residency Engineer regarding six-year plan projects and other project ideas contained in the Middle Peninsula Long Range Transportation Plan. Contacted Middle Peninsula LGA members about the need for project identification.

# ONSITE REPAIR & PUMPOUT Funding –VRA Loan Funds, local match from MPPDC General Fund, cost sharing

### Project 30420/30428 - On-Site Technical Guidance Assistance and Revolving Loan Program

The On-Site Technical Guidance Program aids the Middle Peninsula localities and residents in the technical understanding and implementation of approaches to address On-Site Disposal Systems and improve water quality by assisting local homeowners with repairing failing septic systems through low-interest loans and/or grants. In addition MPPDC received funding under the Water Quality Improvement Fund (WQIF) to provide grants to low to moderate income Middle Peninsula and New Kent County homeowners to repair failing septic systems impacting water quality and health in the region. Grants can be paired with loans from the MPPDC Onsite Wastewater Revolving Loan Fund to provide matching funds as required. It is anticipated this funding will be used to provide assistance to 20-27 homeowners.

- Continuing to receive phone calls from homeowners and contractors regarding assistance for septic repairs.
- Met with Karen Doran, Boyd Wiley and Mike Crocker of DEQ Virginia Clean Water Programs to discuss recapitalization of Septic Repair Revolving Loan Fund. PDC award terms are expected to be .05% interest for 10 years. Possibility of loan forgiveness to be determined in the Spring. Discuss possibility of loan funds being advanced. VRA should be in contact after Water Control Board meets in December to approve loans.
- Completed 2 remaining grant-funded septic repairs.
- Consulted with contractors regarding invoices and completion statements for completed repairs.

- Consulted with local health departments regarding operating permits for completed septic repairs.
- Met with Mathews homeowner to receive application for septic repair. Homeowner to get estimate to complete application for loan.
- Executed ACH loan payments for septic repair loans. All MPPDC loan funding programs require that loan recipients authorize loan payments to be made automatically from loan recipients' bank accounts. Loan clients authorize the payments at loan closing (ACH Authorizations). These payments occur on the 15<sup>th</sup> of each month. This places the onus to not make a payment on the loan client contacting MPPDC staff prior to the loan processing date of the 12<sup>th</sup> of the month to request a payment to be held. This has significantly reduced defaults and delinquent repayments of MPPDC loans as well as collection efforts.
- Remaining uncommitted septic repair funding \$32,581 in loan funds \$0 in grant funds.

# Project 30450 – Septic Pumpout Program

This project will provide grants to 100 LMI Middle Peninsula homeowners to assist them in complying with the Chesapeake Bay Act requirement to have their septic tanks pumped out or inspected every 5 years. Eligible homeowners will receive a voucher equal to 50% of pumpout cost (maximum value \$150).

- Emailed press release on septic pumpout funding availability to Local Government Administrators encouraging them to publicize locally.
- Received phone call from Jerry's Septic Service concerning a customer with a voucher requesting their services. Caller asked about becoming a participating provider. Notified caller we will not pay for services performed prior to having a signed hauler agreement on file. Verified hauler was certified and faxed over a hauler agreement.
- Received phone call from pumpout voucher recipient who received a bill from her septic hauler for the MPPDC portion of her pumpout. Assured caller we would honor the voucher and provide payment to the septic hauler.
- Completed Mathews County septic pumpout.
- Received phone call from King & Queen County applicant who received a request for required verifications. Applicant was asked to supply a copy of her Social Security statement and tax bill showing ownership and tax map number. Provided MPPDC fax number so applicant can have courthouse staff provide requested information.
- Received fax from King & Queen County Treasurer's Office containing requested verifications for King & Queen County septic pumpout applicant. Application was approved and a voucher was mailed to the applicant.
- Received phone call from King & Queen County Treasurer's Office verifying receipt of verifications sent on the behalf of King & Queen County septic pumpout applicant.
- Received phone call from Jerry's Septic Service verifying fax number to return signed septic hauler agreement and be added to our list of authorized haulers.
- Received phone call from Gloucester County resident who was referred to us by the Department of Social Services for assistance with pumping out their septic system. Mailed application as requested.
- Received phone call from King and Queen County voucher recipient with questions concerning the voucher she received in the mail. Explained how the voucher worked, how to contact the hauler of her choice and the availability of an extension since she had concerns about affordability.
- Completed Gloucester County septic pumpout.

- Received fax from King & Queen County Treasurer's Office containing complete septic pumpout application. Applicant was found ineligible and mailed a letter due to her lease not addressing who is responsible for maintenance of the septic tank.
- Received phone call from 7 Essex County residents requesting septic pumpout application. Mailed applications as requested.
- Received phone call from 2 Middlesex County residents requesting septic pumpout application. Mailed applications as requested.
- Received phone call from Essex County resident requesting septic pumpout application for herself and her mother. Mailed 2 applications as requested.
- Received phone calls from 3 King and Queen County residents requesting septic pumpout application. Mailed applications as requested.
- Received phone call from Middlesex resident with questions regarding septic pumpout program. Wanted to pumpout the septic on his rental property. Caller declined application due to income limits.
- Received phone call from Essex County resident with questions regarding septic pumpout program. Application is already in the mail.
- Completed King and Queen septic pumpout.
- Received phone call from Essex County resident requesting septic pumpout application. Mailed application as requested.
- Received phone call from Essex County resident requesting septic pumpout application. Mailed application as requested.
- Received phone call from Essex County resident with questions regarding verifications required to accompany septic pumpout application. Resident receives disability and rents the home she resides in.
- Received complete septic pumpout application from Essex County resident. Application was approved and voucher was mailed to the applicant.
- Received phone call from Essex County resident with questions regarding income qualifications for septic pumpout program. Resident does not qualify based on adjusted gross income on tax return.
- Received phone call from Essex County resident with questions regarding verifications required to accompany septic pumpout application. Caller is assisting Essex County residents in applying and believes we are requiring too many verifications to receive half off of the cost of a septic pumpout. Caller asked who funds the program and contact information since she has contacted EPA and DEQ and no one knows anything about our program. Gave caller the Project Manager's name at DEQ.
- Received call from King and Queen County resident requesting a septic pumpout application. Mailed application as requested.
- Septic Pumpouts as of November 13, 2019

| Applications Mailed     | 48 |
|-------------------------|----|
| Incomplete Applications | 00 |
| Approved Applications   | 22 |
| Vouchers Issued         | 22 |
| Completions             | 14 |

# **Pumpout Vouchers by County**

| Essex          | 04 |
|----------------|----|
| Gloucester     | 02 |
|                |    |
| King and Queen | 07 |
| King William   | 05 |
| Mathews        | 01 |
| Middlesex      | 03 |

# ECONOMIC DEVELOPMENT

Funding - EDA, local match from MPPDC General Fund, BDP Loan Program Income

### Project 301180 – Staff Support to Middle Peninsula Alliance (MPA)

MPPDC staff are providing clerical and fiscal assistance to the Middle Peninsula Alliance.

- Prepared vouchers, processed A/P, processed deposits and balanced bank account. Prepared monthly financial statements.
- Teleconference with Liz Povar, MPA Principal Officer regarding letter sent verifying staff support and compensation amounts for FY21. Liz to send confirmation letter.
- Participated in Strategic Doing Workshop logistics call.
- Participated in Tourism Advisory Committee conference call. The purpose of the call was to hear from Consociate Media on the draft strategy for the "Discover Virginia's Middle Peninsula" campaign, funded by the Virginia Tourism Corporation and several local partners, and to receive input and feedback from Committee members.
- Attended Strategic Doing Workshop hosted by the Fredericksburg Regional Alliance, Middle Peninsula Alliance and the Northern Neck Planning District Commission. The goal in this event is to assist those in public administration, education, elected officials, business, civic organizations, research and non-profits in identifying a potential project and leverage the funds available in GO Virginia to help bring the idea to fruition. Participants were divided into workgroups. Staff's group identified Workforce as a strategic opportunity and a Summit of Stakeholders was identified as a pathfinder project. Staff will participate in a conference call in 30 days to identify stakeholders and draft a concept paper to be circulated to these stakeholders.
- Prepared and emailed FY21 MPA letters of support to local County Administrators and Town Managers.
- Attended LEDO meeting with Draper Aden reps to discuss the GO Virginia Site Characterization project; and on last-minute planning for the ThanksPartners luncheon.

# Project 301181 – PamunkeyNet

PamunkeyNet, a proposed wireless internet system which would harness the Middle Peninsula's existing emergency services radio infrastructure to create a regional internet service in Middle Peninsula localities. This project proposes to address the business structure necessary for the Pamunkey Nation to operate and become a wireless provider.

• Participated in PamunkeyNet Advisory Committee conference call. The purpose of this call was to hear from Chief Gray on the status of the Pamunkey Tribe's business formation and other activities and from representatives of Design Nine, the consulting firm that is developing the business plan for PamunkeyNet.

# Project 301702 - Small Business Revolving Loan Fund

MPPDC agreed to service Middle Peninsula Business Development Partnership's (MPBDP) Small Business Loan Portfolio after MPBDP's dissolution November 30, 2011. MPPDC established a revolving loan fund and staff initiate ACH loan payments from clients bank accounts and manages the accounts. Principal repaid will be held until the Commission determines the best use for these funds as allowed by the USDA (RBEG) original lending restrictions. Interest earned will be used to offset administration costs.

- Executed ACH loan payments for MPBDP loans. All MPPDC loan funding programs require that loan recipients authorize loan payments to be made automatically from loan recipients' bank accounts. Loan clients authorize the payments at loan closing (ACH Authorizations). MPPDC staff process these payments on the 15<sup>th</sup> of each month. This places the onus to not make a payment on the loan client contacting MPPDC staff prior to the loan processing date of the 12<sup>th</sup> of the month to request a payment be held. This has significantly reduced defaults and delinquent repayments of MPPDC loans.
- *Funds available \$142,341*

# LOCAL INITIATIVES

Funding - local dues, PDC base-funding from VDHCD and/or MPPDC General Fund. Funding for specific projects may come from locality requesting assistance.

# Project 380201 - Local & Regional Technical Assistance

This program responds to daily requests for technical assistance which other commission programs are unable to provide.

- Consulted with Ashley Harrison, Virginia Commonwealth University intern placement coordinator regarding soft and hard skills and workplace training for recent VCU graduates.
- Consulted with an Urbanna Business owner about serving on the Middle Peninsula Alliance Board of Directors.
- Drafted and submitted a proposal to NFWF's Emergency Coastal Resilience Fund to offer additional financial tools to waterfront property owners in Mathews County (i.e. East River and North River) interested in designing and installing living shorelines that meet a FEMA storm event standard.

# Project 30117 – Urbanna Comprehensive Plan Update

MPPDC will provide the Town of Urbanna with a Comprehensive Plan that contains all the required sections of a plan that can be considered compliant, but not updated. The purpose of phase one is to reassemble all the necessary parts to form a compliant plan. Phase 1 anticipated completion is within 90 days (or sooner) after such date that the MPPDC team is given notice to proceed with the signing of the service agreement. The full update of the plan will happen under a separate Phase 2 proposal.

• Received first draft of Comprehensive plan documents for review.

# Project 31002 – GA Lobby

This program provides professional services to represent Middle Peninsula interests at the General Assembly during the current session.

• Consulted with Robert Crockett, President of Advantus on various legislative matters of importance to the Middle Peninsula.

# Project 38800 - Local Dredging Technical Assistance Projects

MPPDC staff are providing technical assistance to localities to prepare and submit proposals to the Virginia Port Authority for financing local dredging projects in Mathews and Gloucester Counties.

# HOUSING Funding –Housing Loan Program Income

# Project 300132 – Energy Efficiency and Conservation Block Grant (EECBG) Revolving Loan Fund

The program emphasizes a community-based approach to help meet energy and climate protection goals. MPPDC was awarded a contract to provide weatherization renovations to 12 homeowners ineligible for LMI weatherization programs in each of the 6 counties. MPPDC subcontracted the promotion and construction portions of this project to Bay Aging but was tasked with administering the overall project. MPPDC is administering the revolving loan program per DMME.

- Trained new MPPDC CFO on annual report to DMME.
- Executed ACH loan payments for MPBDP loans. All MPPDC loan funding programs require that loan recipients authorize loan payments to be made automatically from loan recipients' bank accounts. Loan clients authorize the payments at loan closing (ACH Authorizations). MPPDC staff process these payments on the 15<sup>th</sup> of each month. This places the onus to not make a payment on the loan client contacting MPPDC staff prior to the loan processing date of the 12<sup>th</sup> of the month to request a payment be held. This has significantly reduced defaults and delinquent repayments of MPPDC loans.
- *Funds available = \$44,715*

# EMERGENCY SERVICES Funding – VDEM/FEMA/Homeland Security

### Project 31208 – MP/NN Regional Debris Management Plan

The Middle Peninsula/Northern Neck Debris Management Plan improves and supports the jurisdictions within the Middle Peninsula/Northern Neck's Operational Coordination, Information Sharing and Recovery Planning. The 2017 Gap Analysis of the Middle Peninsula/Northern Neck's Emergency Operations Plans (EOPs) identified the need to develop a Regional Debris Removal Plan that would engage the 10-county area in a joint planning process.

• Submitted final Debris Management Plan to Virginia Department of Emergency Management's (VDEM) Leanne Vanderveer, Region 5 Public Assistance Manager. Staff shared finalized plan with Middle Peninsula localities' emergency staff.

### Project 31209 – Re-Entry Plan

The Middle Peninsula/Northern Neck Debris Re-Entry and Access Authorization Plans will improve and support the jurisdictions within the Middle Peninsula/Northern Neck with Operational Coordination, Terrorism Planning, Information Sharing, and Recovery Planning. Re-entry planning is critical to ensure the safe return of citizens to their homes and businesses following an evacuation from a terrorist or natural disaster, while developing a strategy to screen out potential terrorists from infiltrating and taking advantage of a recovery operation.

- Sent out regional re-entry plan to the Middle Peninsula localities. Localities that reviewed were Gloucester and King & Queen Counties.
- Developing a Re-entry Planning presentation to explain: The purpose of re-entry; Definition, characteristics and benefits of the nationwide Crisis Event Response and Recovery Access (CERRA) Program; and Types of identification that can be used during Middle Peninsula re-entry procedures (i.e. vehicle registration, utility bill, homeowners/renters insurance, etc.)
- Added King and Queen County's paper re-entry access permit into Regional Plan. Individual/organizations will use this form when they go through checkpoints. Law enforcement officers will review their form/permit and confirm/verify their identification at the checkpoint. The form asks basic questions such as, reason for re-entry, vehicle type, telephone & addresses of individual/organization, etc. and has a waiver of liability that confirms that individuals/organizations understand the requirements and safety regulations upon and during re-entry.

- Added operational communication coordination between the Virginia State Police (VSP) and the Middle Peninsula localities via Commonwealth Link to Interoperable Communications (COMLINC). The Statewide Agencies Radio System (STARS) contract with Motorola contains an interoperability solution named Motobridge, which VSP renamed COMLINC within Virginia. COMLINC will interface with the STARS network and enable communications between local and state agencies by eliminating the roadblocks imposed by these incompatible radio systems. COMLINC was recently approved for statewide upgrade and replacement funding by VSP.
- Prepared and submitted quarterly financial report and reimbursement request via VDEM EGMS system.
- Set-up phone call with Kimberly Ligon, VDEM grants manager to discuss financial reporting issues especially as relates to proof of payment for Berkley Group invoices.

# Project 31210 – Emergency Management

Provides funding for the Regional Emergency Planner position based at the Middle Peninsula Planning District Commission (MPPDC). The Regional Emergency Planner supports the Emergency Managers, who do not have planners on staff, in each locality with planning.

- The cyber-security task force's point of contact (Chuck Huntley, IT Director of Mathews County) is planning to convene a regional cyber-security and information sharing workshop on November 13<sup>th</sup> in Mathews County. Mathews County will be partnering with George Mason University National Science Foundation. Potential agenda items include: The Department of Homeland Security's Cyber and Infrastructure Security Agency Program resources and services available to State, Local, Tribal, and Territorial (SLTT) entities; Discuss holding a regional tabletop exercise with a cyber-security component to gauge readiness for an event; Discuss potential impacts of Commonwealth House Bill 2178 (Election Infrastructure Security); Short interactive exercise about ransom-ware from the perspectives of local government administrators, elected officials, emergency response managers, and IT leadership. Forwarded this information to outside community partners and stakeholders.
- Attended VDEM Incident Command Structure (ICS) courses. ICS courses allow emergency personnel to better understand the command, control, and coordination of emergency response. Through these courses, individuals and organizations involved in emergency response learn how to work and communicate more effectively and efficiently with each other. ICS courses are typically required for all emergency management jobs.
- Uploaded quarterly progress reports for the Regional Debris Management Plan, Regional Re-entry and Access and Authorization Plan, and the FY2019 Regional Emergency Planner grant through VDEM's Electronic Grants Management System (EGMS) as a requirement for the State Homeland Security Program (SHSP) grants.
- Conducted research regarding the Watershed Implementation Plan (WIP) III, living shoreline incentive program and coastal dredging.
- Attended the Monthly Local Planners Roundtable Meeting on Wednesday, October 30<sup>th</sup>.
- Prepared and sumbitted quarterly financial report and reimbursement request via VDEM EGMS system.

### AGENCY ADMINISTRATION

Funding - Indirect cost reimbursements from all PDC projects

### **MPPDC Administration**

Administrative services provided to MPPDC programs. Planned FY19 Indirect Cost rate =54.86%.

- Continued to work on migration of duties, notices, logins, passwords to new CFO.
- Continued new CFO training.

# **Closed Projects**

### Project 30502 Water Supply Planning

9 VAC 25-780 establishes a planning process and criteria that all local governments will use in the development of local or regional water plans. The plan will be reviewed by the Department of Environmental Quality and a determination will be made by the State Water Control Board on whether the plan complies with this regulation. Within five years of a compliance determination by the board, the plan will be reviewed to assess adequacy and any significant changes will require the submission of an amended plan and review by the board. All local programs will be reviewed, revised, and resubmitted to the Department of Environmental Quality every 10 years after the last approval. The jurisdictions of Essex, King and Queen, King William, Mathews, Middlesex, Tappahannock, Urbanna and West Point opted to prepare a regional plan with assistance from Middle Peninsula Planning District Commission staff and EEE Consulting, an environmental Quality for compliance review by the November 2, 2011 deadline for Regional Plan submission.

### Project 30115 – VHDA Community Impact Grant

This project will consider new approaches to address vacant homes and clouds on deeds within the Middle Peninsula. Using recommendations derived from VCPC's extensive policy analysis, MPPDC will identify feasible strategies to address housing issues in the region. This work will also include a limited field inventory which will help MPPDC better evaluate how many vacant homes are in the Middle Peninsula. The short-term objective of Phase I is to identify tools available to address housing vacancies and determine how many vacant homes are in the Middle Peninsula. MPPDC will contract with VCPC and the Berkley Group to provide needed analysis and footwork.

# Project 31211 – Gloucester Continuity of Operations Plan (COOP)

The Middle Peninsula/Northern Neck Debris Management Plan improves and supports the jurisdictions within the Middle Peninsula/Northern Neck's Operational Coordination, Information Sharing and Recovery Planning. The 2017 Gap Analysis of the Middle Peninsula/Northern Neck's Emergency Operations Plans (EOPs) identified the need to develop a Regional Debris Removal Plan that would engage the 10 county area in a joint planning process.

# Project 32016 - VIMS Living Shoreline

MPPDC submitted a proposal to the National Fish and Wildlife Foundation for VIMS. The objective of this project is to leverage previous funding from NFWF to install oyster bag sills at two publicly-owned (MPCBPAA) properties on and monitor them for a year. In addition, existing oyster bag sill installations at four private locations will be monitored to determine overall project effectiveness. This work will provide recommendations for installations along fetch-limited shorelines of Chesapeake Bay.

# MPPDC: Membership, Appointments, Committee Assignments, and Networks

**Coastal Policy Team (CPT):** The CPT, whose members and alternates represent the Virginia Coastal Zone Management Program's key partners and eight planning district commissions, provides a forum for discussion and resolution of cross-cutting coastal resource management issues. Members serve on the team at the discretion of their agency or planning district commission director. The CPT recommends funding levels to the DEQ Director for coastal zone management projects. (MPPDC Staff 15 years +)

#### Congressman Robert Wittman's Fisheries Advisory Committee and Environmental Advisory Committee: (MPPDC Staff 8 years +)

**Virginia Sea Grant Program External Advisory Committee (EAC):** The EAC provides stakeholder input on the strategic planning process, the research proposal review process, and on Commonwealth-wide trends and needs. The EAC is a diverse group of end-users including representatives from state agencies, the education community, coastal planning and management, the private sector, and NGOs. (MPPDC Staff 9 years+)

The Association for Commuter Transportation (ACT) (Telework Council Secretary): ACT is the premier association for professionals and organizations whose focus is the delivery of commuting options and solutions for an efficient transportation system. The Telework Council is concerned with promoting telework and providing telework information and technical assistance to employers (MPPDC Staff 10 years+)

Middle Peninsula Northern Neck Coordinated Human Services Mobility Committee: Provides direction for a unified comprehensive strategy for transportation service delivery in the Middle Peninsula and Northern Neck Planning Districts focused on unmet transportation needs of seniors, people with disabilities, and people with low incomes. (MPPDC Staff 12 years)

**The Coastal Society:** The Coastal Society is an organization of private sector, academic, and government professionals and students. The Society is dedicated to actively addressing emerging coastal issues by fostering dialogue, forging partnerships, and promoting communications and education. (MPPDC staff serves as a Director)

**Eastern Virginia Groundwater Management Advisory Committee (EVGMAC) Workgroup #2B:** EVGMAC is charged with assisting the State Water Commission and DEQ in developing, revising and implementing a management strategy for groundwater in Eastern Virginia Groundwater Management Area. Group #2B will identify trading options and programs used in other states; evaluate how trading programs might help with future growth and development, and individual and regional solutions; and evaluate feasibility, data needs, cost and possible participants.

|                | Opportunities Identified to Implement Commission Priorities - \$13,154,          | ,283                     |            |
|----------------|--|--------------------------|------------|
| Service Center | Project Title and Description  | <b>Funding Requested</b> | Status     |
| MPCBPAA        | Virginia Outdoor Foundation – Captain Sinclair Easement/Improvements             | \$180,000                | Funded     |
| Environmental  | CZM ANPDC Ecotourism II  | \$38,263                 | Funded     |
| Environmental  | CZM NNPDC WWF  | \$5000                   | Funded     |
| Environmental  | CZM Dredging   | \$50,000                 | Funded     |
| Environmental  | CZM Rural Enhancement Authority  | \$10,000                 | Funded     |
| Emergency Mgmt | Re-Entry and Access Authorization Plans  | \$44,050                 | Funded     |
| Emergency Mgmt | Regional Emergency Planner Position  | \$49,500                 | Funded     |
| Environmental  | Virginia CWF Funding – Living Shoreline Capitalization                           | \$250,000                | Approved   |
| Environmental  | NFWF – Improving Coastal Resiliency Through Nature Based Solutions               | \$269,914                | Funded     |
| Local          | VPA Dredging Proposals – Mathews -2 proposals                                    | \$261,523                | Funded     |
| Local          | VPA Dredging Proposals – Gloucester -2 proposals                                 | \$232,856                | Funded     |
| Transportation | DRPT – FY20 Operating  | \$67,846                 | Funded     |
| Transportation | DRPT – Technical Assistance – Telecommuting as a Solution to Reduce Outcommuting | \$30,000                 | Not Funded |
| Transportation | VDOT – RTP FY20  | \$58,000                 | Funded     |
| Environmental  | DEQ – Septic Pump Out Assistance   | \$17,600                 | Funded     |
| Environmental  | CZM – Coastal Technical Assistance – FY20  | \$34,500                 | Submitted  |
| Environmental  | CZM – Ecotourism III   | \$25,000                 | Submitted  |
| Environmental  | CZM – Extraction Fee Study   | \$15,000                 | Funded     |
| Environmental  | DCR – Flood Prevention   | \$28,173                 | Funded     |
| Environmental  | DEQ – WIP III Part 2   | \$21,500                 | Funded     |
| Emergency Mgmt | VDEM Update to MP All Hazard Mitigation Plan                                     | \$93,750                 | Submitted  |
| Environmental  | NFWF – Elevating Septic Case Study   | \$83,478                 | Submitted  |
| Emergency Mgmt | VDEM – Emergency Mgmt Planning   | \$49,500                 | Submitted  |
| Emergency Mgmt | VDEM – Resource Typing   | \$36,055                 | Submitted  |
| Emergency Mgmt | VDEM – MSAT Service  | \$17,000                 | Submitted  |
| Environmental  | VEE – Elevated Septic Case Study   | \$75001                  | Submitted  |
| Emergency Mgmt | VDEM – COOP Annexes  | \$30,000                 | Submitted  |
| Environmental  | CB License Fund – Fight the Flood  | \$3,000                  | Submitted  |
| MPCBPAA        | DCR Virginia Land Conservation Foundation – Land Acquisition                     | \$455,470                | Submitted  |

#### ACRONYMS

| ACH      | Automated Clearing House  | MPRSC    | Middle Peninsula Regional Security Center             |
|----------|---|----------|---|
| AFG      | Assistance to Firefighters Grants                               | NHD      | Natural Heritage Data                                 |
| AFID     | Agricultural and Forestry Industries Development                | NIMS     | National Incident Management System                   |
| AHMP     | All Hazards Mitigation Plan                                     | NFWF     | National Fish and Wildlife Foundation                 |
| BCC      | Building Collaborative Communities Project                      | NOAA     | National Oceanic and Atmospheric Administration       |
| BOS      | Board of Supervisors  | NPS      | National Park Services                                |
| CBPA     | Chesapeake Bay Preservation Area                                | OCVA     | Oyster Company of Virginia                            |
| CBSF     | Chesapeake Bay Stewardship Fund                                 | OLGA     | On-line Grant Administration                          |
| CDBG     | Community Development Block Grant                               | PAA      | Public Access Authority                               |
| CEDS     | Comprehensive Economic Development Strategy                     | RBEG     | Rural Business Enterprise Grant                       |
| CIP      | Capital Improvement Plan  | RBOG     | Rural Business Opportunity Grant                      |
| COI      | Conflict of Interest  | RFP      | Request for Proposal                                  |
| CRS      | Credit Rating System  | RFQ      | Request for Qualifications                            |
| CVE      | Countering Violent Extremism                                    | RLF      | Revolving Loan Fund                                   |
| CZMP     | Coastal Zone Management Program                                 | RTP      | Rural Transportation Planning                         |
| DEQ      | Department of Environmental Quality                             | SERCAP   | Southeast Rural Community Assistance Project          |
| DGIF     | Department of Game and Inland Fisheries                         | SHSG     | State Homeland Security Grant                         |
| DHR      | Department of Game and Imand Hanenes                            | SWCD     | Soil and Water Conservation District                  |
| DHCD     | Department of Housing and Community                             | SWED     | Storm Water Management                                |
| DIICD    | Development   | 500101   | Storm water Management                                |
| DMME     | Department of Mines Minerals and Energy                         | SWRP     | State Water Resource Plan                             |
| DOC      | Department of Corrections                                       | THIRA    | Threat & Hazard Identification & Risk Assessment      |
| DOE      | Department of Energy  | TIF      | Tax Increment Financing                               |
| DRPT     | Department of Rail and Public Transportation                    | TMDL     | Total Maximum Daily Loads                             |
| EDA      | Economic Development Administration                             | USDA     | U.S. Department of Agriculture                        |
| EDO      | Economic Development Organization                               | USFWS    | U.S. Fish and Wildlife Service                        |
| EECBG    | Energy Efficiency and Conservation Block Grant                  | VAPA     | Virginia Planning Association                         |
| EOC      | Emergency Operation Center                                      | VAPDC    | Virginia Association of Planning District Commissions |
| EPA      | Environmental Protection Agency                                 | VASG     | Virginia Sea Grant                                    |
| FEMA     | Federal Emergency Management Agency                             | VAZO     | Virginia Association of Zoning Officials              |
| Fracking | Hydraulic Fracturing  | VCP      | Virginia Coastal Program                              |
| GIS      | Geographic Information System                                   | VCZMP    | Virginia Coastal Zone Management Program              |
| HAM      | Amateur Radio   | VCWRLF   | Virginia Clean Water Revolving Loan Fund              |
| HRPDC    | Hampton Roads Planning District Commission                      | VDEM     | Virginia Department of Emergency Management           |
| LGA      | Local Government Administrators                                 | VDH      | Virginia Department of Health                         |
| LPT      | Local Planning Team   | VDOT     | Virginia Department of Transportation                 |
| LSIP     | Living Shoreline Incentive Program                              | VDMME    | Virginia Department of Mines, Minerals, and Energy    |
| MOU      | Memorandum of Understanding                                     | VEE      | Virginia Environmental Endowment                      |
| MPA      | Middle Peninsula Alliance                                       | Vertical | "Towers or other structures that hold cell, broadband |
|          |   | Assets   | and other equipment"                                  |
| MPBA     | Middle Peninsula Broadband Authority                            | VHB      | Vanasse Hangen Brustlin                               |
| MPCBPAA  | Middle Peninsula Chesapeake Bay Public Access<br>Authority      | VIMS     | Virginia Institute of Marine Science                  |
| MPEDRO   | Middle Peninsula Economic Development and Resource Organization | VMRC     | Virginia Marine Resource Commission                   |

| VOAD | Volunteer Organization Active in Disasters |
|------|--|
| VOP  | Virginia Outdoors Plan                     |
| VRA  | Virginia Resources Authority               |
| VSMP | Virginia Stormwater Management Program     |
| VTA  | Virginia Transit Association               |
| VWP  | Virginia Water Protection                  |
| VWWR | Virginia Water Withdrawal Reporting        |
| WIP  | Watershed Implementation Plan              |
|      |  |

WQIF Water Quality Improvement Fund

# Middle Peninsula of Virginia

# **Comprehensive Economic Development Strategy**

# 2019

| <b>Project Description</b>   | Location/Lead<br>Organization  | Source of Funding<br>(federal = grants.gov) | Jobs Created/Updates   |
|--|--|---|--|
| <b>Resiliency Planning and</b><br><b>Demonstration</b> – The<br>low-lying areas of the<br>region are experiencing<br>more severe and more<br>frequent flooding. Sea<br>level rise is expected to<br>accelerate these trends in<br>the future. The region<br>and the localities need to<br>step up the planning for<br>resiliency and carryout<br>demonstrations of<br>flooding mitigation<br>techniques. | Department of Emergency<br>Management<br>NOAA<br>HUD<br>Local<br>MPPDC     | DEM, NOAA, HUD<br>State                     | Gloucester and Mathews<br>Counties have undertaken<br>projects to remove,<br>elevate or flood proof<br>structures in high-hazard<br>food prone areas. These<br>efforts need to be<br>expanded to other areas<br>and localities, The<br>Localities are beginning<br>to include additional<br>consideration in their<br>planning for the increased<br>flooding hazards. MPPDC<br>has requested funding<br>from the Sea Grant<br>Program to expand<br>resiliency efforts. |
| Use of Natural and<br>Nature-Based Features<br>(NNBF) for Coastal<br>Resiliency  | FEMA/<br>Department of Emergency<br>Management<br>NOAA,HUD, Local<br>MPPDC | FEMA, NOAA                                  | Marine Contractors,<br>Physical Scientists,<br>Architects, Landscape<br>Designers  |
| Chesapeake Bay WIP 3<br>Economic Dev/Water<br>Quality  | MPPDC/MPA/Local Govt   | EPA/DEQ/GoVa                                | Numerous based on WIP<br>3 recommendations   |
| Establish revolving loan<br>and grant programs to<br>help finance resiliency<br>projects on private and<br>public land.  | MPPDC Fight the Flood<br>program   | EDA/USDA/ VDEQ                              | Supports marine<br>contractors and land<br>scape architects and<br>related resiliency<br>businesses  |
| Town of Urbanna<br>Water System Upgrade  | Town or<br>Urbanna/MPPDC   | EDA/USDA-RD/VRA                             | Govt and Supports private commercial and retail  |
| <b>Opportunity Zone</b><br><b>Improvements</b>   | Gloucester, King and<br>Queen and Tappahannock                             | EDA/Commonwealth of VA                      | All Businesses that locate<br>on the OZ  |

| conomic Developmen   | Strategy  | 2019   |
|--|---|--|
|  |   |  |
|  |   |  |
| Middlesex County   | County Driven:<br>USDA/EDA/VRA  | Govt and Supports private commercial and retail  |
| Middlesex<br>County/MPPDC  | VDOT-FHWA/DCR<br>Trails   | Marine, Commercial and<br>Retail   |
| Middlesex County and<br>Middlesex EDA  | DHCD/EDA/USDA/Go<br>VA  | Construction, retail<br>Comercial  |
| King and Queen/King and<br>Queen EDA/MPPDC   | VDOT/Local/MPPDC/G<br>a Va/USDA   | Retail. Small business and govt jobs.  |
| HRD/Middlesex  | HRSD  | Govt Employment  |
| All Middle Peninsula<br>localities and regional<br>partners                        | DHCD/EDA/USDA/Go<br>VA  | All Sectors what may want to locate in sites.  |
| Gloucester, Middesex,<br>Essex, and Tappahannock                                   | VDOT/<br>DHCD/EDA/USDA/Go<br>VA   | Transportation Contractos  |
| All Middle Peninsula<br>localities with water trails                               | VDCR and VCZMP  | Marine Contractors   |
| All Middle Peninsula<br>localities with museums<br>as part of a tourism<br>program | Local, Foundations and<br>Fed and State   | Local Contractors  |
| All Middle Peninsula<br>localities with approved<br>main street programs.          | VDHCD   | Local contractors  |
|  |   |  |
|  | Middlesex CountyMiddlesex CountyMiddlesex County/MPPDCMiddlesex County and<br>Middlesex EDAKing and Queen/King and<br>Queen EDA/MPPDCHRD/MiddlesexAll Middle Peninsula<br>localities and regional<br>partnersGloucester, Middesex,<br>Essex, and TappahannockAll Middle Peninsula<br>localities with water trailsAll Middle Peninsula<br>localities with museums<br>as part of a tourism<br>programAll Middle Peninsula<br>localities with museums<br>as part of a tourism<br>programAll Middle Peninsula<br>localities with approved | Middlesex<br>County/MPPDCVDOT-FHWA/DCR<br>TrailsMiddlesex County and<br>Middlesex EDADHCD/EDA/USDA/Go<br>VAKing and Queen/King and<br>Queen EDA/MPPDCVDOT/Local/MPPDC/G<br>a Va/USDAHRD/MiddlesexHRSDAll Middle Peninsula<br>localities and regional<br>partnersDHCD/EDA/USDA/Go<br>VAGloucester, Middesex,<br>Essex, and TappahannockVDOT/<br>DHCD/EDA/USDA/Go<br>VAAll Middle Peninsula<br>localities with water trailsVDOT/<br>DHCD/EDA/USDA/Go<br>VAAll Middle Peninsula<br>localities with water trailsVDCR and VCZMPAll Middle Peninsula<br>localities with museums<br>as part of a tourism<br>programLocal, Foundations and<br>Fed and StateAll Middle Peninsula<br>localities with approvedVDHCD |

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION

AUDITED FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

DUNHAM, AUKAMP & RHODES, PLC Certified Public Accountants Chantilly, Virginia

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION

# TABLE OF CONTENTS

|   | Page         |
|---|--------------|
| Board of Commissioners  | 1            |
| Independent Auditor's Report  | 2-3          |
| Management's Discussion and Analysis  | 4-7          |
| Financial Statements<br>Statement of Net Positon<br>Statement of Revenues, Expenses and Changes in Net Position<br>Statement of Cash Flows  | 8<br>9<br>10 |
| Notes to Financial Statements   | 11-30        |
| Schedule of Revenues and Expenses by Program  | 31-32        |
| Budgetary Comparison Schedule   | 33           |
| Independent Auditor's Report on Internal Control Over Financial<br>Reporting and on Compliance and Other Matters Based on an Audit<br>of Financial Statements Performed in Accordance with <i>Government</i><br><i>Auditing Standards</i> | 34-35        |
|   | 36           |
| Schedule of Changes in the Commission's Net Pension Liability and Related Ratios  | 50           |
| Schedule of Employer Contributions  | 37           |
| Notes to Required Supplementary Information   | 38           |

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#### MIDDLE PENINSULA PLANNING DISTRICT COMMISSION BOARD OF COMMISSIONERS

John R. Clickener - Essex County Margaret H. Davis - Essex County John Magruder - Essex County Ashley C. Chriscoe - Gloucester County Dr. William G. Reay - Gloucester County Michael Winebarger - Gloucester County Sherrin C. Alsop - King and Queen County R. F. Bailey - King and Queen County Thomas J. Swartzwelder - King and Queen County David Hansen - King William County Travis J. Moskalski - King William County Eugene Rivara - King William County Bobbie Tassinari - King William County G. C. Morrow Mathews County Tim Hill - Mathews County Marion Love - Mathews County Melinda Conner – Mathews County Kathy Swinehart - Middlesex County Wayne Jessie - Middlesex County Gordon White - Middlesex County Matt Walker - Middlesex County Roy M. Gladding - Town of Tappahannock Holly Gailey - Town of Urbanna Steve Hollberg - Town of Urbanna Jack Lawson - Town of West Point

#### INDEPENDENT AUDITOR'S REPORT

To the Commissioners Middle Peninsula Planning District Commission Saluda, Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and the aggregate remaining fund information of the Middle Peninsula Planning District Commission, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Middle Peninsula Planning District Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Managements is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the Specifications for Audits of Authorities, Boards, and Commissions, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made be management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate remaining fund information of the Middle Peninsula Planning District Commission as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension disclosures on pages 4 - 7, page 33, and pages 36 - 37 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Middle Peninsula Planning District Commission's basic financial statements. The schedule of revenues and expenses by program on pages 31 - 32 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of revenues and expenses by program is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of revenues and expenditures by program is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November xx, 2019, on our consideration of Middle Peninsula Planning District Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Middle Peninsula Planning District Commission's internal control over financial reporting and compliance.

Certified Public Accountants Chantilly, Virginia

November xx, 2019

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the annual financial report of the Middle Peninsula Planning District Commission (the "Commission"), management provides a narrative discussion and an analysis of its financial activities for the fiscal year that ended June 30, 2019. Responsibility for the accuracy of the data as well as the completeness and fairness of this presentation (including all disclosures) rests with management. To the best of our knowledge and belief, the data contained herein is accurate in all material respects. This data is reported in a manner designed to fairly represent the Commission's financial position and the result of operations of its various funds. All disclosures necessary to enable the reader to gain an accurate understanding of the Commission's financial activities have been included. The Commission's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

#### **Overview of the Financial Statements**

The financial statements presented herein included all of the activities of the Commission using the integrated approach as prescribed by GASB Statement No. 34. Management's Discussion and Analysis (MD&A) is intended to introduce the Commission's financial statements. In addition to this Management's Discussion and Analysis (MD&A), the report consists of the enterprise fund financial statements, and the notes to the financial statements. These financial statements are designed to be more corporate-like in that all activities of the Commission are considered to be business-type activities.

#### **Required Financial Statements**



The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snap shot view of the assets the Commission has, the liabilities it owes and the net difference. The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts. Business-type activities are reported on the accrual basis of accounting. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Position details the Commission's revenues and expenses by functional type, and the net operating result of the current year. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

The Statement of Cash Flows shows the cash flows from the Commission's operating, capital and related financing, and investing activities.

The notes to the financial statements provide additional disclosure required by governmental accounting standards and provide information to assist the reader in understanding the Commission's financial condition.

The MD&A is intended to explain the significant changes in financial position and the differences in operation between the current year and prior years. Significant changes from the prior year are explained in the following paragraphs.

#### **Financial Analysis**

# Summary Statements of Net Position June 30.

|                                | <u>2019</u> | <u>2018</u>       |
|--------------------------------|-------------|-------------------|
| Current Assets                 | \$ 916,726  | \$ 874,413        |
| Loans Receivable               | 240,113     | 277,082           |
| Capital Assets (net)           | 1,746       | 4,323             |
| Total Assets                   | 1,158,585   | 1,155,818         |
| Deferred Outflows of Resources | 10,096      | 13,015            |
| Current Liabilities            | 211,806     | 228,465           |
| Long-Term Liabilities          | 240,560     | _230,768          |
| Total Liabilities              | 452,366     | 459,233           |
| Deferred Inflows of Resources  | 113,784     | 157,347           |
| Invested in Capital Assets     | 1,746       | 4,323             |
| Unrestricted                   | 600,785     | 547,930           |
| Total Net Position             | \$_602,531  | \$ <u>552,253</u> |

Current assets increased during the year by approximately \$42,000 primarily due to an increase in accounts receivable as the Commission staff were more successful in identifying and being awarded grants to further the work of the Commission. Much of this additional funding was in the form of federal awards, the reimbursement of which does not conform to the Commission's fiscal year.

Loans receivable decreased approximately \$37,000 during the year as a result of repayments on various revolving loan programs.

Deferred outflows of resources associated with the differences in projected and actual experience of the pension plan was reduced by approximately \$2,900 during the year.

Current liabilities decreased approximately \$17,000 during the year primarily as a result of a decrease in deferred revenue.

Deferred inflows of resources associated with the differences in projected and actual experience of the pension plan and differences between projected and actual earnings of the plan assets was reduced by \$43,500 during the year.

Long-term liabilities increased by approximately \$10,000 during the current year, as the Commission continued its septic repair and living shoreline loan programs financed through the Virginia Resources Authority. VRA loans have a delayed payback period of 2-3 years.

Total net position increased by approximately \$50,000 this year primarily due to a decrease in pension plan liabilities and an increase in interest income.

#### Summary Statements of Activities For the Years Ended June 30,

|                                   | <u>2019</u>       | <u>2018</u>       |
|-----------------------------------|-------------------|-------------------|
| Revenues                          |                   |                   |
| Operating revenues                | \$882,787         | \$752,125         |
| Interest                          | 15,538            | <u> </u>          |
| Total Revenues                    | 898,325           | 761,079           |
| Expenses                          |                   |                   |
| General and administration        | 119,890           | 107,228           |
| Project costs                     | 782,940           | 659,609           |
| Total Expenses                    | 902,830           | 766,837           |
| GASB 68 pension benefit           | 54,783            | _40,789           |
| Change in net position            | 50,278            | 35,031            |
| Net position at beginning of year | 552,253           | 517,222           |
| Net position at end of year       | \$ <u>602,531</u> | \$ <u>552,253</u> |

Operating revenues increased by approximately \$131,000 and project expenses increased by approximately \$123,000 from the prior year. It is not uncommon for these figures to change substantially from year to year due to differences in the Commission's work program based on changes in the Commission's priorities and the availability of funding to implement the work program.

In FY 2019 actual operating revenues were under the budgeted amount by approximately \$156,000 as several projects were delayed due to forces beyond the Commission's control-such as staffing changes and delays by project partners. Project costs for contractual costs were under budget by \$16,000 for the same reasons, and project costs for construction were under budget by \$34,000 due to weather delays and contractor capacity issues.

Actual expenses exceeded budgeted expenses for personnel costs by approximately \$37,000 as a result of the Commission's performance compensation program whereby management is authorized to obtain additional funding to enable and enhance the Commission's work program and increase staff salaries proportionately as additional funding is obtained. The ability to allow for a fluctuation in personnel costs based on availability of funding allows for greater flexibility in applying for additional funding to advance the Commission's priorities without increased staffing. Fringe benefits were \$4,000 lower due to loss of staff. Bad debt expense exceeded the budget by \$5,000 as it was determined that several receivables were unlikely to be paid and hence written off. This action does not preclude continuing efforts to pursue collection on this debt.

There was an increase of approximately \$13,000 in general Administration expenses as the Commission directed staff to continue to work with the General Assembly and other entities to explore blue/green infrastructure environmental and economic development issues for which external resources were not identified.

#### **Capital Assets**

The capital assets in the governmental funds consist of computer equipment and vehicles used in the businesstype activities of the Commission.

#### Long-Term Debt

Long-term debt consists of four loans from the Virginia Water Facilities Revolving Fund. The first loan was originally made in 1997 in the amount of \$250,000, but through regular annual payments was paid off in the current year. In 2011 the Commission received another \$250,000 loan from the Virginia Water Facilities Revolving Fund to increase the revolving loan fund for wastewater loans. This loan consisted of a \$125,000 no interest loan and a \$125,000 "principal forgiveness" loan. As of June 30, 2019, \$125,000 had been drawn on this loan and an additional \$125,000 on the "principal forgiveness loan". This loan has been reduced by regular annual payments to \$50,000. During FY2016 the Commission received another loan in the amount of \$250,000 loan from the Virginia Water Facilities Revolving Fund to increase the revolving Fund to increase the revolving loan fund for increase the revolving loan fund for wastewater loans. As of June 30, 2019, \$125,000 had been drawn on this loan from the Virginia Water Facilities Revolving Fund to increase the revolving loan fund for wastewater loans. As of June 30, 2019, only \$75,902 had been drawn on this loan but through regular annual payments has been reduced to \$56,856. A fourth loan in the amount of a \$250,000 loan from the Virginia Water Facilities Revolving Fund to capitalize the new revolving loan fund for living shoreline projects was settled in FY2018. As of June 30, 2019, \$182,867 has been drawn on this loan but through regular annual payments has been reduced to \$174,534.

#### **Economic Factors and Future Outlook**

Presently, management of the Commission is aware-of the changing federal, state, regional and local economic climate and is working to comprehensively understand, address and plan for the future security of the Commission consistent with the evolving new economic model. Management realizes the challenges posed to the organization by the high dependency on grants to fund operations especially during periods of economic stress and continues to explore other options to fund its essential programs including increased local funding. Management continues to work with the MPPDC leadership to explore strategies to fund the Commission, provide for a motivated and adequately compensated staff, and increase performance while maintaining compliance with the requirements of OMB Uniform Guidance and the needs and resources of the member localities. Currently management has increased the use of staffing under cooperative procurement to provide staffing needs as a means to providing more and varied expertise for increasingly complicated projects being undertaken by the Commission in regards to environmental and economic development projects.

#### Contacting the Commission's Financial Management Staff

This financial report is designed to provide a general overview of the Commission's finances and show the Commission's accountability for the funds it receives. If you have questions about this report or need additional information, contact the Commission's Executive Director at 125 Bowden Street in Saluda, Virginia.

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION STATEMENT OF NET POSITION JUNE 30, 2019

#### ASSETS

| A33E13   |            |
|--|------------|
| Current Assets   |            |
| Cash and cash equivalents  | \$ 639,973 |
| Restricted cash  | 29,167     |
| Accounts receivable  | 247,586    |
| Total Current Assets   | 916,726    |
| Noncurrent Assets  |            |
| Capital assets, net  | 1,746      |
| Loans receivable   | 240,113    |
| Total Noncurrent Assets  | 241,859    |
| Total Assets   | 1,158,585  |
| DEFERRED OUTFLOWS OF RESOURCES   |            |
| Pension contributions after the measurement date                         | 8,734      |
| Differences between expected and actual experience                       | 1,362      |
| Total Deferred Outflows of Resources                                     | 10,096     |
| LIABILITIES  |            |
| Current Liabilities  |            |
| Accounts payable   | 52,812     |
| Deferred revenue   | 64,072     |
| Accrued leave payable  | 45,755     |
| Current portion of notes payable   | 49,167     |
| Total Current Liabilities  | 211,806    |
| Noncurrent Liabilities   |            |
| Notes payable, net of current portion                                    | 232,223    |
| Net pension liability  | 8,337      |
| Total Liabilities  | 452,366    |
| DEFERRED INFLOWS OF RESOURCES  |            |
| Differences between expected and actual experience                       | 101,742    |
| Changes of assumptions   | 3,956      |
| Net difference between projected and actual earnings on plan investments | 8,086      |
| Total Deferred Inflows of Resources                                      | 113,784    |
| NET POSITION   |            |
| Invested in capital assets, net of related debt                          | 1,746      |
| Unrestricted   | 600,785    |
| Total Net Position   | \$ 602,531 |
|  |            |

See accompanying notes

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2019

# **Operating Revenues**

| Operating Revenues               |            |
|----------------------------------|------------|
| Grants and appropriations        |            |
| Federal grants                   | \$ 419,513 |
| State grants and appropriations  | 244,513    |
| Local grants and appropriations  | 198,206    |
| Miscellaneous                    | 20,555     |
| Total Operating Revenues         | 882,787    |
| Operating Expenses               |            |
| Salaries                         | 322,002    |
| Consultant and contractual       | 264,059    |
| Construction                     | 96,138     |
| Fringe benefits                  | 88,686     |
| Promotion and advertising        | 42,382     |
| Rent and utilities               | 30,774     |
| Printing and duplicating         | 10,913     |
| Legal and accounting             | 10,092     |
| Workshops and conferences        | 6,582      |
| Office supplies                  | 5,979      |
| Bad debt                         | 5,225      |
| Dues and memberships             | 4,225      |
| Telephone                        | 3,045      |
| Depreciation                     | 2,577      |
| Meeting supplies and expenses    | 2,036      |
| Insurance                        | 2,030      |
| Lodging and staff expense        | 1,854      |
| Vehicle costs                    | 1,842      |
| Website and internet             | 1,637      |
| Subscriptions and publications   | 338        |
| Postage                          | 330        |
| Miscellaneous                    | 84         |
| Total Operating Expenses         | 902,830    |
| Operating Income (Loss)          | (20,043)   |
| Non-Operating Revenues           |            |
| Interest income                  | 15,538     |
| GASB 68 pension benefit          | 54,783     |
| Change in Net Position           | 50,278     |
| Net Position - Beginning of Year | 552,253    |
| Net Position - End of Year       | \$ 602,531 |
|                                  |            |

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION STATEMENT OF CAH FLOWS FOR THE YEAR ENDED JUNE 30, 2019

| Cash Flows from Operating Activities   |    |           |
|--|----|-----------|
| Received from customers  | \$ | 712,785   |
| Paid to suppliers for goods and services   |    | (573,240) |
| Paid to employees for services   |    | (309,202) |
| Net Cash Flows Used in Operating Activities  |    | (169,657) |
| Cash Flows from Capital and Related Financing Activities                           |    |           |
| Proceeds from notes payable  |    | 73,098    |
| Principal paid on notes payable  |    | (53,333)  |
| Net Cash Flows Provided by Capital and Related Financing Activities                |    | 19,765    |
| Cash Flows from Investing Activities   |    |           |
| Disbursement for new loans made  |    | (51,959)  |
| Loan payments received   |    | 88,928    |
| Interest income  |    | 15,538    |
| Net Cash Flows Provided by Investing Activities                                    |    | 52,507    |
| 1 Martin Car   |    |           |
| Net Change in Cash and Cash Equivalents  |    | (97,385)  |
| Cash and Cash Equivalents - Beginning of Year                                      |    | 766,525   |
| Cash and Cash Equivalents - End of Year  | \$ | 669,140   |
| Reconciliation of Operating Income to Net Cash<br>Provided by Operating Activities |    |           |
| Operating income (loss)  | \$ | (20,043)  |
| Depreciation   | Ψ  | 2,577     |
| Changes in Assets and Liabilities  |    | 2,377     |
| Accounts receivable  |    | (139,698) |
| Accounts payable   |    | 36,071    |
| Deferred revenue   |    | (46,381)  |
| Accrued annual leave   |    | (40,581)  |
|  |    | (2,10)    |
| Net Cash Flows from Operating Activities   | \$ | (169,657) |

### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 - Organization and Summary of Accounting Policies

The Middle Peninsula Planning District Commission (the "Commission") was established April, 1972, pursuant to the provisions of Section 15.1-1403 of the Virginia code (the 1968 Virginia Area Development Act) as an authorized regional planning district commission. The Commission's primary duty is to promote orderly and efficient development of the physical, social and economic elements of the district by planning, encouraging and assisting governmental subdivisions to plan for the future. The Commission is a subsidiary organization of the counties of Essex, Gloucester, King and Queen, King William, Mathews, Middlesex and the towns of Tappahannock, Urbanna and West Point. Commission funding is obtained from member jurisdictions' contributions, funds provided by the Commonwealth of Virginia, and Federal, state and local grants and contracts for specified projects designed to further the Commission's goals and objectives.

The financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of significant accounting policies followed in the preparation of these financial statements:

- (a) Reporting Entity The Commission's governing body-is composed of members appointed by the nine member jurisdictions. The Commission is not a component unit of any of the member governments, and there are no component units to be included in the Commission's financial statements.
- (b) Basis of Accounting The accounting and reporting policies of the Commission relating to the accompanying basic financial conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB) and by the Financial Accounting Standards Board (when applicable).

Management believes that the periodic determination of revenues earned, expenses incurred and net income is desirable for purposes of facilitating management control and accountability. Therefore, the activities of the Commission are accounted for as a proprietary fund which uses the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred. The Commission considers grant revenue as earned when the grant expenditure is incurred.

Private-sector standards of accounting and financial reporting issued prior to December 31, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

The Commission generally first uses restricted assets for expenses incurred for which both restricted and unrestricted assets are available. The Commission may defer the use of restricted assets based on a review of the specific transaction.

### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 1 – Organization and Summary of Accounting Policies (Continued)

- (c) Project Expenditures The costs of goods and services that are identifiable for indirect costs are allocated to projects as described in Note 10. Personnel costs for Commission employees, including overtime and compensatory time, are direct charges to the appropriate projects. Expenses for paid leave and fringe benefits are allocated to projects as described in Notes 10 and 11.
- (d) Concentrations of Credit and Market Risk Financial instruments that potentially expose the Organization to concentrations of credit and market risk consist primarily of cash equivalents and investments. Cash equivalents are maintained at high-quality financial institutions which, at times, may exceed federally insured limits. Credit exposure is limited to any one institution. The Commission has not experienced any losses on its cash equivalents.
- (e) Cash and Cash Equivalents Cash and cash equivalents include investments in highly liquid debt instruments with a maturity of three months or less, excluding amounts whose use is limited by the Commission's Board designation or other arrangements under trust agreements with third-party payers.
- (f) Accounts Receivable Accounts receivable are reported at their gross value when earned as the underlying exchange transaction occurs. Receivables related to non-exchange transactions are recognized when their eligibility requirements have been met. Receivables are reduced by the estimated portion that is expected to be uncollectible. This estimate is made based on collection history and current information regarding the credit worthiness of the debtors. When continued collection activity results in receipts of amounts previously written off, revenue is recognized for the amount collected. Management considers all of the receivables collectible at June 30, 2019, and no allowance for doubtful accounts has been provided. Concentration of credit risk with respect to accounts receivable is limited due to the number of grantors, man of which are federal government grants.
- (g) Employee Leave Benefits Commission policy allows employees to accumulate unused vacation leave up to certain maximum hours. Commission employees earn from twelve to eighteen vacation days a year, depending on the length of their employment. Annual leave may be carried over from one fiscal year to the next, subject to certain limitations. The liability for accrued vacation is \$34,515 as of June 30, 2019.

All employees receive fifteen sick days a year. Sick leave may be carried over from one fiscal year to the next. Upon termination or retirement, employees with five or more years of continuous salaried service may receive up to 25% of their unused sick leave balances up to a maximum of \$5,000. The liability for accrued sick leave is \$11,240 as of June 30, 2019.

(h) Management Estimates – The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 1 – Organization and Summary of Accounting Policies (Continued)

(i) Capital Assets - Capital assets are recorded at historical or estimated historical cost if actual historical cost is not available for items exceeding \$1,000. Depreciation is taken on the straight-line method over the estimated useful life of the respective asset.

| The estimated lives are as follows: |           |
|-------------------------------------|-----------|
| Equipment                           | 3-5 years |
| Furniture                           | 7 years   |

Assets that have been purchased with grantor funds may revert to the grantor in the event the program is discontinued.

- (j) Budgets and Budgetary Accounting Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all funds. All budgets are presented on the modified accrual basis of accounting. Accordingly, the Budgetary Comparison Schedule presents actual expenditures in accordance with the accounting principles generally accepted in the United States of America on a basis consistent with the adopted budgets as amended.
- (k) Advertising Costs Advertising costs are expensed as incurred.
- Deferred Outflows/Inflows of Resources The Commission reports deferred outflows of resources on its statement of net position. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until the applicable period.

The Commission reports deferred inflows of resources on its statement of net position. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until a future period.

(m) Pension – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's Virginia Retirement System (VRS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 2 - Cash and Investments

State statute authorizes the Commission to invest in obligations of the U.S. Treasury, agencies, and instrumentalities, repurchase agreements, certificates of deposit or time deposits insured by the FDIC, and the local government investment pool. Deposits are carried at cost, which approximates fair value.

At June 30, 2019 the carrying amount of the Commission's deposits with banks was \$220,302 and the bank balances were \$299,850. All of the bank balances were covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act.

Investments in 2a7-like pools are valued based on the value of pool shares. The Commission invests a 2a7-like pool, the Local Government Investment Pool, managed by the Virginia Department of Treasury. Permitted investments in the pool include U.S. government obligations, repurchase agreements, certificates of deposit, banker's acceptances, commercial paper, short-term corporate notes; and short-term taxable municipal obligations. The investment pool has not been assigned a risk category since the Commission is not issued securities, but rather owns an undivided interest in the assets of the pool. The Commission's balance in the investment pool was \$448,837 at June 30, 2019.

#### NOTE 3 – Restricted Cash

The Virginia Resources Authority has required the Commission to provide a loan loss reserve of one year's worth of debt service on the 2015 Septic Repair Revolving Loan Fund note payable and for the 2015 Living Shoreline Revolving Loan Fund. Restricted cash accounts in the amount of \$12,500 and \$16,667, respectively, have been established.

#### **NOTE 4 – Property and Equipment**

A summary of property and equipment as of June 30, 2019 is as follows:

|                          | Balance<br>July 1, 2018 | Additions         | Disposals   | Balance<br>June 30, 2019 |
|--------------------------|-------------------------|-------------------|-------------|--------------------------|
| Equipment<br>Accumulated | \$ 58,195               | \$-               | \$-         | \$ 58,195                |
| Depreciation             | (53,872)                | (2,577)           |             | (56,449)                 |
| Net                      | \$ <u>4,323</u>         | \$ <u>(2,577)</u> | \$ <u>-</u> | \$ <u>1,746</u>          |

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 5 - Pension Plan

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Plan Description

All full-time, salaried permanent employees of the Political Subdivision are automatically covered by VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria a defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

| PLAN 1                                      | PLAN 2                               | HYBRID RETIREMENT PLAN  |
|---|--------------------------------------|---|
| About Plan 1                                | About Plan 2                         | About the Hybrid Retirement Plan  |
| Plan 1 is a defined benefit plan. The       | Plan 2 is a defined benefit plan.    | The Hybrid Retirement Plan combines the   |
| retirement benefit is based on a member's   | The retirement benefit is based on a | features of a defined benefit plan and a defined                                      |
| age, creditable service and average final   | member's age, creditable service     | contribution plan.  |
| compensation at retirement using a formula. | and average final compensation at    | • The defined benefit is based on a member's  |
|   | retirement using a formula.          | age, creditable service and average final   |
|   |                                      | compensation at retirement using a formula.   |
|   |                                      | • The benefit from the defined contribution   |
|   |                                      | component of the plan depends on the member   |
|   |                                      | and employer contributions made to the plan   |
|   |                                      | and the investment performance of those contributions.                                |
|   |                                      |   |
|   |                                      | • In addition to the monthly benefit payment payable from the defined benefit plan at |
|   |                                      | retirement, a member may start receiving  |
|   |                                      | distributions from the balance in the defined   |
|   |                                      | contribution account, reflecting the  |
|   |                                      | contributions, investment gains or losses, and  |
|   |                                      | any required fees.  |

# NOTES TO FINANCIAL STATEMENTS (Continued)

# NOTE 5 – Pension Plan (Continued)

| Eligible Members   | Eligible Members                     | Eligible Members   |
|--|--------------------------------------|--|
| Employees are in Plan 1 if their   | Employees are in Plan 2 if their     | Employees are in the Hybrid Retirement Plan if   |
| membership date is before July 1, 2010, and  | membership date is on or after July  | their membership date is on or after January 1,  |
| they were vested as of January 1, 2013, and  | 1, 2010, or their membership date is | 2014. This includes:   |
|  | before July 1, 2010, and they were   | <ul> <li>Political subdivision employees*</li> </ul>   |
|  | not vested as of January 1, 2013.    | <ul> <li>Members in Plan 1 or Plan 2 who</li> </ul>  |
|  | •                                    | elected to opt into the plan during the  |
|  | Hybrid Opt-In Election               | election window held January 1-April 30,   |
|  | Eligible Plan 2 members were         | 2014; the plan's effective date for opt-in   |
| Hybrid Opt-In Election   | allowed to make an irrevocable       | members was July 1, 2014.  |
|  | decision to opt into the Hybrid      |  |
|  | Retirement Plan during a special     | * Non-Eligible Members   |
|  | election window held January 1       | Some employees are not eligible to participate in  |
|  | through April 30, 2014.              | the Hybrid Retirement Plan. They include:  |
| window held January 1 through April 30,  | unough April 50, 2014.               | Political subdivision employees who  |
| 2014.  | The Hybrid Retirement Plan's         | are covered by enhanced benefits for   |
|  | effective date for eligible Plan 2   | hazardous duty employees.  |
| 1  | Ũ                                    | nazardous duty employees.  |
|  | members who opted in was July 1;     | These and laws a divide for an entired   |
| e i i  | 2014.                                | Those employees eligible for an optional   |
| was July 1, 2014.  |                                      | retirement plan (ORP) must elect the ORP plan  |
|  | If eligible deferred members         | or the Hybrid Retirement Plan. If these members  |
|  | returned to work during the election | have prior service under Plan 1 or Plan 2, they  |
|  | window, they were also eligible to   | are not eligible to elect the Hybrid Retirement  |
|  | opt into the Hybrid Retirement plan. | Plan and must select Plan 1 or Plan 2 (as  |
| Retirement Plan.   |                                      | applicable) or ORP.  |
|  | Members who were eligible for an     |  |
|  | optional retirement plan (ORP) and   |  |
|  | have prior service under Plan 2 were |  |
| •  | not eligible to elect the Hybrid     |  |
| •  | Retirement Plan and remain as Plan   |  |
| the second s | 2 or ORP.                            |  |
| Retirement Contributions   | <b>Retirement Contributions</b>      | Retirement Contributions   |
| •  | Same as Plan 1.                      | A member's retirement benefit is funded through  |
| compensation each month to their member  |                                      | mandatory and voluntary contributions made by  |
| contribution account through a pre-tax   |                                      | the member and the employer to both the defined  |
| salary reduction. Member contributions are   |                                      | benefit and the defined contribution components  |
| tax-deferred until they are withdrawn as   |                                      | of the plan. Mandatory contributions are based on  |
| part of retirement benefit or as a refund. The   |                                      | a percentage of the employee's creditable  |
| employer makes a separate actuarially  |                                      |  |
| determined contribution to VRS for all   |                                      | member and the employer. Additionally, members   |
|  |                                      | may choose to make voluntary contributions to  |
|  |                                      |  |
|  |                                      |  |
|  |                                      |  |
|  |                                      | percentages.   |
| contribution account through a pre-tax<br>salary reduction. Member contributions are<br>tax-deferred until they are withdrawn as<br>part of retirement benefit or as a refund. The<br>employer makes a separate actuarially  |                                      | the member and the employer to both the define<br>benefit and the defined contribution component<br>of the plan. Mandatory contributions are based<br>a percentage of the employee's creditable<br>compensation and are required from both the<br>member and the employer. Additionally, mem<br>may choose to make voluntary contributions to<br>the defined contribution component of the plan<br>and the employer is requited to match those<br>voluntary contributions according to specified |

# NOTES TO FINANCIAL STATEMENTS (Continued)

# NOTE 5 – Pension Plan (Continued)

| Creditable Service<br>Creditable service includes active service.<br>Members earn creditable service for each<br>month they are employed in a covered<br>position. It also may include credit for prior<br>service the member has purchased or<br>additional creditable service the member<br>was granted. A member's total creditable<br>service is one of the factors used to<br>determine their eligibility for retirement and<br>to calculate their retirement benefit. It also<br>may count toward eligibility for the health<br>insurance credit in retirement, if the<br>employer offers the health insurance credit. | Creditable Service<br>Same as Plan 1. |     | Creditable Service<br><u>Defined Benefit Component:</u><br>Under the defined benefit component of the<br>plan, creditable service includes active service.<br>Members earn creditable service for each month<br>they are employed in a covered position. It also<br>may include credit for prior service the member<br>has purchased or additional creditable service<br>the member was granted. A member's total<br>creditable service is one of the factors used to<br>determine their eligibility for retirement and to<br>calculate their retirement benefit. It also may<br>count toward eligibility for the health insurance<br>credit in retirement, if the employer offers the<br>health insurance credit. |
|--|---------------------------------------|-----|--|
|  |                                       |     | Defined Contributions Component:<br>Under the defined contribution component,<br>creditable service is used to determine vesting<br>for the employer contribution portion of the plan.   |
| Vesting<br>Vesting is the minimum length of service a<br>member needs to qualify for a future<br>retirement benefit. Members become vested<br>when they have at least five years (60<br>months) of creditable service. Vesting<br>means members are eligible to qualify for<br>retirement if they meet the age and service<br>requirements for their plan. Members also<br>must be vested to receive a full refund of<br>their member contribution account balance if<br>they leave employment and request a refund.   | Vesting<br>Same as Plan 1.            | DRU | <b>Defined Benefit Component:</b><br>Defined benefit vesting is the minimum length<br>of service a member needs to qualify for a future<br>retirement benefit. Members are vested under<br>the defined benefit component of the Hybrid<br>Retirement Plan when they reach five years (60<br>months) of creditable service. Plan 1 or Plan 2<br>members with at least five years (60 months) of<br>creditable service who opted into the Hybrid<br>Plan remain vested in the defined benefit<br>component.  |
| Members are always 100% vested in the contributions that they make.  |                                       |     | <b>Defined Contributions Component:</b><br>Defined contribution vesting refers to the<br>minimum length of service a member needs to<br>be eligible to withdraw the employer<br>contributions from the defined contribution<br>component of the plan.  |
|  |                                       |     | Members are always 100% vested in the contributions that they make.<br>Upon retirement or leaving covered  |
|  |                                       |     | employment, a member is eligible to withdraw a<br>percentage of employer contributions to the<br>defined contribution component of the plan,<br>based on service.  |

49

### NOTES TO FINANCIAL STATEMENTS (Continued)

# NOTE 5 – Pension Plan (Continued)

| HOTE 5 - I Clision I fan (Conti   |   |  |
|---|---|--|
| Calculating the Benefit<br>The Basic Benefit is calculated based on a<br>formula using the member's average final<br>compensation, a retirement multiplier and<br>total service credit at retirement. It is one of<br>the benefit payout options available to a<br>member at retirement.<br>An early retirement reduction factor is<br>applied to the Basic Benefit if the member<br>retires with a reduced retirement benefit or | <b>Calculating the Benefit</b><br>See definition under Plan 1.  | <ul> <li>Vesting (continued)</li> <li>After two years, a member is 50% vested and may withdraw 50% of employer contributions.</li> <li>After three years, a member is 75% vested and may withdraw 75% of employer contributions.</li> <li>After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.</li> <li>After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.</li> <li>Distribution is not required by law until age 70½.</li> <li>Calculating the Benefit Defined Benefit Component: See definition under Plan 1.</li> <li>Defined Contribution Component: The benefit is based on contributions made by the employer, plus net investment earnings on those contributions.</li> </ul> |
| selects a benefit payout option other than<br>the Basic Benefit.  | T-T   |  |
| Average Final Compensation<br>A member's average final compensation is<br>the average of the 36 consecutive months of<br>highest compensation as a covered employee.  | Average Final Compensation<br>A member's average final<br>compensation is the average of their<br>60 consecutive months of highest<br>compensation as a covered<br>employee.  | Average Final Compensation<br>Same as Plan 2. It is used in the retirement<br>formula for the defined benefit component of the<br>plan.  |
| Service Retirement Multiplier VRS:<br>The retirement multiplier is a factor used in<br>the formula to determine a final retirement<br>benefit. The retirement multiplier for non-<br>hazardous duty members is 1.70%.   | Service Retirement Multiplier<br>VRS:<br>Same as Plan 1 for service earned,<br>purchased or granted prior to<br>January 1, 2013. For non-hazardous<br>duty members the retirement<br>multiplier is 1.65% for creditable<br>service earned, purchased or granted<br>on or after January 1, 2013. | Service Retirement Multiplier<br><u>Defined Benefit Component:</u> VRS:<br>The retirement multiplier for the defined benefit<br>component is 1.00%.<br>For members who opted into the Hybrid<br>Retirement Plan from Plan 1 or Plan 2, the<br>applicable multipliers for those plans will be<br>used to calculate the retirement benefit for<br>service credited in those plans.   |
| Sheriffs and regional jail<br>superintendents: The retirement multiplier<br>for sheriffs and regional jail superintendents<br>is 1.85%.   | Sheriffs and regional jail superintendents: Same as Plan 1.   | Sheriffs and regional jail superintendents:<br>Not applicable  |
|   |   |  |

# NOTES TO FINANCIAL STATEMENTS (Continued)

| NOTE 5 – Pension Plan (Continued)   |  |  |  |
|---|--|--|--|
| Service Retirement Multiplier VRS:  | Service Retirement Multiplier                                      | Service Retirement Multiplier VRS:                                 |  |
| (continued)   | VRS: (continued)   | (continued)  |  |
|   |  |  |  |
| Political subdivision hazardous duty  | Political subdivision hazardous                                    | Political subdivision hazardous duty                               |  |
| employees: The retirement multiplier of   | duty employees: Same as Plan 1.                                    | employees: Not applicable.   |  |
| eligible political subdivision hazardous duty                                     |  |  |  |
| employees other than sheriffs and regional jail                                   |  | <b>Defined Contribution Component:</b>                             |  |
| superintendents is 1.70% or 1.85% as elected                                      |  | Not applicable.  |  |
| by the employer.  |  |  |  |
|   |  |  |  |
| Normal Definement And VDS:  | Normal Datingment Age VDS:   | Normal Retirement Age  |  |
| Normal Retirement Age VRS:  | Normal Retirement Age VRS:<br>Normal Social Security retirement    | Defined Benefit Component: VRS:                                    |  |
| Age 65.   |  | Same as Plan 2.  |  |
|   | age.   | Same as Flan 2.  |  |
| Political subdivision hazardous duty  | Political subdivision hazardous                                    | Political subdivision hazardous duty                               |  |
| employees: Age 60.  | duty employees: Same as Plan 1.                                    | employees: Not applicable.   |  |
| ·····   |  |  |  |
|   |  | <b>Defined Contribution Component:</b>                             |  |
|   |  | Members are eligible to receive distributions                      |  |
|   |  | upon leaving employment, subject to restrictions.                  |  |
| Earliest Unreduced Retirement Eligibility   | Earliest Unreduced Retirement                                      | Earliest Unreduced Retirement Eligibility                          |  |
| VRS:  | Eligibility VRS:   | Defined Benefit Component: VRS:                                    |  |
| Age 65 with at least five years (60 months) of                                    | Normal Social Security retirement                                  | Normal Social Security retirement age and have                     |  |
| creditable service or at age 50 with at least 30                                  | age with at least five years (60                                   | at least five years (60 months) of creditable                      |  |
| years of creditable service.  | months) of creditable service or                                   | service or when their age and service equal 90.                    |  |
|   | when their age and service equal                                   |  |  |
|   | 90.  |  |  |
| Political subdivision hazardous duty  | Political subdivision hazardous                                    | Political subdivision hazardous duty                               |  |
| employees: Age 60 with at least five years (60                                    | duty employees: Same as Plan 1.                                    | employees: Not applicable.   |  |
| months) of creditable service or at age 50 with                                   |  |  |  |
| at least 25 years of creditable service.  |  | <b>Defined Contribution Component:</b>                             |  |
|   |  | Members are eligible to receive distributions                      |  |
|   |  | upon leaving employment, subject to restrictions.                  |  |
| Earliest Reduced Retirement Eligibility   | Earliest Reduced Retirement  | Earliest Reduced Retirement Eligibility                            |  |
| VRS:  | Eligibility VRS:   | Defined Benefit Component: VRS:                                    |  |
| Age 55 with at least five years (60 months) of                                    | Age 60 with at least five years (60                                | Age 60 with at least five years (60 months) of                     |  |
| creditable service or at age 50 with at least 10                                  | months) of creditable service.                                     | creditable service.  |  |
| years of creditable service.  |  |  |  |
| Delitical subdivision becaudous duty  | Delitical subdivision berowdow                                     | Political subdivision horordour duty                               |  |
| Political subdivision hazardous duty<br>employees: 50 with at least five years of | Political subdivision hazardous<br>duty employees: Same as Plan 1. | Political subdivision hazardous duty<br>employees: Not applicable. |  |
| creditable service.   | duty employees: Same as Flan 1.                                    | empioyees: Not applicable.   |  |
| creatable service.  |  | Defined Contribution Component:                                    |  |
|   |  | Members are eligible to receive distributions                      |  |
|   |  | upon leaving employment, subject to restrictions.                  |  |
|   |  |  |  |

# NOTES TO FINANCIAL STATEMENTS (Continued)

| NOTE 5 – Pension Plan (Conti   | nued)  |  |
|--|--|--|
| Cost-of-Living Adjustment (COLA) in<br>Retirement<br>The Cost-of-Living Adjustment (COLA)<br>matches the first 3% increase in the<br>Consumer Price Index for all Urban<br>Consumers (CPI-U) and half of any<br>additional increase (up to 4%) up to a<br>maximum COLA of 5%.  | Cost-of-Living Adjustment (COLA)<br>in Retirement<br>The Cost-of-Living Adjustment<br>(COLA) matches the first 2% increase<br>in the CPI-U and half of any<br>additional increase (up to 2%), for a<br>maximum COLA of 3%. | Cost-of-Living Adjustment (COLA) in<br>Retirement<br><u>Defined Benefit Component:</u><br>Same as Plan 2.<br><u>Defined Contribution Component:</u><br>Not applicable. |
| Eligibility:<br>For members who retire with an unreduced<br>benefit or with a reduced benefit with at<br>least 20 years of creditable service, the<br>COLA will go into effect on July 1 after<br>one full calendar year from the retirement<br>date.<br>For members who retire with a reduced<br>benefit and who have less than 20 years of                       | <u>Eligibility:</u><br>Same as Plan 1.   | <u>Eligibility:</u><br>Same as Plan 1 and Plan 2.  |
| creditable service, the COLA will go into<br>effect on July 1 after one calendar year<br>following the unreduced retirement<br>eligibility date.<br>Exceptions to COLA Effective Dates:<br>The COLA is effective July 1 following one<br>full calendar year (January 1 to December<br>31) under any of the following   | Exceptions to COLA Effective<br>Dates:<br>Same as Plan 1   | Exceptions to COLA Effective Dates:<br>Same as Plan 1 and Plan 2.  |
| <ul> <li>circumstances:</li> <li>The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.</li> <li>The member retires on disability.</li> <li>The member retires directly from short-term to long-term disability under the Virginia Sickness and Disability Program (VSDP)</li> </ul>                             |  |  |
| <ul> <li>(VSDP).</li> <li>The member is involuntarily separated<br/>from employment for causes other than<br/>job performance or misconduct and is<br/>eligible to retire under the Workforce<br/>Transition Act or the Transitional<br/>Benefits Program.</li> <li>The member dies in service and the<br/>member's survivor or beneficiary is eligible</li> </ul> |  |  |
| for a monthly death-in-service benefit. The<br>COLA will go into effect on July 1<br>following one full calendar year (January 1<br>to December 31) from the date the monthly<br>benefit begins.   |  |  |

### NOTES TO FINANCIAL STATEMENTS (Continued)

| NOTE 5 – Pension Plan (Conti  | nued)                                 |  |
|---|---------------------------------------|--|
| Disability Coverage   | Disability Coverage                   | Disability Coverage                                |
| Members who are eligible to be considered   | Members who are eligible to be        | Employees of political subdivisions (including     |
| for disability retirement and retire on   | considered for disability retirement  | Plan 1 and Plan 2 opt-ins) participate in the      |
| disability, the retirement multiplier is 1.70%  | and retire on disability, the         | Virginia Local Disability Program (VLDP) unless    |
| on all service, regardless of when it was   | retirement multiplier is 1.65% on all | their local governing body provides and            |
| earned, purchased or granted.   | service, regardless of when it was    | employer-paid comparable program for its           |
|   | earned, purchased or granted.         | members.   |
|   |                                       | Hybrid members (including Plan 1 and Plan 2        |
|   |                                       | opt-ins) covered under VLDP are subject to a       |
|   |                                       | one-year waiting period before becoming            |
|   |                                       | eligible for non-work-related disability benefits. |
|   | n[=                                   |  |
| Purchase of Prior Service   | Purchase of Prior Service             | Purchase of Prior Service                          |
| Members may be eligible to purchase   | Same as Plan 1.                       | Defined Benefit Component:                         |
| service from previous public employment,  |                                       | Same as Plan 1, with the following exceptions:     |
| active duty military, an eligible period of   | 62                                    | Hybrid Retirement Plan members are                 |
| leave or VRS refunded service as creditable   |                                       | ineligible for ported service.                     |
| service in their plan. Prior creditable service<br>counts toward vesting, eligibility for |                                       |  |
| retirement and the health insurance credit.   |                                       | Defined Contribution Component:                    |
| Only active members are eligible to   |                                       | Not applicable.                                    |
| purchase prior service. When buying   |                                       |  |
| service, members must purchase their most   |                                       |  |
| recent period of service first. Members also  |                                       |  |
| may be eligible to purchase periods of leave  |                                       |  |
| without pay.  |                                       |  |

# Employees Covered by Benefit Terms

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

|  |   | Number |
|--|---|--------|
| Inactive Members or Their Beneficiaries Currently Receiving Benefits |   | 3      |
| Inactive Members   |   |        |
| Vested inactive members  | 1 |        |
| Non-vested inactive members  | 2 |        |
| Inactive members active elsewhere in VRS                             | 0 |        |
| Total Inactive Members   |   | 3      |
| Active Members   |   | _3     |
| Total covered employees  |   | _9     |

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 – Pension Plans (Continued)**

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5% of their compensation toward their retirement.

The Commission's contractually required contribution rate for the year ended June 30, 2019 was 4.68% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarial rate for the Commission's plan was 4.2%.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Commission were \$10,096 and \$11,043 for the years ended June 30, 2019 and June 30, 2018, respectively.

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2017 rolled forward to the measurement date of June 30, 2018.

#### Actuarial Assumptions – General Employees

The total pension liability for General Employees in the Commission's Retirement Plan was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

| Inflation                             | 2.5%   |
|---------------------------------------|--|
| Salary increases, including Inflation | 3.5% - 5.35%                                   |
| Investment rate of return             | 7.0%, net of pension plan investment expenses, |
|                                       | including inflation*                           |

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long- term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 5 – Pension Plans (Continued)

#### Mortality rates:

Largest 10 - Non-Hazardous Duty: 20% of deaths are assumed to be service related

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

All Others (Non 10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annultant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

| Mortality Rates (Pre-retirement, post-retirement healthy and disabled | Update to a more current mortality table – RP-2014 projected to 2020                               |
|---|--|
| Retirement Rates  | Lowered rates at older ages and changed final retirement<br>from 70 to 75                          |
| Withdrawal Rates  | Adjusted rates to better fit experience at each year age<br>and service through 9 years of service |
| Disability Rates  | Lowered rates  |
| Salary Scale  | No change  |
| Line of Duty Disability   | Increase rate from 14% to 20%  |

Largest 10 - Non-Hazardous Duty:

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 5 - Pension Plans (Continued)

All Other (Non 10 Largest) - Non-Hazardous Duty:

| Mortality Rates (Pre-retirement, post-retirement | Update to a more current mortality table – RP-2014       |
|--|--|
| healthy and disabled                             | projected to 2020  |
| Retirement Rates                                 | Lowered rates at older ages and changed final retirement |
|  | from 70 to 75  |
| Withdrawal Rates                                 | Adjusted rates to better fit experience at each year age |
|  | and service through 9 years of service                   |
| Disability Rates                                 | Lowered rates  |
| Salary Scale                                     | No change  |
| Line of Duty Disability                          | Increase rate from 14% to 20%                            |

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

| Long-Term Expected Rate of Return (Continued) |                           | Arithmetic   | Weighted       |                |
|---|---------------------------|--------------|----------------|----------------|
|   |                           | Long-Term    | Average Long-  |                |
|   |                           |              | Expected       | Term Expected  |
|   |                           |              | Rate of Return | Rate of Return |
| Public Equity                                 |                           | 40.00%       | 4.54%          | 1.82%          |
| Fixed Income                                  |                           | 15.00%       | 0.69%          | 0.10%          |
| Credit Strategies                             |                           | 15.00%       | 3.96%          | 0.59%          |
| Real Assets                                   |                           | 15.00%       | 5.76%          | 0.86%          |
| Private Equity                                |                           | 15.00%       | 9.53%          | 1.43%          |
| Total   |                           | 100.00%      |                | 4.80%          |
|   |                           | Inflation    |                | 2.50%          |
|   | * Expected arithmetic nor | minal return |                | 7.30%          |
|   |                           |              |                |                |

\* The above allocation provides a one-year return 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

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### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 5 – Pension Plans (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2018, the alternate rate was the employer contribution rate used in FY2012 or 90% of the actuarially determined employer contribution rate from the June 30, 2015, actuarial valuations, whichever was greater. From July 1, 2018 on, participating employers are assumed to continue 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the Long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

|   | Total Pension<br>Liability<br>(a) | Plan Fiduciary<br>Net Position<br>(b) | Net Pension<br>Liability<br>(a)-(b) |
|---|-----------------------------------|---------------------------------------|-------------------------------------|
| Balances at June 30, 2017                                     | \$745,449                         | \$722,973                             | \$22,476                            |
|   |                                   |                                       |                                     |
| Changes for the year:   | 22,841                            | -                                     | 22,841                              |
| Service cost  | 51,597                            | -                                     | 51,597                              |
| Interest  | (14,068)                          | -                                     | (14,068)                            |
| Differences between expected and actual experience            | -                                 | 11,043                                | (11,043)                            |
| Contributions – employer                                      | -                                 | 10,076                                | (10,076)                            |
| Contributions – employee                                      | -                                 | 53,890                                | (53,890)                            |
| Net investment income   | (16,701)                          | (16,701)                              | -                                   |
| Benefit payments, including refunds of employee contributions | -                                 | (452)                                 | 452                                 |
| Administrative expense  |                                   | (48)                                  | 48                                  |
| Other changes   | 43,669                            | 57,808                                | (14,139)                            |
| Net changes   |                                   |                                       |                                     |
| Balances at June 30, 2018                                     | \$ <u>789,118</u>                 | \$ <u>780,781</u>                     | \$ <u>8,337</u>                     |

# Change in the Net Pension Liability:

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Commission using the discount rate of 7.00%, as well as what the Commission's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 5 - Pension Plans (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Continued)

|                                    |             | Current       |             |
|------------------------------------|-------------|---------------|-------------|
|                                    | 1% Decrease | Discount Rate | 1% Increase |
|                                    | (6.0%)      | (7.0%)        | (8.0%)      |
| Commission's Net Pension Liability | \$120,583   | \$8,337       | \$(85,429)  |

### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2019, the Commission recognized pension benefit of \$54,783. At June 30, 2019, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### Summary of Deferred Outflows of Resources and Inflows of Resources (continued)

|  | Deferred         | Deferred Inflows  |
|--|------------------|-------------------|
|  | Outflows         | of Resources      |
|  | of Resources     |                   |
| Differences between expected and actual experience           | \$ 1,362         | \$101,742         |
| Changes of assumptions                                       | -                | 3,956             |
| Net difference between projected and actual earnings on plan |                  |                   |
| investments  | -                | 8,086             |
| Employer contributions subsequent to the Measurement Date    | 8,734            |                   |
| Total  | \$ <u>10,096</u> | \$ <u>113,784</u> |

\$8,724 reported as deferred outflows of resources related to pensions resulting from Commission's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ending June 30, |            |
|----------------------|------------|
| 2020                 | \$(52,352) |
| 2021                 | (50,934)   |
| 2022                 | (8,507)    |
| 2023                 | (629)      |
| 2024                 | -          |
| Thereafter           | -          |

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 5 – Pension Plans (Continued)**

#### Additional Financial and Actuarial Information

Additional financial information supporting the preparation of the VRS Political Subdivision Plan Schedules (including the financial statements and the unmodified audit opinion thereon, and required supplementary information) is presented in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR is publicly available through <u>http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</u>, or a copy may be obtained by submitting a request to the VRS Chief Financial Officer, PO Box 2500 Richmond, VA 23218-2500.

#### **NOTE 6 – Lease Commitments**

The Commission is obligated under a non-cancelable operating lease for office facilities. The 21-month facility lease commence on October 1, 2018 and expires on June 30, 2020. The lease calls for monthly payments in the amount of \$1,801, with an increase rate of 3% beginning July 2019. Rent expense for this lease was \$21,600 for the year ended June 30, 2019.

Future minimum rental payments under this lease is as follows:

Year ending June 30, 2020 \$25,680 Total minimum lease payments \$25,680

#### **NOTE 7 – Notes Payable**

On October 1, 1997 the Commission entered into a financing agreement with the Virginia Water Facilities Revolving Fund to receive a \$250,000 loan to finance project costs of small water facility projects. The loan is non-interest bearing, and calls for semi-annual repayments of \$6,250 commencing on November 1, 1999. The balance of this loan was \$-0- at June 30, 2019.

On February 10, 2011 the Commission entered into a financing agreement with the Virginia Water Facilities Revolving Fund to receive a \$125,000 loan to finance project costs of small water facility projects. The loan is non-interest bearing, and calls for semi-annual repayments of \$6,250 commencing on August 1, 2013. The balance of this loan was \$50,000 at June 30, 2019.

On December 16, 2014 the Commission entered into a financing agreement with the Virginia Water Facilities Revolving Fund to receive a \$200,000 loan to finance project costs of small water facility projects. The loan is non-interest bearing, and calls for semi-annual repayments of \$10,000 commencing on June 1, 2018. As of June 30, 2019, \$86,856 had been drawn down against this note. The balance of this loan was \$56,856 at June 30, 2019.

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 7 – Notes Payable (continued)

On June 14, 2017 the Commission entered into a financing agreement with the Virginia Water Facilities Revolving Fund to receive a \$250,000 loan to finance project costs of small water facility projects. The loan is non-interest bearing, and calls for semi-annual repayments of \$8,333 commencing on June 1, 2019. As of June 30, 2018, \$182,867 had been drawn down against this note. The balance of this loan was \$174,534 at June 30, 2019.

The following is a summary of changes in long-term debt for the year ended June 30, 2019:

|                             | Beginning         | Additions            | Deductions       | Ending            |
|-----------------------------|-------------------|----------------------|------------------|-------------------|
| VRA 1997 Note               | \$ 12,500         | \$ -                 | \$12,500         | \$ -              |
| VRA 2011 Note               | 62,500            | -                    | 12,500           | 50,000            |
| VRA 2015 Note               | 65,902            | 10,954               | 20,000           | 56,856            |
| VRA 2017 Note               | 120,723           | 62,144               | 8,333            | 174,534           |
| Total                       | \$ <u>261,625</u> | \$ <u>73,098</u>     | \$ <u>53,333</u> | \$ <u>281,390</u> |
|                             |                   | - EVIS M             |                  |                   |
| Mandatory debt service requ | irements conși    | st of the following: |                  |                   |
|                             | Ę                 | by the following:    |                  |                   |
|                             | Year ending       | Canal La             |                  |                   |
|                             | <u>June 30,</u>   | ~                    | Tota             |                   |
|                             | 2020              |                      | \$ 49,           | 167               |
|                             | 2021              |                      | 49,              | 167               |
|                             | 2022              |                      | 46,0             | 023               |
|                             | 2023              |                      | 29,              | 167               |
|                             | 2024              |                      | 16,0             | 566               |
|                             | Thereafter        |                      | 91,2             | 200               |
|                             | Total             |                      | \$281,3          | 300               |

#### NOTE 8 - Loans Receivable

The Commission operates several loan programs to provide low or no interest loans for wastewater, small business and housing projects. The loans are carried at the net realizable value, and all amounts are believed collectible as of June 30, 2019. Loan loss reserves exist for several of the programs.

#### **NOTE 9 – Commitments**

The Commission participates in a number of programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Commission may be required to reimburse. As of June 30, 2019, the Commission believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the Commission.

### NOTES TO FINANCIAL STATEMENTS (Continued)

#### **NOTE 10 – Indirect Costs**

Indirect costs, which support all projects, are allocated based on the ratio of the individual project's direct salaries, leave, and fringe benefits to total direct salaries, leave, and fringe benefits (excluding temporary help). The indirect cost rate for the fiscal year ended June 30, 2019, was 28.42%, and is calculated as follows:

| Indirect costs                | \$ <u>148,693</u>  |
|-------------------------------|--------------------|
| Total direct salaries, leave, |                    |
| and fringe benefits           | \$523,134 = 28.42% |

The following are included in indirect costs allocated to projects:

| Salaries  | \$ 58,595         |
|---|-------------------|
| Rent  | 22,499            |
| Fringe benefits   | 15,881            |
| Printing and duplicating $\left( \setminus \right) \leq \left( \setminus \right)$ | 10,913            |
| Consulting/contractual services   | 9,293             |
| Accounting  | 7,477             |
| Office supplies   | 5,087             |
| Utilities   | 4,012             |
| Facility maintenance  | 3,923             |
| Telephone   | 3,033             |
| Depreciation  | 2,577             |
| Website/internet  | 1,621             |
| Public officials insurance  | 1,358             |
| Vehicle insurance   | 1,040             |
| Vehicle operating costs   | 802               |
| Postage   | 277               |
| Facility insurance  | 176               |
| Miscellaneous   | 129               |
| Total   | \$ <u>148,693</u> |

#### NOTES TO FINANCIAL STATEMENTS (Concluded)

#### **NOTE 11 – Fringe Benefit Allocation**

Fringe benefit expense is allocated using the percentage of benefits to total salaries. The fringe benefit rate for the fiscal year ended June 30, 2019 was 27.54%, and is calculated as follows:

| Fringe benefit expense | \$ <u>88,686</u> |
|------------------------|------------------|
| Total salaries         | 322,002 = 27.54% |

Components of fringe benefit expense for the year ended June 30, 2018, are shown below:

| Fringe benefits                |                  |
|--------------------------------|------------------|
| Group health insurance         | \$43,870         |
| Social security taxes          | 24,380           |
| Retirement and special pension | 17,478           |
| Group life insurance           | 2,445            |
| Workers compensation insurance | 475              |
| Unemployment                   | 38               |
| Total                          | \$ <u>88,686</u> |
|                                | ~                |

### NOTE 12 - Leave Allocation

The leave allocation includes annual leave expense which is based on the amount of leave earned during the year. Other types of leave (i.e., holiday leave, administrative leave, etc.) are based on the amount of leave actually taken. Components for the leave allocation for the year ended June 30, 2019, are shown below:

| Leave   |                  |
|---------|------------------|
| Annual  | \$18,831         |
| Holiday | 18,108           |
| Sick    | 10,753           |
| Total   | \$ <u>47,692</u> |

The leave allocation rate for the fiscal year ended June 30, 2019, is calculated as follows:

| Leave allocation               | \$ <u>47,692</u>   |
|--------------------------------|--------------------|
| Total salaries excluding leave | \$274,310 = 17.39% |

#### NOTE 13 - Evaluation of Subsequent Events

The Commission has evaluated subsequent events through November xx, 2019, the date which the financial statements were available to be issued.

SCHEDULE OF REVENUES AND EXPENSES BY PROGRAM For the Year Ended June 30, 2019

# SCHEDULE OF REVENUES AND EXPENSES BY PROGRAM For the Year Ended June 30, 2019

|                                   | Local<br>Programs | Rural<br>Trans-<br>portation<br>Planning | TDM        | TDM<br>Marketing | MPBDP<br>Support | WQIF    |
|-----------------------------------|-------------------|--|------------|------------------|------------------|---------|
| Revenues<br>Federal \$            |                   | \$ 58,000 \$                             | - 9        | s - s            | - 5              |         |
|                                   | -                 | \$ 38,000 \$                             | 67,846     | 8,390            |                  | 68,710  |
| State                             | 75,971            | -  | 07,840     | 8,390            | -                | 00,710  |
| Local                             | 135,699           | -  | -          | -                | 1,321            | -       |
| Other<br>Total Revenues           | 14,719            | 58,000                                   | 67,846     | 8,390            | 1,321            | 68,710  |
| 1 otal Revenues                   | 226,389           | 38,000                                   | 07,040     |                  | 1,521            | 08,710  |
| Expenses                          |                   |  |            |                  |                  |         |
| Salaries                          | 65,542            | 1,584                                    | 17,243     | 4,071            | 798              | 2,491   |
| Fringe benefits                   | 18,318            | 457                                      | 4,982      | 1,176            | 231              | 720     |
| Office supplies                   | (515)             | -  | -          | -                | -                | -       |
| Meeting supplies                  | 734               | -  | -          | 41               | -                | -       |
| Private mileage                   | -                 | -  | 113        | - 1              | - 11-            | -       |
| Lodging and staff expense         | 890               | -  | -          | - FA             | $  \leq     -  $ | -       |
| Travel                            | 130               | -  | 30-        | [m] [3]          | Li Li            | -       |
| Dues and memberships              | 3,050             | -  | 1,175      | 121-1-           | -                | -       |
| Conferences                       | 2,455             | 45                                       | 1,652      |                  | -                | -       |
| Accounting and audit              | 211               | -  | شقيسه بالم | -                | -                | -       |
| Legal services                    | 974               | -  | -          | -                | -                | -       |
| Consultant and contractual        | 793               | 65,000                                   | -          | 5,200            | -                | -       |
| Construction                      | -                 | -  | -          | · -              | -                | 66,637  |
| Postage                           | 13                | -  | -          | -                | -                | 18      |
| Promotion and advertising         | -                 | -  | 42,382     | -                | -                | -       |
| Miscellaneous                     | 1,145             | -  | 16         | -                | -                | -       |
| Bad debt expense                  | -                 | -  | -          | -                | -                | -       |
| Indirect expense                  | 26,150            | 7,692                                    | 19,194     | 2,978            | 292              | 917     |
| Total Expenses                    | 119,890           | 74,778                                   | 86,787     | 13,466           | 1,321            | 70,783  |
|                                   |                   |  |            |                  |                  |         |
| Revenues Over (Under) Expenses    | 106,499           | (16,778)                                 | (18,941)   | (5,076)          | -                | (2,073) |
| General Fund Support              | (111,004)         | 16,778                                   | 18,941     | 5,076            | -                | 2,073   |
| Revenues and General Fund Support |                   |  |            |                  |                  |         |
| Over (Under) Expenses \$          | (4,505) \$        | \$-\$                                    | - 5        | § - \$           |                  | - 3     |
|                                   |                   |  |            |                  |                  |         |

| Water<br>Supply<br>Plan | Loan<br>Management       | Blue/<br>Green<br>Infrastructure | MP/NN<br>Reg. EOP | Energy<br>Efficient<br>CBG | Septic<br>Pump out | Working<br>Waterfronts | WWF<br>Video    | WIP<br>III<br>Update  | GA Lobby |
|-------------------------|--------------------------|----------------------------------|-------------------|----------------------------|--------------------|------------------------|-----------------|-----------------------|----------|
| \$<br>-                 | \$ -                     | \$-\$                            | 59,355            | \$-                        | \$ 154             | \$ 2,416 \$            | <b>4,237</b> \$ | 57,288                | \$ -     |
| 10,187                  | <u>13,751</u><br>13,751  | -<br>-<br>                       | 59,355            | 513<br>513                 | 154                | 2,416                  | 4,237           | 57,288                | 20,319   |
| 6,366<br>1,568          | 5,000<br>1,434           | 7,614<br>2,020                   | 26,843<br>7,712   | 310<br>90                  | -                  | 1,329<br>320           | 2,626<br>674    | 9,222<br>2,512        | -        |
| -                       | -                        | 149<br>38                        | -<br>745<br>190   | -                          | -                  | -                      | -               | 89                    | -        |
| -                       | -<br>-                   | 186<br>30                        | 62<br>-<br>-      | -                          | -<br>-<br>-        |                        |                 | 47<br>-<br>-          | 10       |
| -                       | 463                      | 548<br>-<br>-                    | -<br>-<br>-       | -                          | -                  | Birds                  |                 | -                     | -        |
| -                       | -<br>-<br>7              | 500                              | 9,795             | -                          | 120                | · -                    | -               | 38,500                | 26,038   |
| -                       | (348)                    | 500                              | -<br>-<br>4       | -                          | -                  | -                      | -               | -                     | -        |
| -<br>2,253<br>10,187    | 5,225<br>1,970<br>13,751 | 3,290                            | 12,878            | <u> </u>                   | 34                 | 468                    | 937             | -<br>11,466<br>61,836 | 26,048   |
| - 10,167                | -                        | (14,875)                         | 1,126             |                            |                    | 299                    | - 4,237         | (4,548)               | (5,729)  |
|                         |                          | 14,875                           | (1,126)           |                            | <u>-</u>           | (299)                  |                 | 4,548                 | 5,729    |
| \$<br>-                 | \$                       | \$\$                             |                   | \$ <u> </u>                | \$                 | \$\$                   | - \$            | -                     | \$       |

The accompanying notes to financial statements

are an integral part of this statement

31

| I   | VHDA<br>mpact grant | Local<br>Dredging<br>TA | Costal TA | 1  | CZM<br>Dredging | CZM<br>Extraction<br>Fee Study | Living<br>Shorelines | Living<br>Shorelines<br>Incentive | NFWF<br>Landowners<br>Living<br>Shoreline<br>Management | MPEDRO     |
|-----|---------------------|-------------------------|-----------|----|-----------------|--------------------------------|----------------------|-----------------------------------|---|------------|
| \$  | - \$                | -                       | \$ 32,381 | \$ | 15,332          | \$ 8,209                       | 57,561               | \$ -                              | \$ 4,476  | \$-        |
|     | 23,596              | -                       |           |    | -               | -                              | -                    | -                                 | -   | - 11,553   |
|     | -                   | 6,340                   | -         |    | -               | -                              | -                    | -<br>5,789                        | -   | -          |
| •   | 23,596              | 6,340                   | 32,381    |    | 15,332          | 8,209                          | 57,561               | 5,789                             | 4,476   | 11,553     |
| •   |                     |                         |           |    |                 | · <u></u>                      |                      |                                   |   | • <u> </u> |
|     | 1,086               | 3,927                   | 37,495    |    | 4,859           | 5,077                          | 312                  | 3,308                             | 2,757   | 7,031      |
|     | 311                 | 1,008                   | 10,654    |    | 1,281           | 1,317                          | 90                   | 956                               |   | 1,949      |
|     | -                   | -                       | 43        |    | -               | -                              | -                    | -                                 | -   | -          |
|     | -                   | -                       | -         |    | -               | -                              | -                    | -1 -                              | -   | -          |
|     | -                   | -                       | -         |    | -               | -                              | 10 1 1               | - د                               | -   | -          |
|     | -                   | -                       | 42        |    | -               | -                              | 1151                 | -                                 | -   | -          |
|     | -                   | 3                       | 42        |    | -               |                                |                      | · -                               | -   | -          |
|     | -                   | -                       | -         |    |                 | -to-sîŭ                        | La - Tender -        | -                                 | -   | -          |
|     | -                   | _                       | -         |    | -               |                                | -                    | 245                               | -   | 10         |
|     | 579                 |                         | -         |    | -               | -                              | -                    | -                                 | -   | -          |
|     | 20,000              | -                       | 3,000     |    | 5,801           | -                              | 57,064               | -                                 | -   | -          |
|     | -                   | -                       | -         |    | -               | -                              | -                    | -                                 | -   | -          |
|     | -                   | -                       | -         |    | -               | -                              | -                    | -                                 | -   | 8          |
|     | -                   | -                       | -         |    | -               | -                              | -                    | -                                 | -   | -          |
|     | 173                 | -                       | 15        |    | -               | -                              | -                    | -                                 | -   | -          |
|     | 6,329               | 1,402                   | 14,554    |    | -<br>3,391      | 1,815                          | 115                  | 1,280                             | 990   | 2,555      |
| -   | 28,478              | 6,340                   | 65,803    |    | 15,332          | 8,209                          | 57,581               | 5,789                             | 4,476   | 11,553     |
|     | (4,882)             |                         | (33,422)  |    |                 |                                | (20)                 |                                   |   |            |
|     | 4,882               | -                       | 33,422    |    | -               | -                              | 20                   | -                                 | -   | -          |
| -   |                     |                         | ·····     |    |                 |                                |                      |                                   |   |            |
| \$_ | - \$                | -                       | \$        | \$ | -               | \$                             | -                    | \$                                | \$  | \$         |

# SCHEDULE OF REVENUES AND EXPENSES BY PROGRAM For the Year Ended June 30, 2019

|     | Regional<br>Emergency<br>Planning |    | Re-Entry<br>Plan | _  | Gloucester<br>COOP | Ecotourism   | E   | cotourism II | Rural<br>Enhancement<br>Authoirty | PAA<br>Administration | n _ | PAA<br>Master<br>Plan | Total   |
|-----|-----------------------------------|----|------------------|----|--------------------|--------------|-----|--------------|-----------------------------------|-----------------------|-----|-----------------------|---------|
| \$  | 19,885                            | \$ | 11,047           | \$ | -                  | \$<br>12,377 | \$  | 35,175       | 4,161                             | -                     | \$  | 37,459 \$             | 419,513 |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | -                     |     | -                     | 244,513 |
|     | -                                 |    | -                |    | 9,000              | -            |     | -            | -                                 | 5,108                 |     | -                     | 198,206 |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | -                     |     |                       | 36,093  |
| -   | 19,885                            |    | 11,047           | -  | 9,000              | 12,377       | -   | 35,175       | 4,161                             | 5,108                 | -   | 37,459                | 898,325 |
|     | 3,327                             |    | 3,461            |    | 270                | 10,758       |     | 20,266       | 2,542                             | 2,258                 |     | 3,634                 | 263,407 |
|     | 961                               |    | 1,000            |    | 78                 | 2,714        |     | 5,145        | 699                               | 650                   |     | 1,050                 | 72,806  |
|     | 901                               |    | 1,000            |    | 70                 | 2,714        |     | 5,145        | -                                 | 168                   |     | 1,000                 | (296)   |
|     | 50                                |    | _                |    |                    | _            |     | -            |                                   | 227                   |     | -                     | 2,035   |
|     | 50                                |    | -                |    | -                  | -            |     | 37           | -                                 |                       |     | -                     | 378     |
|     | 37                                |    | -                |    | 8                  | -            |     | -            | (m) [                             | -                     |     | -                     | 1,230   |
|     | -                                 |    | -                |    | -                  | -            |     |              | $\langle   \rangle   =$           | _                     |     | -                     | 245     |
|     | -                                 |    | -                |    | -                  | -            |     |              | 한 전자 나다                           | - 1                   |     | -                     | 4,225   |
|     | 1,868                             |    | -                |    | -                  | -            |     |              | فيناشيه فتداري                    | -                     |     | -                     | 6,568   |
|     | -                                 |    | -                |    | -                  | -            |     | Carlo -      | -                                 | 11                    |     | -                     | 940     |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | 122                   |     | -                     | 1,675   |
|     | 9,244                             |    | 4,142            |    | 7,000              | -            |     | 2,500        | -                                 | 197                   |     | (14,043)              | 240,851 |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | -                     |     | -                     | 66,637  |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | 7                     |     | -                     | 53      |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | -                     |     | -                     | 42,382  |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | 434                   |     | 43,837                | 45,776  |
|     | -                                 |    | -                |    | -                  | -            |     | -            | -                                 | -                     |     | -                     | 5,225   |
| -   | 4,398                             |    | 2,444            | _  | 2,089              | <br>4,545    |     | 7,219        | 920                               | 1,034                 | _   | 2,981                 | 148,693 |
| -   | 19,885                            | _  | 11,047           | -  | 9,445              | 18,017       | _   | 35,175       | 4,161                             | 5,108                 | -   | 37,459                | 902,830 |
|     | -                                 |    | -                |    | (445)              | (5,640)      |     | -            | -                                 | -                     |     | -                     | (4,505) |
| -   | -                                 | -  | -                | -  | 445                | <br>5,640    | -   |              |                                   |                       | -   |                       | -       |
| \$_ | -                                 | \$ | -                | \$ | -                  | \$<br>       | \$_ | _            | -                                 | -                     | \$_ | <u> </u>              | (4,505) |

The accompanying notes to financial statements

are an integral part of this statement

32

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2019

|  |                | Favorable     |
|--|----------------|---------------|
| Operating Revenues Actua               | al Budget      | (Unfavorable) |
| Grants and appropriations              |                |               |
| Federal grants \$ 419,                 | 513 \$ 637,162 | \$ (217,649)  |
| State grants and appropriations 244,   | 513 159,817    | 84,696        |
| Local grants and appropriations 198,   | 206 199,947    | (1,741)       |
| Miscellaneous 20,                      | 555 42,120     | (21,565)      |
| Total Operating Revenues 882,          | 787 1,039,046  | (156,259)     |
| Operating Expenses                     |                |               |
| Salaries 322,                          | 002 284,619    | (37,383)      |
| Consultant and contractual 264,        | <b>280,36</b>  | 16,305        |
| Construction 96,                       | 138 130,522    | 34,384        |
| Fringe benefits 88,                    | 686 92,953     | 4,267         |
| Promotion and advertising 42,          | 382 42,270     | (112)         |
| Rent and utilities 30,                 | 774 30,702     | (72)          |
| Printing and duplicating 10,           | 913 11,000     | 87            |
| Legal and accounting 10,               | 092 10,500     | 408           |
| Workshops and conferences 6,           | 582 9,000      | 2,418         |
| Office supplies                        | 979 2,500      | (3,479)       |
| Bad debt                               | 225 -          | (5,225)       |
| Dues and memberships 4,7               | 225 4,460      | 235           |
| Telephone 3,                           | 045 3,150      | 105           |
| Depreciation 2,                        | 577 -          | (2,577)       |
| Meeting supplies and expenses 2,       | 036 800        | (1,236)       |
| Insurance 2,                           | 030 2,045      | 15            |
| Lodging and staff expense 1,5          | 854 4,500      | 2,646         |
| Vehicle costs 1,5                      | 842 2,150      | 308           |
| Website and internet 1,                | 637 14,700     | 13,063        |
| Subscriptions and publications         | 338 200        | (138)         |
| Postage                                | 330 1,200      | 870           |
| Miscellaneous                          | 84 100         | 16            |
| Total Operating Expenses 902,          | 830 927,735    | 24,905        |
| Operating Income (Loss) (20,           | 043) 111,311   | (131,354)     |
| Non-Operating Revenues                 |                |               |
| Interest income 15,4                   | 538 7,000      | 8,538         |
| GASB 68 pension benefit 54,            | 783 -          | 54,783        |
| Change in Net Position 50,7            | 278 118,311    | (68,033)      |
| Net Position - Beginning of Year 552,2 | 253 552,253    | -             |
| Net Position - End of Year \$ 602,5    | 531 \$ 670,564 | \$ (68,033)   |

See accompanying notes

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Commissioners Middle Peninsula Planning District Commission:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate remaining fund information of Middle Peninsula Planning District Commission, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Middle Peninsula Planning District Commission's basic financial statements, and have issued our report thereon dated November xx, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Middle Peninsula Planning District Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Middle Peninsula Planning District Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Middle Peninsula Planning District Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Middle Peninsula Planning District Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of this Report The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Certified Public Accountants Chantilly, Virginia

November xx, 2019

### MIDDLE PENINSULA PLANNING DISTRICT COMMISSION SCHEDULE OF CHANGES IN THE COMMISSION'S NET PENSION LIABILITY AND RELATED RATIOS

|   | 2018       | 2017       | 2016       | 2015       | 2014       |
|---|------------|------------|------------|------------|------------|
| Total Pension Liability   |            |            |            |            |            |
| Service Cost  | \$ 22,841  | \$ 33,694  | \$ 32,598  | \$ 35,411  | \$ 33,666  |
| Interest on total pension liability   | 51,597     | 47,499     | 44,855     | 56,054     | 51,210     |
| Differences between expected and actual experience                              | (14,068)   | 2,582      | (27,899)   | (247,777)  | -          |
| Changes in assumptions  | -          | (7,504)    | -          | -          | -          |
| Benefit payments, including refunds of  |            |            |            |            |            |
| employee contributions  | (16,701)   | (18,748)   | (4,821)    | (2,534)    | (28,811)   |
| Net change in total pension liability   | 43,669     | 57,523     | 44,733     | (158,846)  | 56,065     |
| Total pension liability - beginning   | 745,449    | 687,926    | 643,193    | 802,039    | 745,974    |
| Total pension liability - ending (a)  | \$ 789,118 | \$ 745,449 | \$ 687,926 | \$ 643,193 | \$ 802,039 |
|   |            |            |            |            |            |
| Plan fiduciary net position   |            |            |            |            |            |
| Contributions - employer  | \$ 11,043  | \$ 13,393  | \$ 30,454  | \$ 29,567  | \$ 41,066  |
| Contributions - employee  | 10,076     | 12,257     | 14,502     | 14,079     | 15,942     |
| Net investment income-  | 53,890     | 78,809     | 11,707     | 25,306     | 69,634     |
| Benefit payments, including refunds of  |            |            | (1.001)    | (2.52.1)   |            |
| employee contributions  | (16,701)   | (18,748)   | (4,821)    | (2,534)    | (28,811)   |
| Administrative expense  | (452)      | (440)      | (340)      | (299)      | (348)      |
| Other changes   | (48)       | (71)       | (5)        | (5)        | 4          |
| Net change in plan fiduciary net position                                       | 57,808     | 85,200     | 51,497     | 66,114     | 97,487     |
| Plan fiduciary net position - beginning   | 722,973    | 637,773    | 586,276    | 520,162    | 422,675    |
| Plan fiduciary net position - ending (b)  | \$ 780,781 | \$ 722,973 | \$ 637,773 | \$ 586,276 | \$ 520,162 |
| Commission's Net pension liability - ending (a) - (b)                           | \$ 8,337   | \$ 22,476  | \$ 50,153  | \$ 56,917  | \$ 281,877 |
| Plan fiduciary net position as a percentage of the total                        |            |            |            |            |            |
| Pension liability   | 98.94%     | 96.98%     | 92.71%     | 91.15%     | 64.85%     |
| Covered - employee payroll  | \$ 201,515 | \$ 244,398 | \$ 290,036 | \$ 281,589 | \$ 325,839 |
| Commission's net pension liability as percentage of<br>covered-employee payroll | 4.14%      | 9.20%      | 17.29%     | 20.21%     | 86.51%     |

# MIDDLE PENINSULA PLANNING DISTRICT COMMISSION SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR THE YEARS ENDED JUNE 30, 2010 THROUGH 2019

|      | Contributions |        |               |            |              |          |            |               |
|------|---------------|--------|---------------|------------|--------------|----------|------------|---------------|
|      |               |        | in R          | elation to |              |          |            | Contributions |
|      | Contractually |        | Contractually |            | Contribution |          | Employer's | as a % of     |
|      | Required      |        | Required      |            | Deficiency   |          | Covered    | Covered       |
|      | Contributions |        | Contributions |            | (Excess)     |          | Payroll    | Payroll       |
|      |               |        |               |            |              |          |            |               |
| 2019 | \$            | 12,431 | \$            | 8,734      | \$           | 3,697    | \$201,519  | 4.33%         |
| 2018 |               | 11,043 |               | 11,043     |              | -        | 201,515    | 5.48%         |
| 2017 |               | 13,393 |               | 13,393     |              | -        | 244,398    | 5.48%         |
| 2016 |               | 30,454 |               | 30,454     |              | -        | 290,036    | 10.50%        |
| 2015 |               | 29,567 |               | 27,344     |              | 2,223    | 281,589    | 9.71%         |
| 2014 |               | 41,968 |               | 41,070     | $\bigcirc$   | 898      | 325,839    | 12.60%        |
| 2013 |               | 42,064 |               | 39,438     | Å            | 2,626    | 326,582    | 12.08%        |
| 2012 |               | 29,612 |               | 42,818     | 11 -         | (13,206) | 263,220    | 16.27%        |
| 2011 |               | 32,977 |               | 58,815     |              | (25,838) | 293,126    | 20.06%        |
| 2010 |               | 49,084 |               | 80,995     |              | (31,911) | 436,300    | 18.56%        |

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2019

#### NOTE 1 – Change of Benefit Terms

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### NOTE 2 – Changes of Assumptions

The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Largest 10-Non-Hazardous Duty:

| Mortality Rates (Pre-retirement, post- |   |  |  |
|--|---|--|--|
| retirement healthy, and disabled       | 2020 50 14 14   |  |  |
| Retirement Rates                       | Lowered rates at older ages and changed final retirement from |  |  |
|  | 70 to 75  |  |  |
| Withdrawal Rates                       | Adjusted rates to better fit experience at each year age and  |  |  |
|  | service through 9 years of service                            |  |  |
| Disability Rates                       | Lowered rates   |  |  |
| Salary Scale                           | No change   |  |  |
| Line of Duty Disability                | Increase rate from 14% to 20%                                 |  |  |
|  |   |  |  |

All Others (Non 10 Largest) – Non-Hazardous Duty:

| Mortality Rates (Pre-retirement, post-<br>retirement healthy, and disabled | Update to a more current mortality table – RP-2014 projected to 2020                            |  |  |
|--|---|--|--|
| Retirement Rates   | Lowered rates at older ages and changed final retirement from 70 to 75                          |  |  |
| Withdrawal Rates   | Adjusted rates to better fit experience at each year age and service through 9 years of service |  |  |
| Disability Rates   | Lowered rates   |  |  |
| Salary Scale   | No change   |  |  |
| Line of Duty Disability  | Increase rate from 14% to 15%   |  |  |

38

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